

THE CITY OF TOPEKA, KANSAS



TOPEKA CELEBRATING 150 YEARS

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2004

**City of Topeka, Kansas
Comprehensive Annual Financial Report
For the Year Ended December 31, 2004**

Mayor

James A. McClinton, Mayor

City Council Members

<u>Name</u>	<u>District #</u>	<u>Current Term Expires</u>
John Alcalá	2	April 2007
Clark R. Duffy	6	April 2007
Bill Haynes	5	April 2005
Lover Chancler	3	April 2005
John Nave	4	April 2007
Duane Pomeroy	1	April 2005
Jeff Preisner	8	April 2007
Tiffany Muller	9	April 2005
Lisa Stubbs	7	April 2005

Operations Administration

David H. Graversen, Chief Administrative Officer
Neil J. Dobler, Assistant Chief Administrative Officer

Prepared by Financial Services Department

James F. Langford, Director of Budget and Financial Services
Linda K. Wood, City Controller
Curtis R. Cox, City Treasurer
David B. Nelson, Accounting Manager
Tina M. Loyd, Senior Accountant
Deidre E. Chinn, Accounts Receivable and Utility Billings Specialist

**City of Topeka, Kansas
Comprehensive Annual Financial Report
For the Year Ended December 31, 2004**

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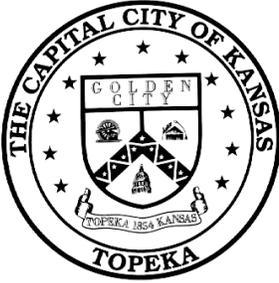
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CITY OF TOPEKA

Neil Dobler, City Manager

FINANCIAL SERVICES DEPARTMENT
CITY CONTROLLER DIVISION
215 SE 7th Street, Room 358
Topeka, KS 66603-3914
Website: <http://www.topeka.org>

Jim Langford, Director
Linda Wood, City Controller
E-mail: Lwood@topeka.org
Telephone: 785-368-3970
Fax: 785-368-3975

June 24, 2005

Mayor Bill Bunten
Members of the Topeka City Council
Citizens of Topeka
City of Topeka, Kansas

Honorable Mayor, City Council Members, and Citizens of Topeka:

Acting City Manager Neil Dobler and the Department of Financial Services are pleased to submit the *Comprehensive Annual Financial Report* (the "CAFR") for the City of Topeka, Kansas, for the year ended December 31, 2004. This report is issued pursuant to State law, which requires publication of a complete set of annual financial statements presented in conformity with generally accepted accounting principles ("GAAP") and independently audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

This CAFR is also published to provide the Mayor and City Council members, Topeka citizens, other City staff, City bondholders, and other interested parties with detailed information concerning the financial condition and activities of City government for the year ended December 31, 2004.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the costs of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Wendling Noe Nelson & Johnson, LLC, an independent firm of licensed certified public accountants, audited the City's financial statements and issued an unqualified opinion that the City of Topeka's financial statements for the year ended December 31, 2004, are fairly presented in conformity with GAAP.

The CAFR is divided into four sections: *Introductory*, *Financial*, *Statistical*, and *Single Audit*. The *Introductory Section* includes this transmittal letter, a copy of the *Certificate of Achievement for Excellence in Financial Reporting* for the 2003 CAFR, the City's 2004 organization chart and mission statement, and a list of principal officials at December 31, 2004.

The *Financial Section* includes the *Independent Auditor's Report*, the *Management's Discussion and Analysis* report, the audited basic financial statements, including notes thereto, and other audited fund statements and schedules. The *Statistical Section* includes selected financial and demographic information, generally presented on a multi-year basis, which is relevant to a reader of the financial statements. The *Single Audit Section* presents audited financial and compliance information about the City's Federal, State, and local financial assistance, *i.e.*, grant funds.

As a recipient of Federal, State, and local financial assistance, City management is also responsible to maintain adequate internal controls to ensure compliance with applicable laws and regulations related to programs funded by such revenues. This internal control structure and compliance with program requirements are subject to periodic evaluation by City management.

The independent audit of the financial statements is a component of the broader, Federally mandated *Single Audit* that the City is required to undergo in conformity with the provisions of the Federal Single Audit Act of 1984, as amended, and with the U.S. Office of Management and Budget's *Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*. The *Single Audit* is designed to meet the special needs of Federal grantor agencies, such as the Department of Housing and Urban Development ("HUD"), which award funds to the City.

Standards governing *Single Audit* engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the City's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards to the City of Topeka. These auditor's reports, including the schedule of expenditures of Federal awards to the City and the audit findings and recommendations thereon, are included in the separate *Single Audit* section of this CAFR.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the *Management's Discussion and Analysis* ("MD&A") document. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Topeka's MD&A can be found immediately following the report of the independent auditors in the *Financial Section* of this CAFR.

PROFILE OF THE CITY

The City of Topeka, Kansas, incorporated in 1857, is located in the northeastern part of the State and is the capital of Kansas and the county seat of Shawnee County. With a population of 123,228, the City is the fourth largest city in Kansas. The land within the City covers more than 59.817 square miles. The City is empowered to levy property tax on both real and personal properties located within its boundaries. It is also empowered by State statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing body. In 2004, the City annexed .9424 square miles of real estate.

The City of Topeka operated from 1985 until April 12, 2005, under the form of government known as the Strong Mayor-City Council-Chief Administrative Officer model. Under this model, policy-making and legislative authority are vested in a governing Council consisting of the Mayor, who is a non-voting member, and nine other Council members. The nine Council members are elected by district on a non-partisan basis. Council members serve four-year,

staggered terms, with three Council members elected bi-annually. In 2004, the Council members were responsible, among other things, for adopting ordinances and resolutions, adopting an annual budget, appointing certain officials of boards and committees, and affirming the appointment of the Chief Administrative Officer (the "CAO") by the Mayor.

Under the strong mayor government form, the Mayor was elected at large and was responsible, among other things, to preside over Council meetings, formulate the Council agenda, appoint City department heads, including the Municipal Court Judge and the City Attorney, appoint the CAO, present a recommended annual budget to the Council, and to publicly represent the City. The CAO was responsible to the Mayor for the administration of all City affairs placed in his or her charge by the Mayor. All City department heads, with the exceptions of the City Attorney and the Municipal Court Judge, reported directly to the CAO. The CAO facilitated City departments to carry out both internal, inter-departmental services and external services to the community. The CAO worked to insure that policies adopted by the governing body were implemented, and to facilitate communication among the Mayor, City Council members, and City staff.

In November 2004, the citizens of Topeka voted to change its form of government to a City Manager/City Council form. Discussion of this change is included in the *Notes to the Financial Statements, Subsequent events* on page 64.

The City of Topeka provides its citizens with those services proven to be necessary and meaningful, and which can be provided by the City most cost effectively. Major services provided under general governmental and enterprise functions are: police and fire protection; provision of safe drinking water; wastewater treatment and disposal services; public parking facilities; parks and recreational activities, including an 18-hole golf course and a zoo; street improvements and maintenance; economic development support; housing and neighborhood development programs; and general administrative services.

Internal services of the City, accounted for on a cost reimbursement basis, include: fleet services operations; information technology services; risk management activities; employees' health insurance administration; facilities maintenance and operations; and financial services, including cash management and investing, accounts payable processing, procurement and contract services, general ledger accounting and reporting functions, and debt issuance and management.

The annually adopted budget serves as the foundation for the City of Topeka's financial planning and control. The Council is required by State law to publish a proposed budget and notice of public hearing no later than August 10 of the prior year. Following the public hearing and consideration of amendments decreasing the proposed budget, the law requires the final, Council-adopted budget to be certified to the county clerk by August 25 of each year, for the purpose of levying taxes to fund the following year's authorized budget.

The appropriated budget is prepared by fund (e.g., General), function (e.g., public safety), and department (e.g., police). Department heads may transfer appropriations only within a department. Transfers of appropriations between departments require the approval of the Council.

The Kansas statutes provide for government expenditure controls under what are commonly known as the "cash basis law" and the "budget basis law." Simply put, the cash basis body of law provides that government entities must have sufficient cash to pay for their

operating expenditures. The simple explanation of the budget basis law is that government entities cannot spend more in appropriated funds than provided in the published, adopted budget. The City has in place certain internal budgetary controls, designed to ensure compliance with legal provisions of the annually appropriated budget adopted by the City's governing body.

FACTORS AFFECTING THE CITY'S FINANCIAL CONDITION

The information presented in the financial statements is better understood when considered from the broader perspective of the specific environment within which the City of Topeka operates. Following are some comments about that environment.

Local Economy

The City of Topeka currently enjoys a relatively stable economy, in comparison to the nation. Although there were some downturns in the State and local economies in 2004, management also saw some local indicators of growth and recovery from the 2003 economy. For instance, Topeka's sales tax and transient guest tax collections for 2004 were significantly improved from the 2003 levels.

The strength of our local economy is attributed in large part to the fact that Topeka is the hub of a Metropolitan Statistical Area. The U.S. Bureau of the Census defines a Metropolitan Statistical Area as "...a core area containing a substantial population nucleus, together with adjacent communities having a high degree of social and economic integration with that core." The Topeka Metropolitan Statistical Area (the "Topeka MSA") includes not only all of Shawnee County, but also all of the adjacent counties of Jackson, Jefferson, Osage, and Wabaunsee. Well over half of Topeka MSA employers are service organizations, including State, local, and Federal government entities, but there are also a significant number of manufacturing and wholesale and retail trade employers.

A new Target Distribution Center opened in Topeka in 2004. The Center anticipates creating over 600 positions in its start up phase, and expanding to employ between 800 and 1,000 people in the next few years, as well as providing employment for between 100 and 140 independent contractors providing transportation and logistic services to the Center. Because the Target Distribution Center is a regional facility serving 80 to 90 stores in a multi-state area extending far beyond Topeka, the funds invested in the Center are "new dollars" that come from outside Topeka's local economy. Those "primary employer" dollars should have a dramatic, positive effect on local economy and are conservatively expected to support well in excess of 1,200 jobs in the local secondary business sector.

The City completed major neighborhood and site renovations in the area proximate to the Monroe School, a designated National Parks Historic site. The *Brown v. Board of Education* Supreme Court decision, which mandated desegregation in public schools, was decided in 1954, and Topeka hosted a celebration of the 50th anniversary of this civil rights landmark in 2004, including a visit by President Bush. The revitalization efforts, the celebration, and the continued tourism interest in this historic site have had a positive effect on Topeka's local economy.

Topeka officials worked with our Congressional delegation throughout 2004, and, in May of 2005, the City learned that it would retain the military base at Forbes Field. In fact, there will be significant augmentation to the base. The 190th Air Refueling Wing is stationed at Forbes, and their presence in Topeka is significant to our economy.

Also in 2004, City administration worked with representatives of Heartland Park Topeka (HPT) to develop a funding plan for enhancement of its facilities, which include a National Hot Rod Association sanctioned drag racing track, a road course, and a dirt racing track. HTP was recently awarded a contract to host the 2006 Sports Car Club of America national run-offs. This destination recreation site will continue to impact Topeka's local economy positively.

Phase I of the development of the Great Overland Station project was completed in 2004. The project provides for the eventual development of a City-owned riverfront park, in conjunction with the nearly completed restoration and enhancement of the historic, former Union Pacific Railroad depot north of the Kansas River. The site is being developed as a tourist destination, and the expected bed tax revenues to fund the City's portion of the project are \$2.5 million over a period of thirteen years. Other sources of funding for the project include private donations and grant moneys from the Kansas Department of Transportation.

Long-Term Financial Plans

The City continues to borrow money at attractively low interest rates through the Kansas Department of Health and Environment's Kansas State Water Pollution Control Revolving Loan Fund to make improvements and additions to its wastewater treatment facilities, bringing them into compliance with the State and Federal clean water laws and regulations now in effect and expected to be promulgated in the near future. At December 31, 2004, the City's outstanding loan balances for the Water Pollution Control Division were \$69,487,487. Although the City has entered into agreements to borrow up to \$111,807,667 from the Revolving Loan Fund, there have been several cuts to this program at the Federal level, and the City will probably be able to borrow only about \$6.5 million more in the near term. A synopsis of 2004 activity in the revolving loan balances is included in the *Notes to the Financial Statements, Change in Long-term Liabilities* table on page 62.

The City's long-range capital improvement program for the Water Pollution Control Division, including those projects that are expected to be funded with the low interest cost loans from the State, is summarized in the table below.

<u>Year of Projected Expenditures</u>	<u>Projected Major Capital Expenditures</u>	<u>Projected Routine Capital Expenditures</u>	<u>Total Projected Capital Expenditures</u>
2005	\$ 2,000,000	\$ 1,725,000	\$ 3,725,000
2006	1,500,000	1,205,000	2,705,000
2007	4,000,000	1,000,000	5,000,000
2008	4,000,000	1,000,000	5,000,000
2009	4,000,000	1,000,000	5,000,000
Totals	<u>\$ 15,500,000</u>	<u>\$ 5,930,000</u>	<u>\$ 21,430,000</u>

Source: The Topeka Public Works Department, Water Pollution Control Division

In 2003, a State budget crisis resulted in withdrawal of the previous annual payments from the State to local governments of the *local ad valorem tax reduction (LAVTR)* and the City/County revenue sharing amounts. These actions by the State's previous and current governors resulted in significant lost revenues to the City of Topeka in both calendar years 2003 and 2004. There is no indication that these funding sources will be restored to the City in the future. This withdrawal of State support of over \$2 million dollars resulted in a 2004 property tax increase of 0.095 mills for Topeka taxpayers. In 2005 the City was able to decrease the property tax levy by 0.833 mills. The remaining shortfalls resulting from the reductions in State payments were offset by reductions in the City's budgeted expenditures in 2004.

The City of Topeka and Shawnee County entered into a revised interlocal agreement in 2004, establishing a Joint Economic Development Organization (JEDO), which has been designated to receive funds from both the City and the County to use in efforts to attract and retain businesses and jobs to the Topeka area. Some money from the City's one-half cent sales tax is being provided to the JEDO to assist in the mission.

In 2001, the Topeka Boulevard Bridge, which carries traffic over the Kansas River, was designated structurally unsound for vehicles over a certain weight limit. Preliminary estimates to repair or replace the deteriorating bridge were about \$40 million. The City owns the bridge, which was originally owned and maintained by the State. In 2004, Shawnee County voters approved an additional, dedicated countywide sales tax of .5% to help pay for the bridge and other designated road and bridge projects. In 2003 and 2004, the City's Congressional delegation was successful in securing Federal appropriations totaling about \$11.2 million to assist in replacement of this bridge.

Relevant Financial Policies and Practices

In 2004, the City Council adopted a formal *Debt Management Policy* and a formal *Capital Improvement Policy*. Both policies were modeled on best practices criteria promulgated by the Government Finance Officers Association and other professional governmental organizations. Major provisions of the *Debt Management Policy* include:

- The projection of debt requirements on a five-year basis to facilitate better short-term decisions in light of other priorities that may arise and to examine the long-range implications and effects of existing and contemplated debt;
- The intention to confine long-term borrowing and capital leases to capital acquisitions, improvements, projects, or equipment that cannot be financed from current financial resources;
- A commitment to not issue debt to fund current operations or routine maintenance costs;
- The intention to issue debt only for projects that are included in the City's Capital Improvement Budget, unless certain prescribed circumstances arise;
- A commitment to maintain the City's overall debt burden within generally accepted benchmarks as established for municipalities by municipal debt rating agencies; and,
- Commitment to an effort to conserve statutorily limited debt capacity, by borrowing only when necessary and using "pay-as-you-go" financing to the extent possible.

The *Capital Improvement Policy* was formulated to complement the *Debt Management Policy*, and major provisions include:

- Establishment of parameters for designation as a capital improvement, including real property acquisition, construction of new facilities or additions to existing facilities costing \$50,000 or more, remodeling or repair of existing facilities costing \$25,000 or more, and infrastructure projects;
- The intention to maintain property tax levies for capital improvements at a relatively consistent level from year to year;
- A commitment to maximize use of Federal and State revenue sources for capital improvements;
- Considering the City's capital improvement plan as a long-range program that can address future capital requirements;
- Minimizing long-term debt financing of capital improvements, and including on-going costs of maintenance and operations when considering a capital improvement project;
- A commitment to maximize use of current facilities and make maintenance of existing facilities and infrastructure a priority over new construction; and
- Affirmation to the importance of all capital projects being reviewed by the Capital Improvement Projects Review Committee for recommendation to the City Manager and the City Council.

Also in 2004, the Council adopted a *Balanced Budget and Surplus Policy*, which provides that, beginning with the 2006 budget, a structurally balanced General Fund budget in which recurring revenues exceed recurring expenditures by one percent will be submitted to and approved by the City Council. The policy also provides that any General Fund surplus will be used for capital projects, increasing fund balance, or debt reduction, rather than for new or enhanced operating programs.

The Office of the City Treasurer is responsible for receiving and investing all monies held by and received on behalf of the City of Topeka and for maintaining complete and accurate records of all related financial transactions. The Treasurer's office is the central depository of all monies received from any source, which constitute public funds of the City. Public funds are deposited and held in custody until disbursed by warrant check through the accounts payable and/or payroll systems. With the exception of the monies requiring segregation by a provision of Kansas Law or by contract with State or Federal Agencies, all monies are pooled for purposes of deposit in local banks and for investment.

Cash temporarily idle during the year was invested in certificates of deposit, obligations of the U.S. Treasury, repurchase agreements, and the State Treasurer's Municipal Investment Pool. The average rate of return on such investments for 2004 was 2.078%. The total investment earnings in 2004 were \$1,196,249 on an average balance of \$67,608,694. Although interest rates in 2004 were lower than in recent years before 2003, the City's investments yielded a .03% increase in earnings, compared to 2003 investment earnings.

Risk Management

For several years, the City of Topeka has self-insured for general liability, workers' compensation, employee health and accident insurance, and vehicle physical damage. All risks, except general liability claims that are limited by the Kansas Tort Claims Act, have catastrophic stop-loss reinsurance, for protection against extraordinary losses. Insurance contributions and costs are administered through a group of internal service funds.

Assessments for insurance costs are imposed against those funds, departments, and divisions having insurable interests.

The City operates safety and loss control programs consisting of both educational activities and incentives in an effort to minimize losses. In addition, through the City's Human Resources Department, an employee wellness program is operated with the objectives of increasing productivity and reducing employee health insurance costs.

In 2004, the City experienced no increase in the employer's share of health care costs over its 2003 expenditures. The City's share of 2005, health care costs were also budgeted to remain flat. However, like many government and private entities, in 2006, the City is facing a probable increase in health care costs, both to the City and its employees.

Pension and Other Post-Employment Benefits

The City of Topeka is a participating employer in the Kansas Public Employees Retirement System (KPERs) for all employees, except sworn police officers and firefighters, who are members of the Kansas Police and Fire Retirement System (KP&F). These systems are State administered by the KPERs agency and cover all State employees and most employees of Kansas's cities, counties, and school districts. Both KPERs and KP&F are participatory, actuarially pre-funded, defined benefit plans. For details regarding the City's funding and liability position with regard to these plans, see the *Notes to the Financial Statements*, on pages 65 - 66 of this report.

In 2004, the City paid a previously unrecorded, significant obligation to KPERs by issuing taxable bonds. This is discussed in detail in the *Management's Discussion and Analysis*, pages 20 - 21 of this report.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association ("GFOA") awarded a *Certificate of Achievement for Excellence in Financial Reporting* to the City of Topeka for its CAFR for the fiscal year ended December 31, 2003. This was the tenth consecutive year that the City has received this prestigious award. In order to be awarded the certificate, the government must publish an easily readable and efficiently organized CAFR, satisfying both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the program requirements, and we are submitting it to the GFOA to determine eligibility for another certificate. A copy of the 2003 CAFR is available on the City's website at <http://www.topeka.org>.

In addition, the City also received the GFOA's *Distinguished Budget Presentation Award* for its annual budget document for the fiscal year beginning January 1, 2005. In order to qualify for this award, the City's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device. A copy of the 2005 Budget is available on the City's website at <http://www.topeka.org>.

The preparation of this *Comprehensive Annual Financial Report* is made possible by the efficient, dedicated, and professional work of the entire staff of the Financial Services Department. Appreciation is expressed to City employees throughout the organization for their assistance and cooperation in the successful completion of this report. Certain staff members made an extraordinary effort to ensure the accuracy of data in this CAFR, to achieve continued

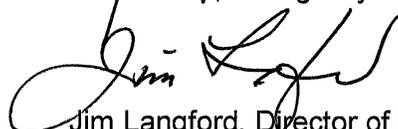
conformance to the prescribed reporting format, and to ensure completion of this CAFR on deadline. We acknowledge and thank them for their work.

In closing, we thank the members of the City Council for their interest and effort in establishing and overseeing the financial policies of the City of Topeka in a responsible manner. Without the leadership and support of the governing body, preparation of this *Comprehensive Annual Financial Report* would not be possible.

Respectfully submitted,



Neil Doble, Acting City Manager



Jim Langford, Director of Budget and Finance



Linda Wood, CPM, CPA, City Controller

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Topeka,
Kansas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

City of Topeka
Quality Public Service is Our Business

Mission Statement

(Adopted February 19, 2002)

To provide excellent city services so that our citizens may thrive in a safe and healthy community.

Vision Statement

(Adopted February 19, 2002)

The City of Topeka will serve as the regional center for economic development, recreation, health care, and education while providing a highly livable City for all.

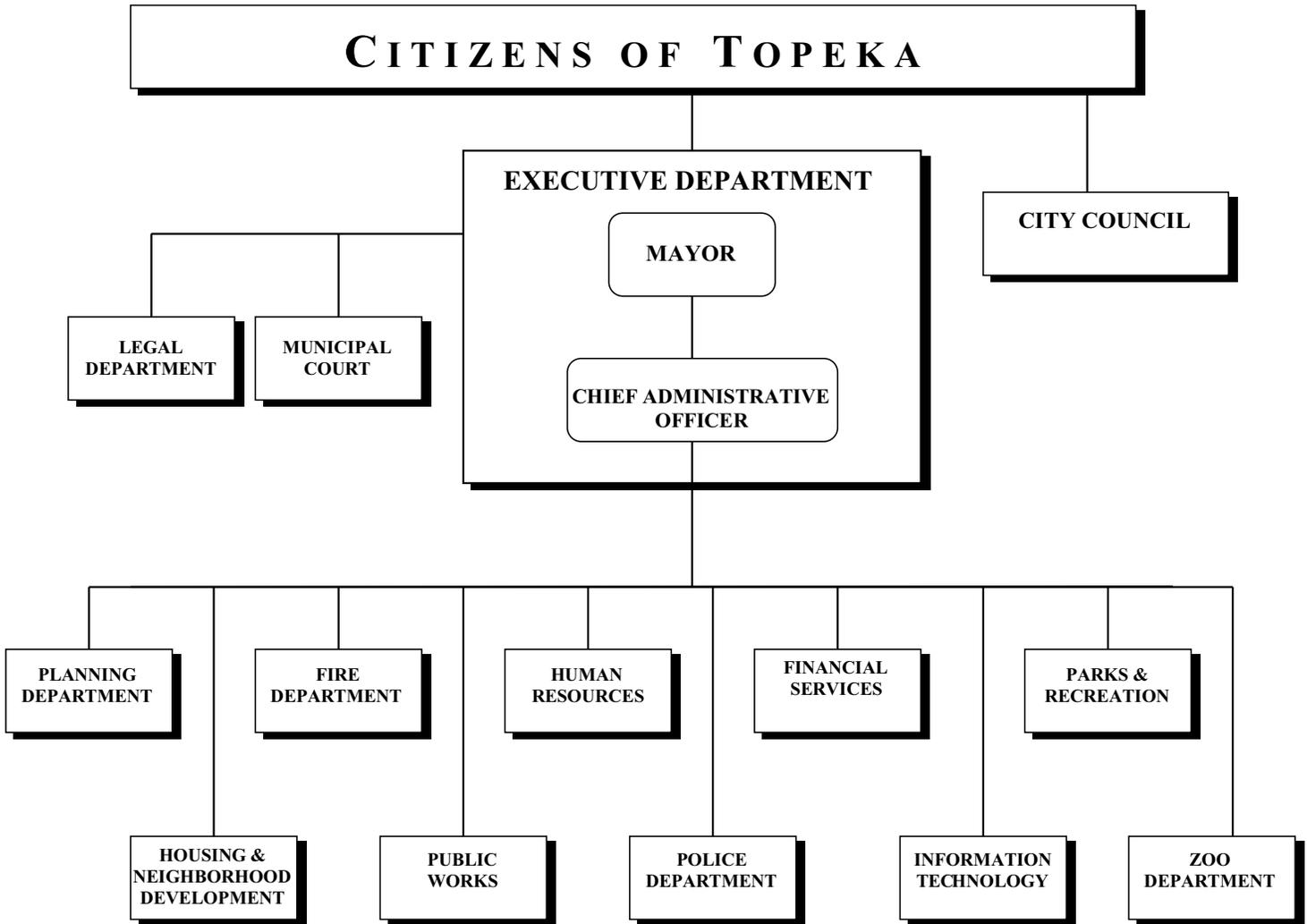
Community Wide Goals

(Adopted March 26, 2002)

1. Develop a vigorous, strong economy and stimulate growth in the city.
2. Provide safe, stable, and vibrant neighborhood environments for Topeka citizens.
3. Provide excellent cultural and recreational opportunities for the region.
4. Provide the highest quality municipal services at a reasonable cost.
5. Encourage progressive community development by both the public and private sectors.
6. Value diversity and ensure fair treatment for all.

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2004 City Organizational Chart



City of Topeka, Kansas
Principal Officials at December 31, 2004

Mayor

James A. McClinton, Mayor

City Council Members

District 1	Duane Pomeroy
District 2	John Alcala
District 3	Lover Chancler
District 4	John Nave
District 5	Bill Haynes
District 6	Clark R. Duffy, Deputy Mayor
District 7	Lisa Stubbs
District 8	Jeff Preisner
District 9	Tiffany Muller

Chief Administrative Officer

David H. Graversen

Department Heads

Budget and Financial Services, James F. Langford, Director
Fire, Howard Giles, Fire Chief
Housing and Neighborhood Development, Randy Speaker, Director
Human Resources, Kim Austin-Smith, Director
Information Technology, Steve Tallen, Director
Legal, Brenden Long, City Attorney
Municipal Court, Judge Steven Ebberts, Administrative Judge
Parks and Recreation, Rogers Brazier, Director
Planning, David Thurbon, Director
Police, Ed Klumpp, Chief of Police
Public Works, Neil Doblner, Director and Assistant Chief Administrative Officer
Zoo, Michael Coker

Division Directors

Administration:

City Clerk, Iris Walker
Fleet Services, Ron Raines
Human Relations Commission, Allen Martin
Public Affairs - Public Information, Ruth Maus

Financial Services:

Cash Management, Curtis Cox, City Treasurer
Central Accounting and Reporting, Linda Wood, City Controller
Contracts and Procurement, Jay Oyler, Director

Fire:

Deputy Fire Chief, Fire Marshall, Vicki Rein
Deputy Fire Chief, Operations, Dave Sterbenz
Deputy Fire Chief, Fire Prevention, Kathryn Petty

City of Topeka, Kansas
Principal Officials at December 31, 2004

Division Directors (continued)

Legal:

Deputy City Attorney, Braxton Copley
Risk Management, Eric Smith

Municipal Court:

Administration, Michele Mainey, Municipal Court Clerk
Probation Division, Sue Gore

Parks & Recreation:

Accounting, Karen Bosch
Administration, Teri Simpson
Athletics, Bruce Andrews
Centers & Day Camps, Betty Kirchner and Lynn Bishop
Forestry, Adam Moser
Golf, Scot Weller and Dan Bartels
Helen Hocker Theatre, Jo Huseman
Media, Doug Stillings
Management, Doug Reynolds
Parks, Terry Bertels
Planning and Development, Bill Riphahn
Special Services, Karen Meyers
Ward Meade, Sara Leeth

Planning:

Deputy Director, Bill Fiander
Transportation & Long-Range Planning, Todd Girdler

Police:

Deputy Chief-Operations, Colonel Randy Adair
Deputy Chief-Support, Colonel Stephen Harsha
Administration, Major Randy Mills
Criminal Investigation, Major Walter Wywadis
East Patrol Uniform Division, Major Gerald Herman
Support Operations, Major Jerry Young
West Patrol Uniform Division, Major John Sidwell

Public Works:

Administration, Mike McGee, Deputy Public Works Director
Development Services, Miriam Berke
Engineering, Tim Green, City Engineer
Technical Support Group, Mike Teply
Transportation Operations, Michael Pfender
Water Pollution Control, Mark Green
Water, Don Rankin



Certified Public Accountants
and Management Consultants

John R. Helms, CPA
Roger L. Johnson, CPA
Darrell D. Loyd, CPA
Eric L. Otting, CPA
John E. Wendling, CPA

Donald L. Nelson, CPA
Jere Noe, CPA
John S. Bittel, CPA
Adam C. Crouch, CPA
Brian J. Florea, CPA
Gary D. Knoll, CPA

INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and Members
of the City Council
City of Topeka, Kansas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund (General, Parks and Recreation, Special Street Repairs, Debt Service and Water, Water Pollution Control and Storm Water), and the aggregate remaining fund information of the City of Topeka, Kansas, as of and for the year ended December 31, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Topeka's management. Our responsibility is to express opinions on these financial statements based on our audit. The prior year partial and summarized comparative information has been derived from the City of Topeka's 2003 financial statements and, in our report dated February 18, 2004, we expressed unqualified opinions on the respective financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information.

The financial statements include partial and summarized prior-year comparative information. Such information does not include all of the information required or sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended December 31, 2003, from which such partial and summarized information was derived.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the Kansas *Municipal Audit Guide* and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Topeka, Kansas, as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General,

Parks and Recreation, and Special Street Repairs funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying required management's discussion and analysis on pages 17 through 28 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 18, 2005, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of the audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Topeka's basic financial statements. The accompanying supplementary information in the introductory section, combining and individual fund financial statements, schedule of expenditure of federal awards, and statistical tables are presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and are not a required part of the basic financial statements of the City of Topeka, Kansas. The combining and individual fund financial statements and Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Wendling Noel Nelson & Jon LLC
Topeka, Kansas
February 18, 2005

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Topeka, Kansas, we offer readers of the City of Topeka's financial statements this narrative overview and analysis of the financial activities of the City of Topeka for the year ended December 31, 2004. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-9 of this report. Numbers are presented as whole dollars, except as otherwise indicated.

FINANCIAL HIGHLIGHTS

- The assets of the City of Topeka exceeded its liabilities at the close of the most recent fiscal year by \$535,087,570 (*net assets*). Of this amount, \$64,508,941 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net assets decreased \$28 million, or 4.98%, to \$535.1 million in 2004. The decrease is attributable to governmental activities, primarily including the issuance of \$13.4 million in taxable bonds to pay a previously unrecorded liability to the City's pension fund, as discussed in detail below, in the *Government-Wide Financial Analysis* section of this analysis. Other factors in the decrease include a \$2.2 million increase in the net cost of providing business-type activities, a \$2.6 million decrease in revenues from capital grants and contributions, a \$.6 million decrease in revenues from operating grants and contributions, and an \$8.1 million increase in the net cost of providing governmental activities, primarily due to increased depreciation recorded on new capital assets.
- At the close of 2004, the City of Topeka's governmental funds reported combined ending fund balances of \$11.9 million, an increase of \$3.3 million in comparison with the prior year. Just over three fifths (69%) of this total amount, \$8.2 million, is *available for spending* at the government's discretion (*unreserved fund balances*).
- At the end of 2004, unreserved, undesignated fund balance for only the General Fund was \$9.1 million or 13.74% of total General Fund revenues, and 12.29% of General Fund expenditures.
- For the General Fund, actual resources available for appropriation in 2004 (revenue inflows and fund balance) were \$4.9 million more than the final budget, while actual appropriations (outflows) were \$4.3 million less than budgeted for the year.
- The City of Topeka's total debt had a net increase of \$71.2 million (27.5%) during 2004. This net increase included an additional \$16.9 million in loans from the Kansas State Water Pollution Control Revolving Loan Fund Program for improvements to the City's Water Pollution Control facilities; the issuance of \$13,385,000 of taxable, general obligation bonds to provide payment for a previously unrecorded liability to the Kansas Public Employees Retirement System; about \$5 million in bonds issued for various other capital improvements; and a net increase of over \$36 million in revenue bonds for combined utility projects. A summary of all 2004 changes in the City's long-term liabilities can be found in the table on page 62.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City of Topeka's comprehensive annual financial report, which includes the basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. Other included statements provide financial information about activities for which the City acts solely as an agent for the benefit of entities outside of the government. This report also contains other supplementary statistical and financial information in addition to the basic financial statements themselves.

Government-wide financial statements

The *government-wide financial statements* (pages 29 and 30 of this CAFR) are designed to provide readers with a broad overview of the City of Topeka's finances, in a format similar to a private-sector business.

The *Statement of Net Assets* presents information on all of the City of Topeka's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. So, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods; for example, uncollected taxes or earned but unused vacation leave.

Both of the government-wide financial statements distinguish functions of the City of Topeka that are principally supported by taxes and intergovernmental activities (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The City's governmental activities include general government, public safety, highways and streets, community and economic development, and parks and recreation. Property taxes, transient guest taxes, sales taxes, and franchise fees finance most of these activities. The City's business-type activities include a combined water, water pollution control and storm water utility, public parking facilities, and a municipally owned and operated public golf course. The City of Topeka has no component units, which are entities that are legally separate, but for which the City is financially accountable.

Fund financial statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide detailed information about the most significant funds, not about the City of Topeka as a whole. Some funds are required to be established by State law or by bond covenants. In addition, the City Council establishes other funds to help control and manage money for particular purposes, or to demonstrate that Topeka is complying with legal requirements for using certain taxes, grants, and other money. The City's has three types of funds—**governmental, proprietary, and fiduciary**—which use different accounting approaches.

Governmental funds—Most of the City's basic services are reported in its governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for future spending. These funds are reported using an accounting method called the *modified accrual* basis of accounting, which measures cash and all other *financial* assets that can readily be converted to cash. With this method, the governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between *governmental activities* (reported in the *Statement of Net Assets* and the *Statement of Activities*) and *governmental funds* (reported in the fund financial statements) in a reconciliation document following the fund financial statements, on pages 32 and 34.

The City of Topeka maintains twenty individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balance for the General Fund, the Parks and Recreation Fund, the Debt Service Fund, and the Special Street Fund, all of which are considered to be *major funds*. Data from the other sixteen governmental funds, which the City categorizes as *special revenue funds*, is aggregated for presentation. Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes. Individual fund data for each of these *non-major funds* is provided in the form of *combining statements* on pages 70 - 76 of this report.

The City of Topeka adopts annual, appropriated budgets for its major funds, and budgetary comparison statements are presented to demonstrate compliance with these budgets. The basic governmental fund financial statements can be found on pages 35 - 37 of this report.

Proprietary funds— Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City of Topeka maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City has three enterprise funds: the combined Water, Water Pollution Control, and Stormwater Utility Fund, a major fund; and the Public Parking Facilities and Public Golf Course funds, which are both non-major funds shown in the aggregate in the *Proprietary Funds* statements presented on pages 38 - 40. Individual data for these non-major enterprise funds in the form of *combining statements* can be found on pages 94 - 96 of this report.

Internal service funds are the second type of proprietary funds maintained by the City of Topeka. An internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The City of Topeka uses three internal service funds: Information Technology; Fleet Services; and Combined Risk Management, which includes employees' health insurance, workers' compensation and vehicle self-insurance, unemployment compensation, and risk management reserve activities. Because these services generally benefit governmental rather than business-type functions, they are included within *governmental activities* in the government-wide financial statements. The three internal service funds, which are all considered non-major funds, are combined into a single, aggregated presentation in the *Proprietary Funds* statements on pages 38 - 40. Individual data for the internal service funds in the form of *combining statements* is on pages 98 - 103.

Fiduciary funds—Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements, because the resources of those funds are not available to support the City of Topeka's own programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. The City's fiduciary activities are reported in the *Statement of Fiduciary Net Assets*, which can be found on page 43.

Notes to the financial statements

The notes provide additional information that is essential to a complete understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 45 - 66 of this report.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents the combining and individual fund statements and schedules referred to above. Those statements and schedules can be found on pages 67 - 106.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Topeka, assets exceeded liabilities by \$535,087,570 at the close of 2004, the most recent fiscal year.

By far the largest portion of the City of Topeka's net assets (85.4%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related outstanding debt used to construct or acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The table below summarizes net assets:

Table 1
City of Topeka
Condensed Statement of Net Assets
December 31, 2004

	Governmental Activities		Business-Type Activities		Total	
	2004	2003	2004	2003	2004	2003
Current and other assets	\$ 86,241,036	\$ 81,123,662	\$ 54,704,111	\$ 21,665,544	\$ 140,945,147	\$ 102,789,206
Capital assets, non-depreciable	40,014,108	48,049,865	84,564,997	63,020,535	124,579,105	111,070,400
Capital assets, net of depreciation	414,344,131	425,036,921	253,905,041	249,497,712	668,249,172	674,534,633
Total assets	<u>540,599,275</u>	<u>554,210,448</u>	<u>393,174,149</u>	<u>334,183,791</u>	<u>933,773,424</u>	<u>888,394,239</u>
Long-term liabilities outstanding	171,215,242	155,658,466	185,034,345	134,465,119	356,249,587	290,123,585
Other liabilities	24,125,748	25,070,783	18,310,519	10,087,470	42,436,267	35,158,253
Total liabilities	<u>195,340,990</u>	<u>180,729,249</u>	<u>203,344,864</u>	<u>144,552,589</u>	<u>398,685,854</u>	<u>325,281,838</u>
Net assets:						
Invested in capital assets,						
net of related debt	315,869,830	347,949,488	141,159,915	172,063,436	457,029,745	520,012,924
Restricted	1,202,328	1,756,004	12,346,556	9,643,585	13,548,884	11,399,589
Unrestricted	28,186,127	23,775,707	36,322,814	7,924,181	64,508,941	31,699,888
Total net assets	<u>\$ 345,258,285</u>	<u>\$ 373,481,199</u>	<u>\$ 189,829,285</u>	<u>\$ 189,631,202</u>	<u>\$ 535,087,570</u>	<u>\$ 563,112,401</u>

A portion of the City's net assets (2.5%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets of \$64,508,941 may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the governmental and business-type activities. The same situation also occurred in the prior fiscal year.

The City's net assets from governmental activities decreased 7.6% from \$373.5 million to \$345.3 million in 2004. Nearly half of this decrease of \$28.2 million resulted from the issuance of debt, in the amount of \$13.4 million, to pay a previously unrecorded pension liability. During the late 1970s, the City of Topeka converted a prior City police officers' and firefighters' pension plan to the Kansas Police and Fire plan (KP&F), managed by the Kansas Public Employees Retirement System (KPERs).

At the time of conversion, the City agreed to assume an unfunded liability—the cost of the conversion—in excess of \$26 million (the “Conversion Liability”). This liability had a variable amortization period and its interest rate had changed over time. In 2004, KPERS anticipated the liability, which was bearing interest at 8% per annum, to be paid fully by December 2015.

In addition to the Conversion Liability, the City had liabilities that were incurred under Kansas law, which requires employers to pay to KP&F lump-sum amounts equal to KP&F’s actuarial liability for benefits attributable to any payment for accumulated sick leave, vacation or annual leave, severance pay or any other payments to a covered employee that, upon retirement, increases the employee’s final average salary by more than 15% (“Excess Contributions Liabilities”). In lieu of lump sum payments at the time the covered employee separates from service, participating employers may elect to amortize these amounts over a period of time, with interest charged at 8% per annum. All Excess Contributions Liabilities are mandated to be fully paid by December 2013, no matter when they occur prior to that date. The statute is silent on the treatment of Excess Contributions Liabilities after that date. As such, the City assumes Excess Contributions Liabilities incurred on or after January 1, 2013, are due and payable immediately upon invoice by KP&F.

On May 31, 2004, KPERS calculated the combined outstanding balances of the Conversion Liability and Excess Contributions Liabilities (together, the “KP&F Liabilities”) of the City of Topeka to be \$13,308,017. The payoff balance, if paid on August 12, 2004, would be \$13,183,301. Proceeds of the City’s 2004-A Bonds were used to refund the KP&F Liabilities in their entirety, taking advantage of the substantially lower interest rates available in the municipal bond market.

In addition, more than 270 City police officers and firefighters currently employed by the City have the potential to create additional Excess Contributions Liabilities at their retirement. The City commissioned a model of the potential future Excess Contributions Liabilities, which estimated future value payments of more than \$4 million through 2022. The City is funding an internal reserve account (the “Equalization Account”) with up to \$550,000 in Excess Contributions Liabilities expected to be incurred from September 2004 through December 2006 with a portion of the savings generated by the Bonds, in addition to \$220,572 deposited at closing from bond proceeds. Beginning in mid-2006, the City intends to commence funding this same internal reserve account in amounts sufficient to pay future Excess Contributions Liabilities until the final covered employee retires.

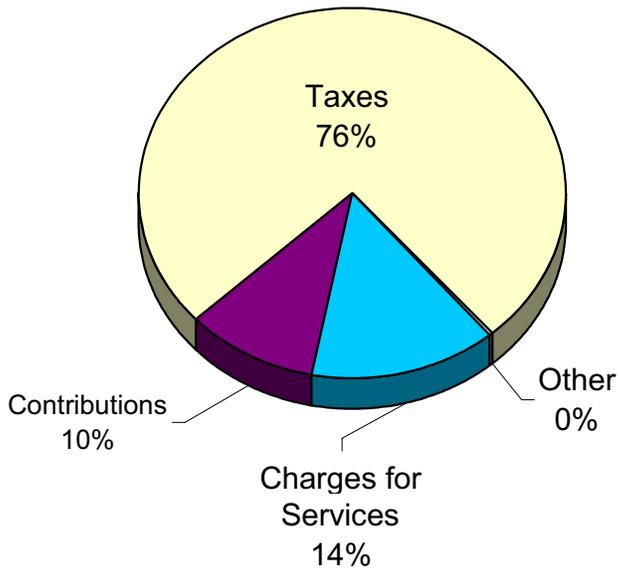
The City of Topeka’s net assets reported in connection with its business-type activities increased by \$198,083, or 0.1% in 2004. This slight change in net assets is attributed to the net difference between an increase in depreciable assets and the increased liability from the issuance of revenue bonds.

Governmental activities

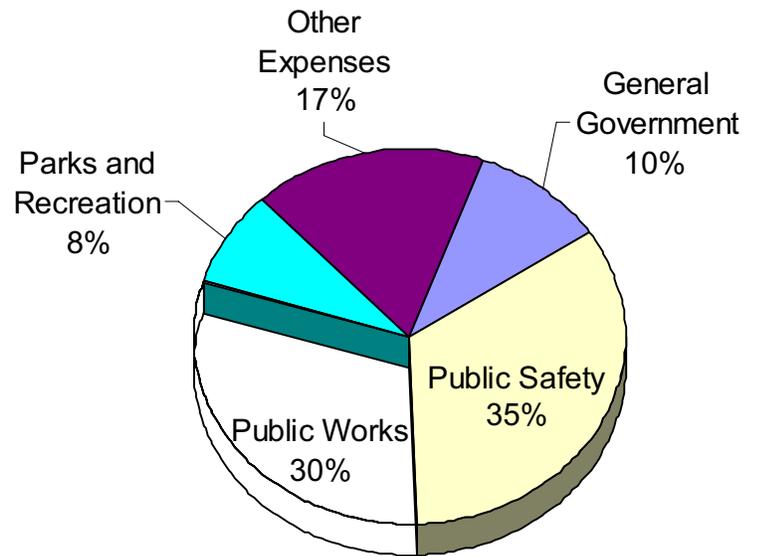
Governmental activities decreased the City of Topeka’s net assets by \$28,222,914. The total decrease of \$28,024,831 in net assets includes the effects of the increase provided from business-type activities. The charts on the next page depict the elements of 2004 governmental activities, and *Table 2* on page 23 shows key elements of the total decrease in net assets.

Fiscal Year 2004 Government Activities
(See Table 2 on next page)

Sources of Revenue



Functional Expenses



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Table 2
City of Topeka
Statement of Activities and Changes in Net Assets
Amounts Expressed in Thousands

	Governmental Activities		Business-type Activities		Total	
	2004	2003	2004	2003	2004	2003
Revenues						
<u>Program revenues</u>						
Charges for services	\$ 14,951	\$ 9,847	\$ 46,804	\$ 44,935	\$ 61,755	\$ 54,782
Operating grants and contributions	7,245	7,851	-	-	7,245	7,851
Capital grants and contributions	3,140	5,785	-	-	3,140	5,785
<u>General revenues</u>						
Property taxes	37,551	35,368	-	-	37,551	35,368
Sales taxes	27,196	23,533	-	-	27,196	23,533
Franchise taxes	6,938	5,904	-	-	6,938	5,904
Motor fuel taxes	4,977	4,874	-	-	4,977	4,874
Alcoholic beverage taxes	1,238	1,261	-	-	1,238	1,261
Transient guest taxes	1,790	1,459	-	-	1,790	1,459
Gain on sale of capital assets	-	-	14	-	14	-
Unrestricted investment earnings	-	-	864	485	864	485
Total revenues	105,026	95,882	47,682	45,420	152,708	141,302
Expenses						
General government	13,279	14,081	-	-	13,279	14,081
Public safety	44,851	42,358	-	-	44,851	42,358
Public works	40,509	40,350	-	-	40,509	40,350
Miscellaneous	13,686	1,079	-	-	13,686	1,079
Parks and Recreation	11,140	10,274	-	-	11,140	10,274
Public Housing	3,902	3,813	-	-	3,902	3,813
Social Services	697	668	-	-	697	668
Capital Outlay	(221)	1,978	-	-	(221)	1,978
Interest	5,006	5,050	-	-	5,006	5,050
Water, Water Pollution Control, & Stormwater Utility	-	-	43,463	39,437	43,463	39,437
Combined Public Parking	-	-	3,617	3,273	3,617	3,273
Public Golf Course	-	-	804	1,102	804	1,102
Total expenses	132,849	119,651	47,884	43,812	180,733	163,463
Increase in net assets before transfers	(27,823)	(23,769)	(202)	1,608	(28,025)	(22,161)
Transfers in (out)	(400)	346	400	(346)	-	-
Increase (Decrease) in Net Assets	(28,223)	(23,423)	198	1,262	(28,025)	(22,161)
Net Assets - Beginning	373,481	396,904	189,631	188,369	563,112	585,273
Net Assets - Ending	\$ 345,258	\$ 373,481	\$ 189,829	\$ 189,631	\$ 535,087	\$ 563,112

[The remainder of this page intentionally left blank.]

The following table summarizes the costs of the City's four largest governmental activities—general government, public safety, public works' highways and streets, and parks and recreation—as well as each activity's *net* cost (total cost to provide the services, less any revenues generated by the activity). The net cost shows the financial burden that was placed on the City's taxpayers by each of these governmental functions.

Table 3
Net Cost of Governmental Activities (in millions)

	Total Cost of Services	Net Cost of Services
General government	\$ 13.3	\$ 4.6
Public Safety	44.9	43.5
Public works, highways & streets	40.5	33.0
Parks & recreation	11.1	8.4
Totals	\$109.8	\$89.5

- Property tax collections increased by approximately \$2.2 million (6.2%) during 2004. Most of this increase is the product of growth in property value. The growth in tax base, which includes increased appraisal values and new growth as a result of improvements, new construction, and annexation, was 12%.
- Net sales and use tax increased by approximately \$3.7 million (15.6%) during 2004. Although some of this increase is from a slight economic upswing, much of it can be attributed to a change in Kansas state law, extending compensating use taxes to local governments, beginning in late 2003. Compensating use tax is a tax to be paid by the consumer rather than by the retailer for goods purchased out of state and delivered into Kansas. Although Kansas has always had a compensating use tax at the state level, local government had not had access to this revenue source, except for when it applied to the sale of automobiles.
- For the most part, increases in expenditures closely paralleled general economic inflation and growth in the demand for services.

Business-type activities

Business-type activities increased the City's net assets by \$198,083 during 2004. Table 4 presents the net revenue from (cost of) the City's three largest business-type activities – the combined Water, Water Pollution Control and Stormwater Utility, Public Parking, and the Public Golf Course – as well as each activity's net cost (total cost to provide the services, less any revenues generated by the activity).

Table 4
Net Cost of Business-Type Activities (in millions)

	Total Cost of Services	Net Cost of Services
Water, Water Pollution Control, & Stormwater Utility	\$ 43.5	\$ -
Public Parking	3.6	(.9)
Public Golf Course	.8	(.2)
Totals	\$ 47.9	\$(1.1)

The City issued revenue bonds for the Combined Utility Fund to finance new projects and to refund previously issued bonds. The resulting interest rate savings contributed to net income. Public parking had a high turnover in parking enforcement officers, resulting in a decrease in the amount of on-street tickets issued. Public parking also showed an increase in contractual services and depreciation expenses. The Public Golf Course showed reduced revenues, due

predominantly to the installation of a new sewer line through the property at the beginning of the golf season.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted before, the City of Topeka uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Following is an analysis of our funds.

Governmental Funds

The focus of the City of Topeka's *governmental funds* is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing our financing requirements. In particular, *unreserved fund balance* serves as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At December 31, 2004, the City's governmental funds reported combined, ending fund balances of \$11.9 million, which is an increase of \$3.3 million or 39% from the prior year. Included in this amount is a net increase in fund balance for the General Fund of \$4.8 million. Approximately 69%, \$8.2 million, of this total amount is unreserved fund balance, which is available for spending at the City's discretion. The remaining fund balance is reserved to indicate that it has already been committed to liquidate contracts and purchase orders (\$2.5 million) or for payment of debt service (\$1.2 million).

The General Fund is the chief operating fund of the City of Topeka. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$9,139,605, and total fund balance was \$9,928,370. As a measure of the general fund's liquidity, it is useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 12.29% of total general fund expenditures, and total fund balance is 13.35% of expenditures.

The fund balance of the City's General Fund increased by \$4,839,155 during 2004. Key factors in the growth of General Fund revenues include:

- An \$8.1 million increase in taxes and assessments collected, including: 1) some growth in property taxes due to increases in property values and annexation of additional territory and 2) an increase in use taxes collected (sales and compensating use tax, motor fuel tax, etc.), attributed to a general economic upswing.
- An increase of nearly \$1,439,042 in revenues from licenses and permits, attributable to increases in those fees, together with good construction activity in 2004.
- An increase of over \$1.5 million in fees for services, due in part to modest fee increases, but also a result of increased demand for services.
- Investment income was up \$109,233, generally because of a more robust economy.
- Fines and forfeitures also increased, by \$339,776 over 2003's revenues.

The Parks and Recreation Fund had an ending fund balance of \$846,455 in 2004. The increase in the Parks and Recreation fund balance, after taking into effect an equity transfer to the Zoo Fund of \$134,052, was \$108,137, predominantly attributable to expenditure reductions.

The Special Street Repairs Fund ended 2004 with a fund balance of \$3,385,142, an increase over the 2003 ending fund balance of \$281,376. Of that increase, \$102,956 (36.6%) came from intergovernmental revenues. Expenditure reductions account for the remainder of the increase.

The Debt Service Fund had a total balance of \$1,202,328 at December 31, 2004, all of which is reserved for the payment of debt service. Due to savings from refunding of bonds, the tax levy to the Debt Service Fund was reduced for 2004, resulting in a net reduction in tax revenues to

the fund of \$2,311,399 in the current fiscal year. A more complete description of activity in the Debt Service Fund is in the *Notes to the Financial Statements*, on pages 59 – 63. In the non-major governmental funds, fund balances decreased \$1,331,789, primarily attributable to the City's aggressive capital improvement program during 2004.

Proprietary funds

The City of Topeka's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net assets of the combined Water, Water Pollution Control, and Stormwater Utility Fund at December 31, 2004, were \$28,151,456. The total growth of \$21,664,636 over the 2003 amount has been discussed previously.

GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund revenues came in \$4.57 million higher than anticipated, and expenditures were \$4.3 million less than budgeted in 2004. Key factors of the expenditures' difference include:

- \$4 million that was budgeted as a contingency was unspent.
- The City collected \$2.7 million more than anticipated in local retail sales and compensating use taxes.
- Franchise fee revenues were \$881,287 higher than expected, due to increases imposed by the Council in 2004.
- Revenues for permits were \$359,333 more than budgeted, due to increased fees for building permits.

A 2004 budget amendment was adopted by the Council, to provide for a one-time revenue and expenditure of \$13,325,208, which had a net effect of zero on the General Fund balance, but was a significant transaction in the General Fund. This represents the receipt of bond proceeds and the related payment of a previously unrecorded liability to the Kansas Police and Fire pension system, as discussed on pages 20 - 21 of this document.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of 2004, the City had \$792.8 million invested in a broad range of capital assets, including police and fire equipment, buildings, improvements, land, park facilities, water and wastewater treatment facilities, and roads and bridges (see Table 5 below). This amount represents a net increase (including additions and deductions) of \$7.2 million, or 1%, during the year. To find more information on capital assets, refer to the *Notes to the Financial Statements* on page 56 and to the *Other Fund Statements and Schedules* section of this report on pages 104 - 106.

Significant capital asset transactions during the current fiscal year included:

- The City was able to close and capitalize several projects that had been open for a long period, increasing the amount of governmental assets. These included rehabilitation of the Kansas Avenue bridge deck for \$6.4 million, construction of the Oakland Expressway for about \$2.4 million, the installation for Information Technology of a fiber optic network for \$1.7 million, and several other projects for park improvements, streets, and traffic-ways. The capitalized amount totaled about \$18 million.
- The Combined Utility Fund replaced and installed new water main extensions, acquired several vehicles and some excavation equipment, and replaced a quantity of pipes and valves.
- Public Parking replaced a garage deck at one parking facility.

Table 5
City of Topeka's Capital Assets
(net of depreciation)

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2004</u>	<u>2003</u>	<u>2004</u>	<u>2003</u>	<u>2004</u>	<u>2003</u>
Land	\$ 6,359,851	\$ 6,346,009	\$ 1,664,898	\$ 1,664,898	\$ 8,024,749	\$ 8,010,907
Buildings, Improvements, Infrastructure	404,249,346	415,115,099	250,693,467	246,047,257	654,942,813	661,162,356
Furniture and Fixtures	2,616,822	3,097,521	34,366	42,528	2,651,188	3,140,049
Vehicles	4,567,235	4,285,438	1,878,872	1,891,041	6,446,106	6,176,479
Machinery and Equipment	2,910,727	2,538,863	1,298,336	1,516,886	4,209,063	4,055,749
Construction in Progress	33,654,257	41,703,856	82,900,099	61,355,637	116,554,356	103,059,493
Total Capital Assets	\$ 454,358,238	\$ 473,086,786	\$ 338,470,038	\$ 312,518,247	\$ 792,828,276	\$ 785,605,033

The City's five-year Capital Improvement Plan reflects appropriations for construction, improvements to, or acquisition of another \$240.5 million worth of capital assets for fiscal 2005 through 2009. Funding is budgeted to come from projected enterprise fund revenues (\$92 million), general obligation bonds (\$49.9 million), utility revenue bonds (\$10.5 million), state revolving fund loans (\$16.6 million), sales taxes (\$25.2 million), and special benefit districts and other sources (\$46.3 million) over the next five years. The most significant projects include construction of various streets, trafficways and bridges, water treatment and distribution system improvements, and wastewater collection and treatment facilities.

Debt

At December 31, 2004, the City's total outstanding bonded indebtedness was \$228.73 million. Of this amount, \$127,980,000 is general obligation debt, backed by the full faith and credit of the government. The remainder of bonded indebtedness is in the form of \$100,750,000 in revenue bonds, secured by a pledge of the revenues derived from user fees for the enterprise fund that benefited from the bond issue. In addition, the City is obligated for \$77.9 million of Kansas State Revolving Loan Program loans, which are secured solely by specified revenue sources from the Combined Utility Fund, and for \$23,140,000 in general obligation temporary notes, issued to fund capital projects' construction in progress.

Moody's Investors Service has assigned the City's general obligation bonds ratings of "Aa3" upon their issuance. Moody's informed the City during 2004 that they were assigning Topeka's revenue bonds a rating of "A2". Previously the City's revenue bonds had been rated "A1". The decline to an "A2" rating was primarily attributable to an increasing debt profile and the junior lien status of the revenue bonds to the City's State Revolving Loan Program loans, but the system's stable service area, satisfactory legal covenants, and satisfactory debt service coverage levels kept the City's revenue bonds in the "A" category. The City's utility revenue bonds are subordinate to the State Revolving Fund loans.

Additional information on the City of Topeka's long-term debt can be found in *Note IV, Section F* on pages 59 – 63 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The unemployment rate for the City of Topeka is currently 5.1%, which is an increase from the rate of 4.6% a year ago. This compares favorably to the state's average unemployment rate of 5.5% and the national average rate of 5.4%. Inflationary trends in the region compare favorably

to national indices. These and other factors were considered in preparing the City of Topeka's budget for the 2005 fiscal year.

During 2004, unreserved fund balance in the general fund increased to \$9,139,605. The City anticipated an unreserved fund balance of \$5,718,614 when it adopted its 2005 operating budget. The City anticipated increasing the unreserved general fund balance to approximately \$6,120,000 in the 2005 fiscal year budget.

The City's Water, Wastewater, and Stormwater rates were increased approximately 8%, 7.5%, and 6%, respectively, for 2005, with additional increases approved for 2006. These rate increases were necessary to finance debt service on new revenue bond debt issued in January 2004.

In mid-2004, the City Council authorized an increase in utility franchise fees from 3% to 5%.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the City of Topeka's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in the report, or requests for additional financial information, should be addressed to the City's Financial Services Department, City of Topeka, 215 SE 7th Street, Room 358, Topeka, Kansas 66603-3914.

City of Topeka, Kansas
Statement of Net Assets
December 31, 2004

With comparative totals for December 31, 2003

	Primary Government		Totals	
	Governmental Activities	Business-Type Activities	2004	2003
Assets				
Cash and cash equivalents	\$ 34,435,524	\$ 23,693,561	\$ 58,129,085	28,525,490
Receivables (net of allowance for uncollectibles)	50,400,905	8,338,652	58,739,557	55,536,581
Due from other governments	1,073,604	-	1,073,604	631,976
Internal balances	-	190,973	190,973	-
Inventories	83,819	4,230,124	4,313,943	3,205,368
Prepaid Costs	166,227	34,857	201,084	201,017
Restricted assets:				
Cash and equity in Treasurer's Fund	-	12,346,556	12,346,556	9,859,438
Other restricted assets	-	5,852,274	5,852,274	4,645,504
Capital assets:				
Land and infrastructure	40,014,108	84,564,997	124,579,105	111,070,400
Depreciable buildings, property, and equipment, net of depreciation	414,344,131	253,905,041	668,249,172	674,534,633
Other assets	80,957	17,114	98,071	183,832
Total assets	540,599,275	393,174,149	933,773,424	888,394,239
Liabilities				
Accounts payable and other current liabilities	4,856,713	5,021,242	9,877,955	7,713,359
Accrued interest payable	1,779,943	27,005	1,806,948	1,819,868
Salaries & wages payable	3,898,619	515,714	4,414,333	3,839,385
Due to other governments	-	36,980	36,980	571
Internal balances	190,973	-	190,973	-
Due to others	-	90	90	-
Estimated insurance claims	150,000	-	150,000	2,649,680
Temporary notes payable	13,249,500	9,890,500	23,140,000	17,000,000
Liabilities payable from restricted assets	-	2,818,988	2,818,988	2,117,715
Deferred revenue	44,568,724	611,287	45,180,011	43,994,916
Non-current liabilities:				
Due within one year	13,535,958	3,877,025	17,412,983	12,629,052
Due within one year, payable from restricted assets	-	1,390,000	1,390,000	1,280,000
Due in more than one year	113,110,560	179,156,033	292,266,593	232,237,292
Total liabilities	195,340,990	203,344,864	398,685,854	325,281,838
Net assets				
Invested in capital assets, net of related debt	315,869,830	141,159,915	457,029,745	520,012,924
Restricted for debt service	1,202,328	7,613,165	8,815,493	6,417,857
Restricted for capital projects	-	1,500,000	1,500,000	1,500,000
Restricted for sinking funds	-	2,760,998	2,760,998	3,009,686
Restricted for deposits	-	472,393	472,393	472,046
Unrestricted	28,186,127	36,322,814	64,508,941	31,699,888
Total net assets	\$ 345,258,285	\$ 189,829,285	\$ 535,087,570	\$ 563,112,401

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Activities
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

Functions/Programs	Net (Expense) Revenue and Changes in Net Assets					
	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Primary Government:						
Governmental Activities:						
General Government	\$ (13,279,287)	\$ 8,029,066	\$ -	\$ (4,588,756)	\$ -	\$ (4,588,756)
Public Safety	(44,851,230)	765,400	-	(43,525,696)	-	(43,525,696)
Public Works	(40,509,135)	3,639,149	2,869,174	(33,035,550)	-	(33,035,550)
Miscellaneous	(13,686,232)	208,456	-	(13,477,776)	-	(13,477,776)
Parks and Recreation	(11,139,756)	2,309,285	271,200	(8,356,281)	-	(8,356,281)
Public Housing	(3,902,156)	4,017,162	-	115,006	-	115,006
Social Services	(697,203)	838,234	-	141,031	-	141,031
Capital Outlay	220,984	-	-	220,984	-	220,984
Interest	(5,005,900)	-	-	(5,005,900)	-	(5,005,900)
Total Governmental Activities	(132,849,915)	14,951,356	3,140,374	(107,512,938)	-	(107,512,938)
Business-Type Activities:						
Water, Water Pollution Control, & Stormwater Utility	(43,462,577)	43,419,997	-	-	(42,580)	(42,580)
Public Parking	(3,616,803)	2,736,464	-	-	(880,339)	(880,339)
Public Golf Course	(804,042)	647,178	-	-	(156,864)	(156,864)
Total Business-Type Activities	(47,883,422)	46,803,639	-	-	(1,079,783)	(1,079,783)
Total Primary Government	\$ (180,733,337)	\$ 61,754,995	\$ 3,140,374	\$ (107,512,938)	\$ (1,079,783)	\$ (108,592,721)
General revenues:						
Property taxes				37,551,521		37,551,521
Sales taxes				27,195,771		27,195,771
Franchise taxes				6,938,644		6,938,644
Motor fuel taxes				4,976,669		4,976,669
Alcoholic beverage taxes				1,237,716		1,237,716
Transient guest taxes				1,789,703		1,789,703
Unrestricted investment earnings				-	863,868	863,868
Gain (loss) on sale of capital assets				(400,000)	13,998	13,998
Transfers				79,290,024	1,277,866	80,567,890
Total general revenues and transfers				(28,222,914)	198,083	(28,024,831)
Change in net assets						
Net assets - beginning				373,481,199	189,631,202	563,112,401
Net assets - ending				\$ 345,258,285	\$ 189,829,285	\$ 535,087,570
						\$ 563,112,401

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Balance Sheet
Governmental Funds
December 31, 2004

With comparative totals for December 31, 2003

	<u>Special Revenue Funds</u>				<u>Other Governmental Funds</u>	<u>Totals</u>	
	<u>General</u>	<u>Parks and Recreation</u>	<u>Special Street Repairs</u>	<u>Debt Service Fund</u>		<u>2004</u>	<u>2003</u>
Assets							
Cash and equity in Treasurer's Fund	\$ 9,828,244	\$1,248,371	\$2,330,199	\$ 1,192,964	\$ 10,158,225	\$24,758,003	\$ 17,785,748
Receivables (net of allowance for uncollectibles):							
Accounts receivable	262,031	-	-	5,715	506,565	774,311	404,663
General property taxes	15,547,831	6,202,307	1,200,000	15,178,457	2,729,966	40,858,561	38,841,133
Notes	-	-	-	-	24,322	24,322	24,322
Other	-	-	-	8,743,711	-	8,743,711	8,541,662
Prepaid costs	9,130	4,130	-	-	2,945	16,205	14,620
Due from other funds	508,956	32,086	-	3,649	-	544,691	5,297,404
Due from other governments	4,909	-	-	-	1,068,666	1,073,575	631,947
Inventory	18,462	800	-	-	-	19,262	19,558
Restricted assets:							
Cash and equity in Treasurer's Fund	-	-	-	-	-	-	215,853
Other assets	-	-	-	-	-	-	45,898
Total assets	<u>\$ 26,179,563</u>	<u>\$7,487,694</u>	<u>\$3,530,199</u>	<u>\$25,124,496</u>	<u>\$ 14,490,689</u>	<u>\$76,812,641</u>	<u>\$ 71,822,808</u>
Liabilities and fund balances							
Liabilities:							
Accounts and contracts payable	\$ 1,194,913	\$ 129,535	\$ 65,653	\$ -	\$ 1,409,743	\$ 2,799,844	\$ 1,373,497
Salaries & wages payable	3,329,241	308,422	79,404	-	98,711	3,815,778	3,352,050
Accrued interest	-	-	-	-	48,950	48,950	-
Due to other funds	-	-	-	-	376,931	376,931	246,522
Temporary notes payable	-	-	-	-	13,249,500	13,249,500	14,456,414
Other	37,768	975	-	-	-	38,743	50,700
Liabilities payable from restricted assets:							
Accrued interest on revenue bonds	-	-	-	-	-	-	29,716
Deferred revenue	11,689,271	6,202,307	-	23,922,168	2,745,477	44,559,223	43,733,440
Total liabilities	<u>16,251,193</u>	<u>6,641,239</u>	<u>145,057</u>	<u>23,922,168</u>	<u>17,929,312</u>	<u>64,888,969</u>	<u>63,242,339</u>
Fund Balances:							
Reserved for:							
Encumbrances	788,765	124,886	1,134,507	-	444,659	2,492,817	1,933,936
Debt service	-	-	-	1,202,328	-	1,202,328	1,756,004
Unreserved, reported in:							
General Fund	9,139,605	-	-	-	-	9,139,605	4,192,045
Special Revenue Funds	-	721,569	2,250,635	-	3,584,471	6,556,675	5,576,823
Capital Projects Funds	-	-	-	-	(7,467,753)	(7,467,753)	(4,878,339)
Total fund balances (deficits)	<u>9,928,370</u>	<u>846,455</u>	<u>3,385,142</u>	<u>1,202,328</u>	<u>(3,438,623)</u>	<u>11,923,672</u>	<u>8,580,469</u>
Total liabilities and fund balances	<u>\$ 26,179,563</u>	<u>\$7,487,694</u>	<u>\$3,530,199</u>	<u>\$25,124,496</u>	<u>\$ 14,490,689</u>	<u>\$76,812,641</u>	<u>\$ 71,822,808</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Reconciliation of the Governmental Funds Balance Sheet
to the Government-Wide Statement of Net Assets
December 31, 2004

Amounts reported for governmental activities in the statement of net assets differ from the fund balances of governmental funds on the preceding balance sheet as shown in the following reconciliation:

Fund balances of governmental funds from the balance sheet	\$ 11,923,672
Capital assets, net of depreciation, used in governmental activities are not financial resources, and so have not been reported on the balance sheet.	451,700,770
Long term liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds:	
Bonds payable	(121,740,000)
Compensated absences	(3,098,491)
Estimated insurance claims	(150,000)
Accrued interest payable on bonds	(1,730,993)
Internal service funds are used by management to charge the costs of certain activities, such as fleet service, to individual funds. The assets and liabilities of the internal service funds have not been included in the balance sheet, but are included in the governmental activities on the statement of net assets.	<u>8,353,327</u>
Net assets of governmental activities as reported on the statement of net assets	<u><u>\$345,258,285</u></u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	<u>Special Revenue Funds</u>				Other Governmental Funds	<u>Totals</u>	
	<u>General</u>	<u>Parks and Recreation</u>	<u>Special Street Repairs</u>	<u>Debt Service Fund</u>		<u>2004</u>	<u>2003</u>
Revenues:							
Taxes and assessments	\$ 48,928,106	\$ 5,960,858	\$ -	\$ 9,207,695	\$ 4,537,661	\$ 68,634,320	\$ 62,045,216
Licenses and permits	8,532,936	-	-	-	33,960	8,566,896	7,167,543
Intergovernmental	572,873	412,572	4,993,084	59,749	7,796,115	13,834,393	15,129,905
Fees for service	4,734,545	1,762,301	2,911	-	2,093,949	8,593,706	6,139,352
Investment income	500,243	-	-	40,721	9,961	550,925	481,801
Fines and forfeitures	2,945,019	-	-	-	-	2,945,019	2,605,243
Rents and interest	-	103,851	-	-	-	103,851	98,640
Other	320,802	62,433	162,742	5,729	1,178,606	1,730,312	1,972,268
Total revenues	66,534,524	8,302,015	5,158,737	9,313,894	15,650,252	104,959,422	95,639,968
Expenditures:							
Current:							
General government	9,577,472	-	-	-	4,914,030	14,491,502	14,336,221
Public safety	42,905,324	-	-	-	564,701	43,470,025	41,073,164
Public works	8,208,656	-	4,937,152	-	193,697	13,339,505	13,029,386
Miscellaneous	13,686,232	-	-	-	-	13,686,232	1,078,991
Parks and recreation	-	8,326,128	-	-	2,001,967	10,328,095	9,739,990
Public housing	-	-	-	-	3,902,156	3,902,156	3,813,103
Social services	-	-	-	-	697,203	697,203	668,354
Construction	-	-	-	-	7,158,585	7,158,585	12,087,729
Engineering and others	-	-	-	-	4,374,173	4,374,173	5,029,601
Debt service:							
Principal retirement	-	-	-	6,160,000	-	6,160,000	7,365,000
Interest	-	-	-	4,880,278	93,776	4,974,054	5,099,041
Total expenditures	74,377,684	8,326,128	4,937,152	11,040,278	23,900,288	122,581,530	113,320,580
Excess (deficiency) of revenues over expenditures	(7,843,160)	(24,113)	221,585	(1,726,384)	(8,250,036)	(17,622,108)	(17,680,612)
Other financing sources (uses):							
Proceeds of general obligation bonds	13,164,429	-	-	39,125,000	7,095,571	59,385,000	42,335,000
Original issue premium on bonds	167,211	-	-	456,357	60,546	684,114	277,033
Original issue discount on bonds	(6,432)	-	-	(128,567)	(3,196)	(138,195)	-
Underwriter's discount on bonds	-	-	-	(332,250)	-	(332,250)	-
Other costs of bond issuance	-	-	-	(122,254)	-	(122,254)	-
Defeasance of bonds	-	-	-	(38,130,000)	-	(38,130,000)	(30,300,000)
Redemption premium on defeased bonds	-	-	-	(379,200)	-	(379,200)	(520,956)
Transfers in	-	115,000	-	683,622	1,388,123	2,186,745	3,408,289
Transfers out	(986,704)	-	-	-	(1,622,797)	(2,609,501)	(3,062,222)
Sale of property	343,811	17,250	59,791	-	-	420,852	63,561
Total other financing sources (uses)	12,682,315	132,250	59,791	1,172,708	6,918,247	20,965,311	12,200,705
Net change in fund balances	4,839,155	108,137	281,376	(553,676)	(1,331,789)	3,343,203	(5,479,907)
Fund balances - beginning of year	5,089,215	738,318	3,103,766	1,756,004	(2,106,834)	8,580,469	14,060,376
Fund balances (deficits) - end of year	\$ 9,928,370	\$ 846,455	\$ 3,385,142	\$ 1,202,328	\$ (3,438,623)	\$ 11,923,672	\$ 8,580,469

The notes to the financial statements are an integral part of these statements.

***\$134,052 of equity moved from Parks and Recreation Fund to separated Zoo Fund (a non-major governmental fund).

City of Topeka, Kansas
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended December 31, 2004

Amounts reported for governmental activities in the statement of revenues, expenditures, and changes in fund balances of governmental funds differs from the amounts reported in the government-wide statement of activities as shown in the following reconciliation:

Net change in fund balances - total from the preceding *Statement of Revenues, Expenditures, and Changes in Fund Balances, Governmental Funds* \$ 3,343,203

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. (18,376,444)

Issuance of long-term debt, such as bonds, provides current financial resources to governmental funds, and the repayment of long-term debt uses those resources; however, neither transaction has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, and discounts when debt is issued, whereas in the statement of activities, those amounts are deferred and estimated. The City issued \$59,385,000 of bonds and retired/refunded \$44,290,000 and had a change in interest of \$59,159. The net effect of these differences is this amount. (15,035,841)

Compensated absences, such as vacation are reported in the statement of activities, but do not require the use of current financial resources and therefore are not reported in the governmental funds. 2,379,007

Internal service funds are used by management to charge the costs of certain activities, such as fleet service, to individual funds. The net revenues (expenses) of the internal service funds are reported with governmental activities, but not included in governmental funds. (532,839)

Change in net assets of governmental activities as shown on the government-wide *Statement of Activities* \$ (28,222,914)

The notes to financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended December 31, 2004

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property tax	\$ 14,832,267	14,832,267	\$ 14,740,878	\$ (91,389)
Auto ad volorem tax	1,333,500	1,333,500	1,474,988	141,488
Local retail sales tax	24,500,000	24,500,000	27,195,771	2,695,771
Payment in lieu of debt service	691,728	691,728	691,728	-
Payment in lieu of taxes	4,682,293	4,682,293	4,612,996	(69,297)
Licenses	247,275	247,275	297,771	50,496
Permits	1,079,545	1,079,545	1,438,878	359,333
Franchise fees	5,915,000	5,915,000	6,796,287	881,287
Intergovernmental	602,862	602,862	572,873	(29,989)
Fees for services	4,450,338	4,450,338	4,734,545	284,207
Municipal court	2,841,000	2,841,000	2,945,019	104,019
Special assessments	70,000	70,000	211,745	141,745
Interest	430,000	430,000	500,243	70,243
Other	287,500	287,500	320,802	33,302
Total revenues	61,963,308	61,963,308	66,534,524	4,571,216
Expenditures				
General government:				
City Council	282,444	282,444	277,867	4,577
Executive	2,621,501	2,621,501	2,567,085	54,416
Legal Services	1,395,033	1,395,033	1,366,026	29,007
Administrative and Financial Services	1,749,759	1,749,759	1,718,119	31,640
Municipal Court	1,597,462	1,597,462	1,581,515	15,947
Human Resources	892,188	892,188	802,431	89,757
Contributions to Agencies	1,217,387	1,217,387	1,257,245	(39,858)
Public Safety:				
Police	25,373,113	25,373,113	25,336,642	36,471
Fire	17,504,157	17,504,157	17,450,026	54,131
Public Works:				
General	5,706,804	5,706,804	5,583,569	123,235
Transportation	1,534,943	1,534,943	1,477,648	57,295
Technical Services	1,080,655	1,080,655	1,063,826	16,829
Bridges	236,979	236,979	212,567	24,412
Miscellaneous Non-Departmental	4,504,907	17,690,952	13,574,713	4,116,239
Total expenditures	65,697,332	78,883,377	74,269,279	4,614,098
Excess (deficit) of revenues over expenditures	(3,734,024)	(16,920,069)	(7,734,755)	9,185,314
Other financing sources (uses)				
Proceeds of general obligation bonds	-	13,186,045	13,164,429	(21,616)
Original issue premium on bonds	-	-	167,211	167,211
Original issue discount on bonds	-	-	(6,432)	(6,432)
Transfers out	(631,004)	(631,004)	(986,704)	(355,700)
Sale of property	-	-	343,811	343,811
Total other financing sources (uses)	(631,004)	12,555,041	12,682,315	127,274
Net change in fund balance	(4,365,028)	(4,365,028)	4,947,560	9,312,588
Beginning fund balance	4,365,028	4,365,028	4,192,045	(172,983)
Ending fund balance	\$ -	\$ -	\$ 9,139,605	\$ 9,139,605

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Parks and Recreation Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		<u>(Negative)</u>
Revenues				
Taxes & assessments	\$ 5,883,353	\$ 5,883,353	\$ 5,960,858	\$ 77,505
Intergovernmental revenue	438,000	438,000	412,572	(25,428)
Fees for service	1,663,877	1,663,877	1,762,301	98,424
Miscellaneous	91,500	91,500	103,851	12,351
Other	123,842	123,842	62,433	(61,409)
Total revenues	<u>8,200,572</u>	<u>8,200,572</u>	<u>8,302,015</u>	<u>101,443</u>
Expenditures				
Parks:				
General Administration	720,812	720,812	492,437	228,375
Park Administration	470,310	470,310	591,528	(121,218)
Maintenance	1,749,397	1,749,397	1,654,265	95,132
Forestry	697,880	697,880	705,174	(7,294)
Horticulture	742,585	742,585	711,953	30,632
Concessions	98,105	98,105	128,855	(30,750)
Recreation:				
Administration	352,157	352,157	344,216	7,941
Community Arts	25,617	25,617	20,055	5,562
Special Services	393,482	393,482	355,360	38,122
Recreation Centers	1,426,476	1,426,476	1,353,017	73,459
Day Camps	326,784	326,784	265,076	61,708
Athletics	466,886	466,886	458,484	8,402
Aquatics	478,921	478,921	515,828	(36,907)
Mini Train and Carousel	124,610	124,610	70,690	53,920
Helen Hocker Theatre	331,087	331,087	320,906	10,181
Ward Meade Park	325,815	325,815	339,697	(13,882)
Total expenditures	<u>8,730,924</u>	<u>8,730,924</u>	<u>8,327,541</u>	<u>403,383</u>
Excess (deficit) of revenues over expenditures	<u>(530,352)</u>	<u>(530,352)</u>	<u>(25,526)</u>	<u>504,826</u>
Other financing sources				
Transfers in	115,000	115,000	115,000	-
Sale of property	-	-	17,250	17,250
Total other financing sources	<u>115,000</u>	<u>115,000</u>	<u>132,250</u>	<u>17,250</u>
Net change in fund balance	(415,352)	(415,352)	106,724	522,076
Beginning fund balance	<u>415,352</u>	<u>415,352</u>	<u>614,845</u>	<u>199,493</u>
Ending fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 721,569</u>	<u>\$ 721,569</u>

The notes to the financial statements are an integral part of these statements.

***\$134,052 of equity moved from Parks and Recreation fund to separated Zoo Fund (a non-major governmenta fund) See page 81

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Special Street Repairs Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental revenue	5,320,000	5,320,000	4,993,084	(326,916)
Fees for service	200,000	200,000	2,911	(197,089)
Miscellaneous	25,000	25,000	162,742	137,742
Total revenues	<u>5,545,000</u>	<u>5,545,000</u>	<u>5,158,737</u>	<u>(386,263)</u>
Expenditures				
Transportation:				
Repair in-house	3,173,374	3,173,374	2,397,189	776,185
Administration	1,286,136	1,286,136	1,198,026	88,110
Contractual services	2,282,855	2,282,855	2,032,572	250,283
Total expenditures	<u>6,742,365</u>	<u>6,742,365</u>	<u>5,627,787</u>	<u>1,114,578</u>
Excess (deficit) of revenues over expenditures	<u>(1,197,365)</u>	<u>(1,197,365)</u>	<u>(469,050)</u>	<u>728,315</u>
Other financing sources				
Sale of property	24,700	24,700	59,791	35,091
Total other financing sources	<u>24,700</u>	<u>24,700</u>	<u>59,791</u>	<u>35,091</u>
Net change in fund balance	(1,172,665)	(1,172,665)	(409,259)	763,406
Beginning fund balance	<u>1,299,289</u>	<u>1,299,289</u>	<u>2,659,894</u>	<u>1,360,605</u>
Ending fund balance	<u>\$ 126,624</u>	<u>\$ 126,624</u>	<u>\$ 2,250,635</u>	<u>\$ 2,124,011</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Net Assets
Proprietary Funds
December 31, 2004

	Business-Type Activities Enterprise Funds			Governmental Activities
	Water, Water Pollution Control, and Stormwater Utility	Other Enterprise Funds	Totals	Internal Service Funds
Assets				
Current assets:				
Cash and equity in Treasurer's Fund	\$ 15,426,554	\$ 8,267,007	\$ 23,693,561	\$ 9,677,521
Receivables (net of allowance for uncollectibles):				
Accounts receivable	8,295,269	43,383	8,338,652	-
Prepaid costs	27,410	7,447	34,857	150,022
Due from other funds	149,760	44,624	194,384	24,432
Due from other governments	-	-	-	29
Inventory	4,208,237	21,887	4,230,124	64,557
Restricted assets:				
Cash and equity in Treasurer's Fund	4,208,988	-	4,208,988	-
Other assets	-	-	-	80,957
Total current assets	<u>32,316,218</u>	<u>8,384,348</u>	<u>40,700,566</u>	<u>9,997,518</u>
Non-current assets:				
Restricted assets:				
Cash and equity in Treasurer's Fund	8,137,568	-	8,137,568	-
Other restricted assets	5,852,274	-	5,852,274	-
Capital assets:				
Land and infrastructure	83,105,348	1,459,649	84,564,997	-
Depreciable buildings, property, and equipment, net of depreciation	239,109,950	14,795,091	253,905,041	2,657,469
Other assets	17,114	-	17,114	-
Total non-current assets	<u>336,222,254</u>	<u>16,254,740</u>	<u>352,476,994</u>	<u>2,657,469</u>
Total assets	<u>368,538,472</u>	<u>24,639,088</u>	<u>393,177,560</u>	<u>12,654,987</u>
Liabilities				
Current liabilities:				
Accounts and contracts payable	4,907,319	74,798	4,982,117	375,345
Salaries & wages payable	473,983	41,731	515,714	82,841
Accrued interest	-	27,005	27,005	-
Due to other funds	-	3,411	3,411	383,165
Due to other governments	36,980	-	36,980	-
Due to others	-	90	90	-
Current portion of State revolving loan	3,385,664	-	3,385,664	-
Temporary notes payable	2,580,925	7,309,575	9,890,500	-
Estimated insurance claims	-	-	-	1,642,781
Other	-	39,125	39,125	498,406
Liabilities payable from restricted assets:				
Revenue bonds payable	1,390,000	-	1,390,000	-
Accrued interest on revenue bonds	2,235,401	-	2,235,401	-
Customer deposits	583,587	-	583,587	-
Deferred revenue	611,287	-	611,287	9,501
Total current liabilities	<u>16,205,146</u>	<u>7,495,735</u>	<u>23,700,881</u>	<u>2,992,039</u>
Non-current liabilities:				
Revenue bonds payable	99,360,000	-	99,360,000	-
Premium on redemption of bonds	(97,338)	-	(97,338)	-
Discount on issuance of bonds	(122,771)	-	(122,771)	-
Costs of issuance to be amortized	(743,780)	-	(743,780)	-
State revolving loan payable	74,519,922	-	74,519,922	-
General obligation bonds payable	-	6,240,000	6,240,000	-
Accrued liabilities	437,526	53,835	491,361	89,061
Other	-	-	-	1,220,560
Total non-current liabilities	<u>173,353,559</u>	<u>6,293,835</u>	<u>179,647,394</u>	<u>1,309,621</u>
Total liabilities	<u>189,558,705</u>	<u>13,789,570</u>	<u>203,348,275</u>	<u>4,301,660</u>
Net assets				
Invested in capital assets, net of related debt	138,481,755	2,678,160	141,159,915	938,503
Restricted for debt service	7,613,165	-	7,613,165	-
Restricted for capital projects	1,500,000	-	1,500,000	-
Restricted for sinking funds	2,760,998	-	2,760,998	-
Restricted for deposits	472,393	-	472,393	-
Unrestricted	28,151,456	8,171,358	36,322,814	7,414,824
Total net assets	<u>\$ 178,979,767</u>	<u>\$ 10,849,518</u>	<u>\$ 189,829,285</u>	<u>\$ 8,353,327</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenses, and Changes in Fund Net Assets
Proprietary Funds
For the Year Ended December 31, 2004

	Business-Type Activities Enterprise Funds		Governmental Activities	
	Water, Water Pollution Control, and Stormwater Utility	Other Enterprise Funds	Totals	Internal Service Funds
Operating revenues:				
Metered water	\$ 19,918,302	\$ -	\$ 19,918,302	\$ -
Sewer service charges	20,801,852	-	20,801,852	-
Parking fees	-	2,436,081	2,436,081	-
Meter fines	-	300,383	300,383	-
Greens fees	-	647,178	647,178	-
Fees for services	-	-	-	13,398,392
Other	2,699,843	-	2,699,843	249,625
Total operating revenues	<u>43,419,997</u>	<u>3,383,642</u>	<u>46,803,639</u>	<u>13,648,017</u>
Operating expenses:				
Salaries, wages, and benefits	9,589,679	1,220,462	10,810,141	1,782,830
Purchased services	11,142,355	916,827	12,059,182	3,620,170
Commodities	4,358,816	310,569	4,669,385	157,224
Insurance claims	-	-	-	8,031,207
Other payments	454,224	26,222	480,446	948
Depreciation	8,080,684	712,711	8,793,395	621,957
Payments in lieu of debt service	26,938	718,428	745,366	-
Payments in lieu of taxes	4,290,000	208,500	4,498,500	-
Total operating expenditures	<u>37,942,696</u>	<u>4,113,719</u>	<u>42,056,415</u>	<u>14,214,336</u>
Operating income (loss)	<u>5,477,301</u>	<u>(730,077)</u>	<u>4,747,224</u>	<u>(566,319)</u>
Non-operating revenues (expenses)				
Interest income	765,363	98,505	863,868	63,755
Interest expense	(5,519,881)	(307,126)	(5,827,007)	(91,005)
Other income	-	-	-	36,980
Gain on disposal of capital assets	13,998	-	13,998	994
Total non-operating revenues (expenses)	<u>(4,740,520)</u>	<u>(208,621)</u>	<u>(4,949,141)</u>	<u>10,724</u>
Transfers in	<u>300,000</u>	<u>100,000</u>	<u>400,000</u>	<u>22,756</u>
Change in Net Assets	1,036,781	(838,698)	198,083	(532,839)
Total Net Assets Beginning of Year	<u>177,942,986</u>	<u>11,688,216</u>	<u>189,631,202</u>	<u>8,886,166</u>
Total Net Assets End of Year	<u>\$ 178,979,767</u>	<u>\$ 10,849,518</u>	<u>\$ 189,829,285</u>	<u>\$ 8,353,327</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2004

	Business-Type Activities			Governmental
	Enterprise Funds			Activities
	Water, Water Pollution Control, and Stormwater Utility	Other Enterprise Funds	Totals	Internal Service Funds
Cash flows from operating activities				
Receipts from customers and users	\$ 43,043,619	\$ 3,335,697	\$ 46,379,316	\$ 13,645,168
Payments to suppliers	(15,716,749)	(1,163,849)	(16,880,598)	(10,697,565)
Payments to employees	(9,589,679)	(1,220,462)	(10,810,141)	(1,732,821)
Payments for interfund services used	(4,316,938)	(926,928)	(5,243,866)	-
Payments to other funds	(5,137,712)	-	(5,137,712)	-
Other	(454,224)	(26,222)	(480,446)	36,980
Net cash provided (used) by operating activities	<u>7,828,317</u>	<u>(1,764)</u>	<u>7,826,553</u>	<u>1,251,762</u>
Cash flows from non-capital financing activities				
Transfer from other funds	300,000	100,000	400,000	-
Net cash provided by non-capital financing activities	<u>300,000</u>	<u>100,000</u>	<u>400,000</u>	<u>22,756</u>
Cash flows from capital and related financing activities				
Interest expense	-	-	-	(91,005)
Payment on capital debt	(9,390,000)	-	(9,390,000)	-
Proceeds from capital debt	46,180,000	7,309,575	53,489,575	-
Proceeds from state revolving loan	13,727,963	-	13,727,963	-
Proceeds from temporary notes	37,339	-	37,339	-
Payment of capital lease	-	(24,327)	(24,327)	(497,050)
Deposit with fiscal agent	(1,206,770)	-	(1,206,770)	-
Purchases of capital assets	(34,293,752)	(451,435)	(34,745,187)	(269,854)
Amortization of revenue bond discount	(313,052)	-	(313,052)	-
Interest paid on capital debt	(5,519,881)	(307,126)	(5,827,007)	-
Proceeds from sales of capital assets	13,998	-	13,998	994
Net cash provided (used) by capital and related financing activities	<u>9,235,845</u>	<u>6,526,687</u>	<u>15,762,532</u>	<u>(856,915)</u>
Cash flows from investing activities				
Interest and dividends received	765,363	98,505	863,868	63,755
Net cash provided by investing activities	<u>765,363</u>	<u>98,505</u>	<u>863,868</u>	<u>63,755</u>
Net increase in cash and cash equivalents	18,129,525	6,723,428	24,852,953	481,358
Cash and cash equivalents, January 1	9,643,585	1,543,579	11,187,164	9,196,163
Cash and cash equivalents, December 31	<u>\$ 27,773,110</u>	<u>\$ 8,267,007</u>	<u>\$ 36,040,117</u>	<u>\$ 9,677,521</u>
Reconciliation of operating income to net cash provided (used) by operating activities:				
Operating income (loss)	<u>\$ 5,477,301</u>	<u>\$ (730,077)</u>	<u>\$ 4,747,224</u>	<u>\$ (566,319)</u>
Adjustments to reconcile operating income to net cash provided (used) by operating activities:				
Other	-	-	-	36,980
Depreciation expense	8,080,684	712,711	8,793,395	621,957
Changes in assets and liabilities:				
Accounts receivable	(610,530)	(3,321)	(613,851)	(3,044)
Due from other funds	(73,474)	-	(73,474)	195
Inventories	(1,085,049)	(4,625)	(1,089,674)	(9,435)
Prepaid items	(615)	(22,387)	(23,002)	40,478
Accounts payable	(17,059)	52,176	35,117	62,685
Accrued liabilities	805,507	34,972	840,479	1,068,265
Due to other funds	(5,137,712)	(41,213)	(5,178,925)	-
Due to other governments	36,409	-	36,409	-
Deferred revenue	352,855	-	352,855	-
Total adjustments	<u>2,351,016</u>	<u>728,313</u>	<u>3,079,329</u>	<u>1,818,081</u>
Net cash provided (used) by operating activities	<u>\$ 7,828,317</u>	<u>\$ (1,764)</u>	<u>\$ 7,826,553</u>	<u>\$ 1,251,762</u>

The notes to the financial statements are an integral part of these statements.

FIDUCIARY FUNDS

Fiduciary Funds are used to account for assets held by governmental units in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. All City of Topeka fiduciary funds are Agency Funds.

National Council on Governmental Accounting,
Statement 1, Principle 3,
Governmental Accounting, Auditing, and Financial Reporting

<u>FUND NAME</u>	<u>STATUTORY AUTHORITY</u>	<u>PURPOSE</u>
Alcohol and Drug Safety	Contract with Grantee	Receives certain fees collected by the Municipal Court in connection with alcohol or drug related offenses pending their payment to the National Council on Alcoholism.
Court Bond	Administrative	Receives, holds, and disburses bonds posted by individuals at the Municipal Court.
Crime Prevention	Topeka Ordinance #17796	Provides a depository for monies collected from court costs to be used for crime prevention programs in the City
Fire Equipment Trust	Administrative	Accounts for private donations to the Fire Department to purchase specific emergency equipment for use in rescue operations.
Fire Insurance Proceeds	Topeka Ordinance #16276	Temporarily and partially restricts the payment of insurance proceeds on fire damaged buildings to the insured until certain health and building code conditions are met.
Judges Training	K.S.A. 12-4116 Topeka Ordinance #16635	Holds fees collected from cases filed in Municipal Court pending remittance to State Treasury for use by State in training, testing, and continuing judicial education of municipal judges.
Kansas Trauma Fund	K.S.A. 75-5670	Collects fees for purpose of financing the activities and expenses in the administration of the statewide trauma system.
Law Enforcement Trust	K.S.A. 28-172a	Receives, holds and accounts for the Municipal Court fees which, under the provisions of Kansas Law, are payable to the State to fund the Kansas Law Enforcement Training Center.

FIDUCIARY FUNDS (Continued...)

<u>FUND NAME</u>	<u>STATUTORY AUTHORITY</u>	<u>PURPOSE</u>
Local Law Enforcement Training Center	K.S.A. 74-5607	Receives, holds, and disburses fees collected by the State for the purpose of training law enforcement personnel from various law enforcement agencies throughout the State.
Motor Vehicle Reinstatement	K.S.A. 12-4416	Receives and holds a portion of the diversion fees collected by the Municipal Court in DUI cases, pending payment to the State of Kansas.
Payroll Clearing	Administrative	Accounts for receipts and disbursements of the City payroll withholding amounts, such as income taxes.
Police Benefit	Topeka City Code Section 31-441	Receives, holds, and disburses fees collected by the Municipal Court. Disbursements are by order of the Police Benefit Association.
Softball Diamond Trust	Administrative	Collects a portion of softball league registration fees to be used for future improvements to softball diamonds.
TCI/CEC	Administrative Contract with TCI	Receives and holds contributions by Topeka Cablevision Inc. for use in purchasing equipment for and operation of a public education and governmental access TV channel.
Topeka Metropolitan Transit Authority	Topeka City Code Section A9-2	Receives, holds, and pays to the TMTA the proceeds of a special tax collected by the City for the benefit of that entity.
Water Customer Round Up	Administrative	Utility mutual assistance fund that passes the money derived from customers who offer to round up their payments to assist others.

City of Topeka, Kansas
Statement of Fiduciary Net Assets
Fiduciary Funds
December 31, 2004

With comparative totals for December 31, 2003

	Combined Agency Funds Totals	
	2004	2003
Assets		
Cash and equity in Treasurer's Fund	\$ 1,639,630	\$ 1,466,311
Accounts receivable	609	701
	1,640,239	1,467,012
Liabilities		
Accounts and contracts payable	\$ 34,324	\$ 15,332
Salaries & wages payable	19,222	9,638
Due to others	1,483,782	1,436,357
Other current liabilities	102,911	5,685
	\$ 1,640,239	\$ 1,467,012

The notes to the financial statements are an integral part of these statements.

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City of Topeka, Kansas
Notes to the Financial Statements
December 31, 2004

I. Summary of significant accounting policies

A. Reporting entity

The City of Topeka is a municipal corporation governed by an elected mayor and nine-member council. The accompanying financial statements present the City's financial position at December 31, 2004. The accounting and reporting policies of the City of Topeka, Kansas, relating to the funds included in the accompanying financial statements, conform to generally accepted accounting principles applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants in the publication entitled Audits of State and Local Governments (GASB 34 Edition), and by the Financial Accounting Standards Board, when applicable. Certain significant accounting policies of the City are described below.

The City's financial statements include the accounts of all City operations. The criteria for including other organizations as component units within the City's reporting entity, as set forth in section 2100 of GASB's Codification of Governmental Accounting and Financial Reporting Standards, include whether:

- the organization is legally separate (can sue and be sued in its own name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City

Based on the aforementioned criteria, the City of Topeka has no component units.

B. Government-wide and fund financial statements

The government-wide financial statements (*i.e.*, the *Statement of Net Assets* and the *Statement of Activities*) report information on all of the nonfiduciary activities of the City of Topeka. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial

Notes to the Financial Statements (continued)

statements. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets. Under the accrual basis of accounting, revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Those revenues susceptible to accrual are sales taxes, franchise taxes, special assessments, investment earnings, and certain Federal and State grants and entitlements. Only sales taxes collected and paid to the State at year-end on behalf of the City are recognized as revenue. Licenses, permits, fees for services, fines, and parking meter revenues are not susceptible to accrual, because generally they are not measurable until received in cash. While property taxes and special assessments are shown on the balance sheet as current assets of the City, they are not recognized as revenue at year-end, because statutory provisions prohibit their use until the year for which they were levied and budgeted. Instead, they are offset by deferred revenue accounts.

The City of Topeka reports the following major governmental funds:

The *general fund* is the main operating fund of the City. This fund is used to account for all financial resources of the City, except those required to be accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges, and capital improvement costs that are not paid through other funds are paid from the general fund.

The *parks and recreation fund* is the fiscal and accounting entity used to record financial transactions and balances related to the operation and maintenance of the City's parks and recreation programs, horticulture, performing arts center, and for care of trees on public property.

The *special street repairs fund* accounts for resources and expenditures for repair, minor reconstruction, alteration, and maintenance - including snow removal and sweeping - of all streets and thoroughfares.

The *debt service fund* is used to account for the accumulation of financial resources for the payment of principal, interest, and related costs on general long-term debt paid primarily from taxes levied by the City. The fund balance of the debt service fund is reserved, to signify that amounts are restricted exclusively for debt service expenditures.

The City of Topeka reports the following major proprietary funds:

The combined *water, water pollution control, and stormwater utility fund* provides accountability for all phases of operation and maintenance of the City's public water supply, water pollution control functions (i.e., wastewater treatment), and storm-water utility systems.

The City reports the following types of non-major governmental funds:

Special revenue funds are used to account for the proceeds of specific revenue resources that are legally restricted to expenditure for specified purposes.

Notes to the Financial Statements (continued)

Capital projects funds are used to account for the acquisition or construction of major capital assets, other than those financed by the proprietary funds, which are expected to be financed from borrowing or contributions.

The City of Topeka reports the following types of non-major proprietary funds:

Enterprise funds are used for activities which are financed and operated in a manner similar to a private business enterprise, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the governing body has decided that periodic determination of revenues earned, expenses incurred, or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Internal service funds are used to report any activity that provides goods or services to other funds, departments, or agencies of the City, or to other governments, on a cost-reimbursement basis. The City's internal service funds include *information technology, fleet services, and risk management*. The statements for the internal service funds can be found in the *Other Fund Statements and Schedules* section, beginning on page 98.

Additionally, the City reports the following fund type:

Fiduciary funds are used to account for resources that are held by the government as a trustee or as agent for parties outside the government and that cannot be used to support the City's own programs. The City of Topeka has no fiduciary trust funds, but maintains sixteen fiduciary agency funds. Agency funds are custodial in nature (assets equal liabilities), and do not involve measurement of results of operations. A list of these funds can be found in the *Fund Financial Statements* section, beginning on page 41.

Private-sector standards of accounting and financial reporting issued before December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements, to the extent that those standards do not conflict with or contradict the guidance of the Governmental Accounting Standards Board. Governments have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected *not* to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes, where the amounts are reasonably equivalent in value to the interfund services provided, and other charges between the City's water and wastewater function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Notes to the Financial Statements (continued)

D. Assets, liabilities, and net assets or equity

1. Deposits and investments

The City of Topeka considers *cash and cash equivalents* to be cash on hand, demand deposits, and short-term investments with maturities of three months or less from the date of acquisition.

The City's Financial Services Department, Cash Management Division, maintains and administers a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is included on the combined balance sheet or statement of net assets as *Cash and equity in treasurer's fund*.

Kansas statutes authorize the City, with certain restrictions, to deposit or invest directly in temporary notes, no-fund warrants, open accounts, time deposits, certificates of deposit, repurchase agreements, U.S. Treasury bills and notes, and the State's Municipal Investment Pool (MIP). The MIP operates in accordance with applicable State laws and regulations. The reported value of the City's investment in the MIP is the same as the fair value of its pool shares. Other investments of the City are also reported at fair value.

Statutes require that collateral, which has a fair market value equal to 100% of the investment (less Federally insured amounts), be assigned for the benefit of the City to secure an investment of City funds. The statutes provide for an exception for peak deposit periods during taxpaying time where, for a period of 60 days, the amount of required collateral may be reduced by one-half.

2. Receivables and payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

Property tax receivables are shown net of an allowance for uncollectible amounts. That allowance is equal to approximately 3.5% of outstanding property taxes at December 31, 2004. Property taxes are levied November 1 on property values assessed as of the previous January 1 as certified by the County Appraiser on June 15 of each year. The tax levy can be paid by property owners in two installment payments. The first half is due on December 20 of the same year, and the second half is due on the following May 10. The payment is considered past due on the day after the due date.

3. Inventories and prepaid items

Inventories are valued at cost, which approximates market value, using the first in, first out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased.

In both government-wide and fund financial statements, payments made to vendors for goods or services that will benefit periods beyond the current fiscal year, are recorded as prepaid items when they are deemed material, and it is considered appropriate.

4. Restricted assets

Certain proceeds of enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the *statement of net assets*, because their use is limited by applicable bond covenants. The "revenue bond operations and maintenance" account is used to report resources set aside to subsidize potential deficiencies from the enterprise fund's operation that could adversely affect debt service payments. The "revenue bond reserve for replacement" account is used to report resources set aside to meet unexpected contingencies, or to fund asset renewals and replacements. These accounts are included in the *Restricted assets: Cash and equity in treasurer's fund* account on the Water, Water Pollution Control, and Stormwater Utility *statement of net assets*.

Notes to the Financial Statements (continued)

5. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined by the City as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of three years. All such capital assets that are purchased or constructed are valued at historical cost where records are available and at an estimated historical cost where no such records exist. Donated fixed assets are valued at their estimated fair market value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

The City reports its infrastructure assets on a network and subsystem basis. Accordingly, the amounts spent for the construction or acquisition of infrastructure assets are capitalized and reported in the government-wide financial statements, regardless of their amount.

Capital assets of proprietary funds are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Depreciation of the City's capital assets is computed using the straight-line method and the following useful life ranges:

Buildings and improvements	5	to	50	years
Furniture and office equipment	3	to	20	years
Motor vehicles	3	to	6	years
Tools and equipment	5	to	20	years
Infrastructure	20	to	100	years

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed when those projects are debt financed. The amount of interest to be capitalized is calculated by netting any investment earnings from unexpended debt proceeds against the related interest expense incurred from the date of debt issuance until completion of the project.

6. Compensated absences

It is the City's policy to permit benefit-eligible employees to accumulate earned but unused annual and sick leave benefits. Accumulated and vested annual leave that can be estimated with reasonable accuracy, and which is expected to be liquidated with current, available financial resources, is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested and accumulated annual leave that are not expected to be liquidated with expendable, current financial resources are reported only for governmental funds on the government-wide financial statement. Vested or accumulated annual leave of proprietary funds is recorded as an expense and a liability of those funds at the time the benefits accrue to employees.

The City does not recognize a liability for payment of accumulated sick leave, because the City policy is to pay only a portion of such leave in excess of a minimum number of hours, which varies according to the various employee bargaining units' contracts, making the dollar amount unsusceptible to estimate.

7. Long-term obligations

In the government-wide financial statements and in the fund financial statements for proprietary fund types, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the term of the related bonds using the bonds outstanding method, which approximates the effective interest

Notes to the Financial Statements (continued)

method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are also reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

8. Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or those that are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans, which are subject to change.

9. Comparative data/reclassifications

Comparative totals for the prior year are presented in the accompanying financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. The comparative totals appear in the government-wide financial statements and any combining fund level statements.

Effective in the 2004 statements, \$134,052 of fund equity was moved from the Parks and Recreation Fund to create a separate fund for the Zoo. This new fund is considered a non-major, special revenue fund. Please refer to pages 36 and 81 of this report. The 2003 comparative numbers for the non-major, governmental fund statements do not include the history for the Zoo fund, because it is not cost effective to isolate those amounts.

The 2003 deficit of \$433 in fund net assets for the Concessions Fund was combined with the Public Golf Course fund in 2004, when the Concessions Fund was eliminated. In the 2003 CAFR, these two funds were both considered non-major enterprise funds. This combination is shown in the *Other Fund Statements and Schedules* section on page 94.

II. Reconciliation of government-wide and fund financial statements

A. Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net assets

The governmental funds balance sheet includes a reconciliation (on page 32) between *fund balance—total governmental funds* in the amount of \$11,923,672, and *net assets—governmental activities* as reported in the government-wide statement of net assets in the amount of \$345,258,285. This difference results primarily from the difference in measurement focus between those statements. The government-wide statement of net assets has a long-term economic focus, versus the current financial resources focus of the governmental funds balance sheet. Elements of the reconciliation are explained below.

Capital asset differences

When capital assets (property, plant, equipment) to be used in governmental activities are acquired or constructed, the costs of those assets are reported as expenditures in governmental funds and not as capitalized assets net of related accumulated depreciation on the governmental fund balance sheet. However, the government-wide statement of net assets includes the value of those capital assets, net of accumulated depreciation, among the assets of the City as a whole. Using the GASB Statement 34 format, this represents a difference of \$451,700,770, to be added to the *fund balance—total governmental funds* amount of \$11,923,672.

Notes to the Financial Statements (continued)

Long-term liabilities

Long-term liabilities, including bonds payable, which are applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities on the governmental fund balance sheet. All liabilities, both current and long-term, are reported in the government-wide statement of net assets. The net difference is a deduction of \$124,988,491 from the *fund balance—total governmental funds* amount. Also, accrued liabilities in the government-wide statement of net assets differ from the amount reported in the governmental funds balance sheet, because accrued interest payable for the current portion of interest due on long-term debt has not been reported in the governmental funds. This represents a deduction of \$1,730,993 from the *fund balance—total governmental funds* amount.

Internal service funds

Internal service funds are used by management to charge the costs of certain activities, such as fleet services, to the individual funds deriving a benefit from such services. The net of assets and liabilities of these internal service funds are included in governmental activities in the government-wide statement of net assets, because they primarily serve governmental activities of the City, so these assets and liabilities, in the amount of \$8,353,327, are added to the *fund balance—total governmental funds* amount.

B. Explanation of certain differences between the governmental funds statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

A reconciliation of the \$3,343,203 *net change in fund balances* reported in the governmental funds *Statement of Revenues, Expenditures, and Changes in Fund Balances* to the \$28,222,914 *change in net assets* for governmental activities reported in the government-wide statement of activities is included with the financial statements on page 34. The differences arise primarily from the long-term economic focus of the government-wide statement of activities versus the current financial resources focus of the governmental funds statement of revenues, expenditures, and changes in fund balances. The detail of the differences is discussed in the following paragraphs.

Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the government-wide statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net assets decrease only by the amount of depreciation expense charged for the year. Also, in the statement of activities, only the gain on the sale of capital assets is reported, but in the governmental funds, the gross sales proceeds increase fund balances. These differences in capital asset transactions result in a net deduction to governmental funds of \$18,376,444, as follows:

Capitalized construction	\$ 7,158,585
Capitalized fees on construction	4,374,173
Capital project adjustments (excluding internal service funds)	219,990
Sales of capital assets	(420,852)
Depreciation expense	<u>(29,708,340)</u>
Net adjustment to fund balances	<u><u>\$(18,376,444)</u></u>

Long-term debt transactions

The issuance of long-term debt, including bonds payable, provides current financial resources to governmental funds, and the repayment of long-term debt uses current financial resources of governmental funds. However, neither issuance nor payment of long-term debt has any effect on net assets. Also, governmental funds report the effects of original issue premiums and discounts and

Notes to the Financial Statements (continued)

certain other related costs at the time debt is issued, whereas in the statement of activities, those amounts are deferred and amortized. The net effect of these transactions is to decrease the net change in fund balances by \$15,035,841, as follows:

- Proceeds from the issuance of long-term bonds are included in *other financing sources* of the governmental funds, but have the effect of increasing long-term liabilities as reported in the statement of activities, a decrease from the net change in fund balances in the amount of \$59,385,000.
- Repayment of bond principal is reported in *other financing uses* in the governmental funds, thus having the effect of reducing fund balance, because current financial resources have been used. However, for the City as a whole, the principal payments reduce the liabilities in the government-wide statement of net assets and do not result in an expense in the government-wide statement of activities, an increase to net change in fund balances of \$44,290,000.
- The net change in accrued interest on general obligation bonds is included in the statement of activities, but is not a current source or use of financial resources, and so is an increase to the governmental funds of \$59,159.

Accrued liabilities

Some expenses, such as accrued compensated absences, reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds, a net increase of \$2,379,007, as follows:

Change in compensated absences	(\$ 120,673)
Change in workers' compensation claims	2,500,000
Change in tort claims	<u>(320)</u>
Net adjustment to fund balances	<u>\$2,379,007</u>

Internal service funds

Internal service funds are used by management to charge the costs of certain activities, such as fleet services, to the individual funds deriving a benefit from such services. The adjustments for internal service funds "closes" those funds by charging additional amounts to participating governmental activities to completely cover the internal service funds' costs for the year, a net decrease of \$532,839.

Reclassification and eliminations

Interfund balances must generally be eliminated in the government-wide financial statements, except for net residual amounts due between governmental activities. Amounts involving fiduciary funds should be reported as external transactions. Any allocations must reduce the expenses of the function from which the expenses are being allocated, so that expenses are reported only once - in the function in which they are allocated.

III. Stewardship, compliance, and accountability

A. Budgetary information

Kansas state statutes require that an annual operating budget be legally adopted for all governmental fund types, unless specifically exempted by statute. The statutes provide for the following sequence and timetable in the adoption of the City's legal annual operating budget:

1. Preparation of the proposed budget for the succeeding calendar year, on or before August 1st.
2. Publication in the entity's official, local newspaper of the proposed budget and of the notice of public hearing on the budget, on or before August 5th.
3. Public hearing on or before August 15th, but no sooner than ten days after publication of the notice of hearing.

Notes to the Financial Statements (continued)

4. Adoption of the final budget and certification to the office of the relevant County Clerk, on or before August 25th.

The statutes allow the governing body to increase the originally adopted budget only for previously unanticipated increases in revenue, other than those attributed to *ad valorem* property taxes. To do this, a notice of public hearing to amend the budget must be published in the official, local newspaper. No sooner than ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. During the year 2004, there was one amendment to the originally adopted budget, which was approved by the governing body in October 2004. The General Fund expenditures were increased by \$13,186,045, as a result of unanticipated revenues attributable to the receipt of bond proceeds to pay a previously unrecorded liability to the Kansas Public Employees Retirement System (a detailed description of this transaction is included on page 66 below).

Under Kansas statutes, management cannot amend the budget without approval of the governing body; however, the statutes permit transferring budgeted amounts between line items within an individual fund or department. The City has adopted a policy of (1) requiring approval of the chief administrative officer on category changes exceeding \$5,000 and (2) setting a level of budgetary control by which the chief administrative officer can transfer up to \$15,000 between departments of the same fund. Major object categories of expenditures are personal services, contractual services, commodities, other payments, and capital outlay.

Statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds; *i.e.*, the legal level of budgetary control is the fund level. Budget comparison statements are presented for each budgeted fund, showing actual revenues and expenditures compared to legally budgeted revenues and expenditures.

All legal, annual, operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Normally, revenues are recognized when cash is received, if not susceptible to accruals. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the municipality for future payments, which are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute liabilities, because the commitments will be honored during subsequent years.

A legal operating budget is not required for capital projects funds, trust funds, proprietary funds, and certain special revenue funds. Spending in funds that are not subject to legal, annual, operating budget requirements is controlled by Federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

B. Excess of expenditures over appropriations

Under Kansas statutes, expenditures are mandated to be controlled, so that no indebtedness is created in excess of budgeted limits. The expenditures in the Transient Guest Tax Fund exceeded the legally adopted budget, in violation of K.S.A. 79-2935. This overexpenditure was funded by greater than anticipated revenues in the Transient Guest Tax Fund. Management is not aware of any other statutory violations.

C. Deficit fund equity

The combined Capital Projects Funds, which are non-major governmental funds, had a combined deficit fund balance of \$7,467,753 at December 31, 2004. The City anticipates funding such deficits through the issuance of debt in subsequent accounting periods, when the projects are completed and the associated assets are capitalized.

Notes to the Financial Statements (continued)

IV. Detailed notes on all funds

A. Deposits and investments

At December 31, 2004, the carrying amount of the City's bank deposits, including certificates of deposit, was \$17,869,832, and the bank balances were \$18,339,032. Of the bank balances, \$428,220 was covered by Federal depository insurance. The market value of collateral was \$28,172,912 for securities held for the City by a third party agent, in the City's name (Category 1); no deposits were held by the banks' agents in the City's name (Category 2); and no deposits were uncollateralized or collateralized with securities that were held by the banks not in the City's name (Category 3).

The City's investments are categorized below to give an indication of the level of risk assumed by the City at year-end. Category 1 includes investments that are insured or registered, or for which securities are held by the City or by its agent in the City's name. Category 2 includes investments that are uninsured and unregistered, with the securities held by the counter-party's trust department or agent in the City's name. Category 3 includes investments that are uninsured and unregistered, with securities held by the counter-party, or by its trust department or agent, but not in the City's name, including the portion of the carrying amount of any repurchase agreement that exceeds the market value of the underlying securities. Investments are carried at either par value or purchase price, whichever is lower. Any premium paid at the time of purchase is prorated as a reduction of interest earnings.

Type	Category			Carrying Amount	Reported Fair Value Amount
	1	2	3		
Deposits:					
Demand deposits	\$ 4,321,579	\$ -	\$ -	\$ 4,321,579	\$ 4,321,579
Certificates of deposit	13,548,253	-	-	13,548,253	13,548,253
Total deposits	\$ 17,869,832	\$ -	\$ -	\$ 17,869,832	\$ 17,869,832
Investments:					
U.S. Government Agencies	\$ 40,347,164	\$ -	\$ -	\$ 40,347,164	\$ 40,347,164
U.S. Treasury Notes	2,000,000	-	-	2,000,000	1,993,520
	\$ 42,347,164	\$ -	\$ -	\$ 42,347,164	\$ 42,340,684
Kansas Municipal Investment Pool, at fair value				11,895,521	
Petty cash and change funds				2,754	
Total cash, deposits, and investments				\$ 72,115,271	
The deposits and investments of the City are shown in the fund financial statements as follows:					
Cash and equity in Treasurer's Fund				59,768,715	
Restricted cash and equity in Treasurer's Fund				\$ 12,346,556	
Total cash and equity in Treasurer's Fund				\$ 72,115,271	

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Notes to the Financial Statements (continued)

B. Receivables

Receivables at year-end for the government's individual major funds and non-major, internal service, and fiduciary funds in the aggregate, including any related allowances for uncollectible accounts are as follows:

	<u>General</u>	<u>Parks and Recreation</u>	<u>Special Street Repairs</u>	<u>Debt Service</u>	<u>Business-type Activities</u>	<u>Non-major and Other Funds</u>	<u>Total</u>
Receivables:							
Taxes	\$ 15,547,831	\$ 6,202,307	\$ 1,200,000	\$ 15,178,457	\$ -	\$ 2,729,966	\$ 40,858,561
Accounts	262,031	-	-	5,715	8,338,652	506,565	9,112,963
Notes	-	-	-	-	-	24,322	24,322
Special assessments	-	-	-	8,743,711	-	-	8,743,711
Intergovernmental	4,909	-	-	-	-	1,068,695	1,073,604
Gross receivables	<u>\$ 15,814,771</u>	<u>\$ 6,202,307</u>	<u>\$ 1,200,000</u>	<u>\$ 23,927,883</u>	<u>\$ 8,338,652</u>	<u>\$ 4,329,548</u>	<u>\$ 59,813,161</u>

Revenues of the enterprise funds are reduced by uncollectible amounts when written off.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>
<u>Current Property Taxes Receivable:</u>	
General Fund	\$ 9,859,803
Debt service fund	13,072,022
Parks & Recreation Fund	5,563,931
Other, non-major funds	1,895,799
<u>Delinquent Property Taxes Receivable:</u>	
General Fund	86,959
Debt service fund	57,973
Parks & Recreation Fund	23,189
Other, non-major funds	26,436
<u>Special Assessments, Debt Service Fund:</u>	
Current	1,151,402
Delinquent	122,717
Not yet due	8,743,711
<u>Motor Vehicle ad valorem Taxes Receivable:</u>	
General Fund	1,730,509
Debt service fund	774,343
Parks & Recreation Fund	615,187
Other, non-major funds	222,378
Grants, other, non-major funds	600,864
Other Deferred Revenues, general fund	12,000
Total deferred revenue for governmental funds	<u>\$ 44,559,223</u>

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Notes to the Financial Statements (continued)

C. Capital assets

Capital asset activity for the year ended December 31, 2004, including Internal Service Funds, was as follows:

Primary Government

	<u>Beginning Balances</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balances</u>
Governmental activities:				
Non-depreciable capital assets:				
Land	\$ 6,346,009	13,842	-	\$ 6,359,851
Construction in progress	41,703,856	10,304,764	18,354,363	33,654,257
Total non-depreciable capital assets	<u>48,049,865</u>	<u>10,318,606</u>	<u>18,354,363</u>	<u>40,014,108</u>
Depreciable capital assets:				
Buildings, improvements, infrastructure	824,404,952	17,704,242	493,059	841,616,135
Furniture and fixtures	5,483,790	207,490	-	5,691,280
Vehicles	15,281,123	2,029,464	1,568,746	15,741,841
Machinery and equipment	5,312,386	881,520	152,787	6,041,119
Total depreciable capital assets	<u>850,482,251</u>	<u>20,822,716</u>	<u>2,214,592</u>	<u>869,090,375</u>
Less accumulated depreciation	<u>(425,445,330)</u>	<u>(30,330,297)</u>	<u>(1,029,383)</u>	<u>(454,746,244)</u>
Depreciable capital assets, net of accumulated depreciation	<u>425,036,921</u>	<u>(9,507,581)</u>	<u>1,185,209</u>	<u>414,344,131</u>
Governmental activities capital assets, net of accumulated depreciation	<u>\$473,086,786</u>	<u>\$ 811,025</u>	<u>\$ 19,539,572</u>	<u>\$ 454,358,239</u>
	<u>Beginning Balances</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balances</u>
Business-type activities:				
Non-depreciable capital assets:				
Land	\$ 1,664,898	\$ -	\$ -	\$ 1,664,898
Construction in progress	61,355,637	33,671,513	12,127,051	82,900,099
Total non-depreciable capital assets	<u>63,020,535</u>	<u>33,671,513</u>	<u>12,127,051</u>	<u>84,564,997</u>
Depreciable capital assets:				
Buildings and improvements	338,749,047	12,545,130	26,673	351,267,504
Furniture and fixtures	708,527	-	2,624	705,903
Vehicles	5,716,851	642,314	125,542	6,233,623
Machinery and equipment	4,413,006	132,131	141,442	4,403,695
Total depreciable capital assets:	<u>349,587,431</u>	<u>13,319,575</u>	<u>296,281</u>	<u>362,610,725</u>
Less accumulated depreciation	<u>(100,089,719)</u>	<u>(8,793,395)</u>	<u>(177,430)</u>	<u>(108,705,684)</u>
Depreciable capital assets, net of accumulated depreciation	<u>249,497,712</u>	<u>4,526,180</u>	<u>118,851</u>	<u>253,905,041</u>
Business-type activities capital assets, net of accumulated depreciation	<u>\$312,518,247</u>	<u>\$ 38,197,693</u>	<u>\$ 12,245,902</u>	<u>\$ 338,470,038</u>

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Notes to the Financial Statements (continued)

Depreciation expense was charged to activities as follows:

Governmental activities:

General Government	\$ 345,844
Public Safety	1,381,205
Public Works	27,169,630
Parks and Recreation	811,661
Internal Service	621,957

Total depreciation expense - Governmental	<u><u>\$ 30,330,297</u></u>
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Business-type activities:

Parking Garages	\$ 643,908
Water, WPC, & Stormwater Utility	8,080,684
Other business-type activities	68,803

Total depreciation expense - Business-type	<u><u>\$ 8,793,395</u></u>
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Construction commitments

The City had open, active construction projects on December 31, 2004. The projects include bridge repairs, building and facility updates, repairs of existing streets and traffic signals, upgrades to existing parks and recreation centers, and the construction of additional wastewater facilities. At year-end the City's open project expenditures and remaining commitments with contractors, by category were as follows:

	<u>Spent-to-date</u>	<u>Remaining Commitment</u>
General Government	\$ 8,435,655	\$ 7,669,799
Public Safety - Fire	540,176	316,824
Public Safety - Police	146,465	-
Public Works - Administration	187,001	5,398,691
Public Works - Traffic	3,101,901	3,277,658
Public Works - Transportation	20,148,838	15,567,611
Public Works - Bridges	12,023,733	3,466,539
Parks and Recreation	7,046,333	4,776,280
Total	<u><u>\$ 51,630,102</u></u>	<u><u>\$ 40,473,402</u></u>

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Notes to the Financial Statements (continued)

D. Interfund receivables and transfers

The composition of interfund balances as of December 31, 2004, is as follows:

Due to/from other funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Purpose</u>	<u>Amount</u>
General	Undistributed Investment Earnings	Distribute investment interest	\$ 125,791
General	Information Technology	Operating subsidy	383,165
Parks and Recreation	Transient Guest Tax	2003 TGT accrual	28,675
Parks and Recreation	Public Golf Course	Operating subsidy	3,411
Debt Service	Undistributed Investment Earnings	Distribute investment interest	3,649
Total Governmental Funds			544,691
Public Parking Facilities	Undistributed Investment Earnings	Distribute investment interest	44,624
Water, WPC, & Stormwater Utility	Undistributed Investment Earnings	Distribute investment interest	149,760
Total Proprietary Funds: Business-Type			194,384
Self-Insurance	Undistributed Investment Earnings	Distribute investment interest	16,681
Risk Management	Undistributed Investment Earnings	Distribute investment interest	7,751
Total Proprietary Funds: Governmental-Internal Service Funds			24,432
Grand Total			\$ 763,507

The outstanding balances between funds result mainly from the time lags between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Interfund transfers:

	<u>Transfer In:</u>						<u>Total</u>
	<u>Parks and Recreation</u>	<u>Debt Service Fund</u>	<u>Non-major Governmental</u>	<u>Enterprise Funds</u>	<u>Internal Service Funds</u>	<u>Regional Planning Commission</u>	
Transfer out:							
General Fund	\$ -	\$ -	\$ 50,000	\$100,000	\$ -	\$ 836,704	\$ 986,704
Nonmajor Governmental	115,000	683,622	501,419	300,000	22,756	-	1,622,797
Total transfers out	\$ 115,000	\$ 683,622	\$ 551,419	\$400,000	\$22,756	\$ 836,704	\$2,609,501

In the fund financial statements, total *transfers out* of \$2,609,501, equal the total *transfers in* when combining the transfers of governmental funds, in the amount of \$2,186,745, and those transfers of \$422,756 attributable to business-type funds. *Transfers in* consisted of the following:

- Parks and Recreation received \$115,000 from Transient Guest Tax for operating expenses
- Debt Service received excess funds of \$683,622 from closed capital projects
- Unsafe Structures Fund received \$50,000 from the General Fund for demolitions
- Capital Projects received excess funds of \$501,419 from closed capital projects
- Public Golf Course received \$100,000 from General Fund for operations
- Stormwater received \$300,000 from Capital Projects for a capital project
- Information Technology received excess funds of \$22,756 from a completed capital project
- Regional Planning received \$836,704 from the General Fund for operations

E. Leases

Operating Leases

The City has a master operating lease for computers. The expenditures for leases for the year ended December 31, 2004, were \$297,918. The future minimum lease payments for these leases are as follows:

Notes to the Financial Statements (continued)

<u>Year Ending December 31</u>	<u>Amount</u>
2005	\$ 294,759
2006	154,318
2007	28,878
2008 and thereafter	23,750
Total	\$ 501,705

Capital Leases

The City has entered into lease agreements as lessee for financing the acquisition of a storage area network, software and server equipment, and telecommunications equipment. The City has also financed the acquisition of mowers for the park department. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

	<u>Governmental Activities- Internal Service Funds</u>	<u>Business Activities- Enterprise Funds</u>
Asset information:		
Machinery and equipment	\$3,131,500	\$106,734
Less accumulated depreciation	(1,146,633)	(74,715)
Total	\$1,984,867	\$ 32,019

The capital leases attributable to business-type activities were paid in full in 2004. The future minimum lease obligations for governmental activities, and the net present value of these minimum lease payments at December 31, 2004, were as follows:

<u>Year Ending December 31</u>	<u>Governmental Activities- Internal Service Funds</u>	<u>Business Activities- Enterprise Funds</u>
2005	\$ 568,410	-
2006	525,210	-
2007	170,799	-
2008	158,298	-
2009	158,298	-
2010 and thereafter	382,552	-
Total minimum lease payments	1,963,567	-
Less: amount representing interest	(244,600)	-
Net present value of minimum lease payments	\$1,718,967	-

F. Long-term debt

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction or improvement of major capital assets. General obligation bonds have been issued for both governmental and business-type activities. The principal amount of general obligation bonds outstanding at January 1, 2004, was \$112,885,000. During the year, general obligation bonds totaling \$44,290,000 were retired, and \$59,385,000 of general obligation bonds were issued, bringing the December 31, 2004, outstanding balance to \$127,980,000.

Notes to the Financial Statements (continued)

General obligation bonds are direct obligations of the government, and the full faith and credit of the City are pledged to their repayment. These bonds generally are issued as 20-year serial bonds with nearly level debt service payments due each year. General obligation bonds currently outstanding, by purpose and type, are as follows:

Purpose	Interest Rates	Amount
Governmental activities	2.70 - 5.50%	\$ 31,260,000
Governmental activities – refunding	1.80 - 5.10%	90,480,000
Business-type activities	2.70 - 5.50%	6,240,000
		<u>\$127,980,000</u>

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending December 31	Principal	Interest
2005	\$ 9,850,000	\$ 4,729,637
2006	9,430,000	4,633,770
2007	9,480,000	4,272,778
2008	9,480,000	3,856,568
2009	9,555,000	3,542,988
2010-2014	48,620,000	12,618,950
2015-2019	20,820,000	4,889,677
2020-2031	10,745,000	2,214,510
Total	<u>\$127,980,000</u>	<u>\$40,758,878</u>

Revenue bonds

The City also issues revenue bonds. The City pledges income derived from the fees and charges to users of the related assets to pay debt service on revenue bonds. The principal amount of revenue bonds outstanding at January 1, 2004, was \$63,960,000. In 2004, the City issued \$46,180,000 of revenue bonds, and \$9,390,000 of revenue bonds were retired. Revenue bonds outstanding at year-end are \$100,750,000, as follows:

Purpose	Interest Rates	Amount
Water, Water Pollution Control & Stormwater	2.00 - 6.00%	\$100,750,000

Revenue bond debt service requirements to maturity are as follows:

Year Ending December 31 *	Principal	Interest
2005	\$ 1,390,000	\$ 4,907,439
2006	1,425,000	4,850,626
2007	1,460,000	4,763,914
2008	1,500,000	4,675,064
2009	1,545,000	4,588,963
2010-2014	12,115,000	21,491,539
2015-2019	18,205,000	18,067,661
2020-2033	63,110,000	21,602,098
Total	<u>\$100,750,000</u>	<u>\$84,947,304</u>

* See note V. section C regarding subsequent events

Advance and current refundings

Revenue Bonds—On February 19, 2004, the City issued its Combined Utility Improvement and Refunding Revenue Bonds, Series 2004-A, in the principal amount of \$46,180,000 (the 2004-A

Notes to the Financial Statements (continued)

Bonds). The interest rates on the 2004-A Bonds range from 2.00% to 6.00%, and the final maturity date is August 1, 2033.

Over \$35 million of the 2004-A Bonds' proceeds were allocated to payment of costs of capital improvements. Some proceeds of the 2004-A Bonds were used to currently refund the City's previously issued Series 1998-A Water and Water Pollution Control Utility Refunding Revenue Bonds (the 1998-A Bonds) in the outstanding principal amount of \$8,030,000.

The 1998-A Bonds scheduled to mature on August 1 in the years 2004 through 2012, were paid and redeemed on February 19, 2004, and the associated liability has been removed from the City's government-wide statement of net assets, in the *business-type activities* column. A current interest payment of \$18,631 and an early redemption premium of \$40,150 on the 1998-A Bonds were also paid from proceeds of the 2004-A Bonds. The refunding of the 1998-A Bonds resulted in net present value interest cost savings to the City in the amount of \$508,319.

General Obligation Bonds—On October 7, 2004, the City issued its Series 2004B General Obligation Refunding Bonds in the principal amount of \$39,125,000 (the 2004B Bonds). Proceeds of these bonds were used to currently refund the City's previously issued Series 1999A General Obligation Bonds (the 1999A Bonds) in the outstanding principal amount of \$32,150,000 and to advance refund the City's previously issued series 2000A General Obligation Bonds (the 2000A Bonds) in the outstanding principal amount of \$5,980,000.

The 1999A and 2000A Bonds scheduled to mature on August 1 in the years 2005 through 2019 and 2005 through 2020, respectively, were paid and redeemed in full on October 7, 2004, and the associated liabilities are consequently removed from the City's government-wide statement of net assets, in the *governmental activities* column. A current interest payment of \$229,169 and an early redemption premium of \$321,500 on the 1999A Bonds, and an escrow payment of \$223,272, plus an early redemption premium of \$57,700 on the 2000A Bonds were also paid from proceeds of the 2004B Bonds. The refunding of the Series 1999A Bonds, together with the refunding of the Series 2000A Bonds, resulted in total net present value interest cost savings to the City in the amount of \$3,026,766.

See also note V, section C *Subsequent Events*, on page 64, for information about a bond issue that closed in 2005.

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Notes to the Financial Statements (continued)

Changes in long-term liabilities

	Balance 12/31/03	Additions	Reductions	Balance 12/31/04	Due Within One Year
Governmental activities:					
Bonds payable:					
General obligation bonds	\$ 106,645,000	\$ 59,385,000	\$ (44,290,000)	\$ 121,740,000	\$ 9,850,000
Capital leases	2,216,016	82,041	(579,091)	1,718,966	498,406
Compensated absences	3,060,966	1,416,596	(1,290,010)	3,187,552	3,187,552
Governmental activity					
Long-term liabilities	\$ 111,921,982	\$ 60,883,637	\$ (46,159,101)	\$ 126,646,518	\$ 13,535,958
Business-type activities:					
Bonds payable:					
General obligation bonds	6,240,000	-	-	6,240,000	-
Revenue bonds	63,960,000	46,180,000	(9,390,000)	100,750,000	1,390,000
Less deferred amounts:					
For issuance discounts	(792,495)	(164,500)	834,224	(122,771)	-
On refunding	(135,016)	-	37,678	(97,338)	-
Cost of issuance amortized	-	(743,780)	-	(743,780)	-
Total bonds payable	69,272,489	45,271,720	(8,518,098)	106,026,111	1,390,000
State revolving loan	64,454,297	16,933,884	(3,482,595)	77,905,586	3,385,664
Capital leases	25,162		(25,162)	-	-
Compensated absences	472,414	600,035	(581,088)	491,361	491,361
Business-type activity					
Long-term liabilities	\$ 134,224,362	\$ 62,805,639	\$ (12,606,943)	\$ 184,423,058	\$ 5,267,025

Note: The beginning balance for the business-type activities have been restated to include the current portion of revenue bonds payable, which were previously reported in the liabilities payable from restricted assets. The total dollars did not change, but were incorrectly categorized between current and non-current liabilities.

The following paragraphs are a summary of long-term liability activity for 2004.

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for those funds are included in the preceding table, as part of the totals for *governmental activities*. At year-end, no general obligation bonds, \$89,061 of the compensated absences, and \$1,718,966 of capital leases are attributable to internal service funds. For the governmental activities, compensated absences are generally liquidated by the general fund.

The government-wide statement of net assets includes \$1,390,000 of the long-term liabilities due within one year for *business-type activities* in *liabilities payable from restricted assets*. The remaining amount of \$99,360,000 is categorized as *non-current liabilities, due in more than one year* on that same statement.

The City has issued revenue bonds and has also entered into long-term agreements with the Kansas Department of Health and Environment for loans from its Water Pollution Control and Public Water Supply State Revolving Loan Funds. Proceeds from both types of long-term debt are used to finance the City's water, water pollution control, and stormwater utilities, which are responsible for all phases of operation and maintenance of the City's public water supply, wastewater treatment, and stormwater activities. The water, water pollution control, and stormwater debt transactions are reported in separate funds for internal accounting purposes. However, the revenue generated by the combined Water, Water pollution Control, and Stormwater Utility Fund is pledged in loan agreements and in bond covenants for repayment of debt.

In April 2004, the City entered into an agreement to amend certain provisions of its previously executed Kansas Water Pollution Control State Revolving Loan Fund (WPC-SRF) loan agreements with the Kansas Department of Health and Environment. The amendments are necessary to allow

Notes to the Financial Statements (continued)

the City to borrow additional amounts from the WPC-SRF for further improvements at the Oakland wastewater treatment plant.

At January 1, 2004, the City owed \$64,454,297 to the Kansas Water Pollution Control State Revolving Loan Fund (WPC-SRF). During the year, the City borrowed an additional \$16,933,884 from the WPC-SRF and repaid loan principal of \$3,482,595. The total balance owed for the WPC-SRF at December 31, 2004, was \$77,905,586.

The City has entered into agreements to receive loans up to \$111,807,667 from WPC-SRF and up to \$9,440,167 from PWS-SRF. The City anticipates borrowing additional monies from these revolving loan funds in 2005.

G. Restricted assets

The balances of the restricted asset accounts in the enterprise funds are as follows:

Bond reserve – Water	\$5,629,442
Bond reserve - Water Pollution Control	1,106,888
Bond reserve - Stormwater	876,835
Renewal & replacement – Water	1,500,000
Sinking fund – Water	1,796,070
Sinking fund – Water Pollution Control	456,265
Sinking fund - Stormwater	365,348
Sinking fund cash – Water	143,315
Water consumer deposits – Water	410,738
Water consumer deposits flushing meters – Water	61,655
Deposits with fiscal agent – Water	726,541
Deposits with fiscal agent – Water Pollution Control	5,125,733
Total restricted assets	<u>\$18,198,830</u>

V. Other information

A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. Under the Kansas Tort Claims Act, K.S.A. 75-6105, general liability claims against the City are limited within the scope of the act to \$500,000. The City self-insures for general liability claims up to this statutory dollar limit.

The City purchases commercial insurance coverage for physical damage to City property. For each of the past three years, settlements have not exceeded coverage.

The City is also self-insured for several other categories of potential loss. As part of its self-insurance program, the City has established internal self-insurance funds for employee health insurance, workers' compensation, and unemployment compensation (jointly, the internal self-insurance funds). There has been no significant reduction in commercial or self-insurance coverage from the prior year.

The internal self-insurance funds accrue the required amounts for the payment of anticipated claims by rate charges to various City departments. Rates are based on historical and expected future expenses. These rate charges are reported as expenditures in the applicable funds. Risks attributable to the workers' compensation self-insurance fund have excess reinsurance coverage. The health self-insurance fund has catastrophic stop-loss reinsurance for all claims, except those for prescription drugs, to help protect the City against extraordinary losses. A reconciliation of changes in liabilities for claims, including claims incurred but not reported, for the past two years follows:

Notes to the Financial Statements (continued)

	2004	2003
Claims liabilities at beginning of the year	\$ 813,832	\$ 930,676
Claims incurred during the year	8,031,207	6,180,388
Claims paid during the year	(7,202,258)	(6,297,232)
Claims liabilities at end of the year	<u>\$ 1,642,781</u>	<u>\$ 813,832</u>

B. Related party transactions

There were no significant related party transactions in 2004.

C. Subsequent events

On February 17, 2005, the City issued its General Obligation Bonds, Series 2005-A, in the principal amount of \$5,635,000 (the 2005-A Bonds). The interest rates on the 2005-A Bonds range from 3.30% to 4.50%, and the final maturity date is August 1, 2025. A portion of the proceeds was used to purchase a building in the downtown area to be used for office space for various departments of the City of Topeka. The proceeds will also be used to renovate and equip the building. This office building will enable the City to discontinue leasing space from a number of different landlords in a number of different locations.

On April 12, 2005, the City changed to a City Manager-City Council form of government, as mandated by the voters in November 2004. The City Manager is the chief executive officer of the City, charged with "the proper and efficient administration of all affairs of the city." The Mayor, who continues to be elected at large, is the chief elected officer of the City, responsible for "providing leadership and taking issues to the people and marshalling public interest in and support for municipal activities." The Mayor and the nine Council members comprise the policy-making, legislative branch of the City government.

Also, in the general election in November 2004, the voters approved an advisory election question providing for a study of consolidation of City of Topeka and Shawnee County governments. Pursuant to that vote, the Kansas Legislature in 2005, adopted House Bill No. 2083, providing for the establishment of a five-member Consolidation Commission charged with preparation and adoption of a plan to be submitted to the voters of Shawnee County by mail ballot. The mail ballot question will require a dual majority approval—both the voters residing within the City of Topeka and the voters residing in Shawnee County, but outside the City limits, must approve any consolidation plan for it to be adopted.

In May 2005, the Topeka City Council and the Shawnee County Commission adopted a joint resolution to consolidate the two governments' parks and recreation departments, provided that action is not included in the preliminary plan of the Consolidation Commission.

D. Contingent liabilities

The City has issued industrial revenue bonds to finance the purchase of land and construction of facilities leased to local businesses. The lease agreements provide for rentals sufficient to service the debt repayment of the related bonds. The bonds and related interest costs are payable solely from lessee rentals and do not constitute general liabilities of the City.

The lessees have the option of purchasing the leased properties at any time during the lease periods for amounts sufficient to retire the related outstanding bonds. At the end of the lease periods, which conform to bond maturity schedules, the lessees may either purchase the property for a nominal amount or renew the leases annually at nominal amounts. Industrial revenue bonds outstanding at December 31, 2004, totaled \$160,108,159.

Costs to complete construction contracts to which the City was committed at December 31, 2004, are estimated at \$40,473,402 for the governmental funds and \$83,533,737 for Enterprise Funds.

Notes to the Financial Statements (continued)

The City is party to various claims, legal actions, and complaints arising in the ordinary course of business. The City has insurance that covers some claims, up to statutory limits, and has set aside money in a special liability fund for payment of non-insured settlements and judgments.

E. Jointly governed organizations

The Topeka-Shawnee County Landmarks Commission, comprised of nine members, is jointly governed by the City and Shawnee County. Five members of the Commission are appointed by the Topeka City Council, and four are appointed by the Shawnee County Commission. The Landmarks Commission is responsible to advise the city council or county commissioners on historic resources and to safeguard the architectural and cultural heritage of the community through the preservation of historic landmarks and historic districts. The Landmarks Commission may carry out these duties through the identification, documentation and designation of historic resources; development and implementation of a historic preservation plan; administration of ordinances/resolutions governing the designation, alteration and removal of historic resources; assistance with educational programs, economic development and tourism, and coordination of public and private historic preservation activities.

In 2001, Shawnee County and the City created the Joint Economic Development Organization (JEDO), for the purpose of attracting to and retaining in the area, businesses and jobs. The JEDO was created through an interlocal agreement, which designates certain members of the governing body of both the City and the County to serve on the JEDO Board. Both the City and the County also appoint other members of the JEDO Board. The City provides funds to the JEDO from sales tax proceeds, in accordance with the terms of the interlocal agreement and an agreement with Growth Opportunity (GO) Topeka, a local economic development organization, which administers the funds.

F. Other post employment benefits

The City allows its retirees to participate in the medical, dental, and prescription drug plans of the City. The individual retiree is responsible for 100% of his or her insurance premiums in conjunction with such coverage. Currently, retirees are eligible to remain in the plan until they elect to withdraw. The benefits are exactly the same as those provided to active City employees. At December 31, 2004, the city had a total of 305 retirees enrolled in these insurance plans.

G. Employee retirement systems and pension plans

In 2004, the City entered into an agreement with ING Group to be the exclusive third-party provider under the City's *Internal Revenue Code Section 457* (deferred compensation) plan. Formerly, the City had three providers of Section 457 services: ING Group (formerly Aetna Financial Services), the ICMA Retirement Corporation, and PEBSCO, a Division of Nationwide Retirement Services. Costs of the Section 457 Plan are borne by the participants. The deferred compensation plan administered by ING, which is available to all benefit eligible employees, permits employees to defer taxes on the portion of their salary designated for deposit with the third-party provider until future years. The deferred compensation is not subsequently available to employees until the occurrence of a defined "qualifying event," which includes separation from employment, retirement, death, or certain unforeseeable emergencies.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights "are held in trust for the exclusive benefit of [employee] participants and their beneficiaries". The City, which does not have access to those properties or rights, provides neither administrative services to nor investment advice for the plan, and therefore does not include the balances and activities of the plan in the City's financial statements.

The City of Topeka participates in the Kansas Public Employees Retirement System (KPERS) and in the Kansas Police and Firemen's Retirement System (KP&F). Both are part of a cost-sharing, multiple-employer, defined benefit pension plan, as defined by Federal regulations. As provided by K.S.A. 74-4901, *et seq.*, KPERS and KP&F provide retirement benefits, term life insurance, disability

Notes to the Financial Statements (continued)

income benefits, and death benefits. Kansas state law establishes and amends all KPERS and KP&F benefit provisions. KPERS and KP&F issue a publicly available, combined, annual financial report that includes financial statements and required supplementary information. Those reports may be obtained by writing to KPERS, 611 S Kansas Avenue, Suite 100, Topeka, Kansas, 66603-3925, or by calling 1-800-228-0366.

Currently, K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary, and K.S.A. 74-4975 establishes the KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually, based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law sets a limit on annual increases in the employer contribution rates. The KPERS employer rate established by statute for calendar year 2004 was 3.22%. The City of Topeka employer contributions to KPERS for the years ending December 31, 2004, 2003, and 2002 were \$882,246, \$822,863, and \$791,389 respectively, equal to the statutorily required contributions for each year.

Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which is determined separately for each participating employer. Including such past service costs' amortization, the City's KP&F uniform participating employer rate established for fiscal years beginning in 2004 was 15.75%. In August 2004, the City issued taxable, general obligation bonds in the principal amount \$13,385,000, to make a \$13,186,045 contribution to retire their past service cost liability to KP&F, thus lowering the City's participating rate to 9.47%. The City's employer contributions to KP&F for the years ending December 31, 2004, 2003, and 2002 were \$3,638,554, \$3,756,421, and \$3,521,564 respectively, equal to the statutorily required contributions for each year.

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or for major capital projects) that are legally restricted to expenditure for specified purposes.

National Council on Governmental Accounting,
Statement 1, Principle 3,
Governmental Accounting, Auditing, and Financial Reporting

<u>FUND NAME</u>	<u>STATUTORY OR OTHER AUTHORITY</u>	<u>PURPOSE</u>
Downtown Business Improvement District	Topeka Ordinance #15701	Accounts for assessments levied against property owners and tenants within the downtown business improvement district to provide for improvements and promotion of the downtown business area.
Special Alcohol Program	K.S.A. 79-41a04	Accountability and use of one-third of City's distributable portion of special tax on sales of alcoholic beverages in private clubs. The resources of this fund may be used only for services or programs for prevention, education, or treatment of alcohol or drug abuse.
General Improvement	Topeka Charter Ordinance #7	Controls and accounts for the proceeds of a property tax levy which is authorized to permit the City to pay cash in lieu of issuing bonds to pay the cost of public improvements.
Special Liability Expense	K.S.A. 75-6110	Provides resources from a property tax levy to pay costs of defending the City and its officers and employees against tort or civil rights claims, and to pay judgments or settlements resulting from such claims.
Zoo Improvements	Administrative City Code 2-328	Accounts for revenues set aside from zoo admissions. The funds are used for capital improvements at the zoo.
Zoo	Administrative K.S.A. 12-1301	Administers the maintenance and operation of the City's zoological park. Accounts for revenues received from zoo admissions and concessions.
Golf Improvement	City Code 2-333 Topeka Ordinance #17783	Accounts for seven percent of golf course revenues to be used for capital improvements for the city golf course.

Special Revenue Funds (Continued...)

<u>FUND NAME</u>	<u>STATUTORY OR OTHER AUTHORITY</u>	<u>PURPOSE</u>
Transient Guest Tax	K.S.A. 12-1697 Topeka Resolution #4045 Topeka Charter Ordinance #69	Accounts for revenues received from a transient guest tax imposed on hotel and motel room rentals. Used for promotion of conventions and tourism in Topeka.
Capital Projects Planning	K.S.A. 12-1,118 Topeka Ordinance #15687	Represents resources set aside to be used for preliminary costs of planning for a capital improvement in advance of formal authorization and funding of the project. Fund is reimbursed after project is authorized.
Unsafe Structures Removal	K.S.A 12-1750 & K.S.A. 12-4758 Topeka Ordinance #16918	Accounts for resources and expenditures for repair, alteration, removal or demolishing those structures determined to be unfit for habitation or endangering health and safety of the public.
Retirement Reserve	Administrative Action	Provides funding for and absorbs those accrued sick leave, vacation, and other related costs of City employees upon their retirement.
KP & F Equalization	Administrative Action Topeka Ordinance #18269 & #18290	Provides funding for retirement of the KP & F liabilities and a reserve fund for any future excess contribution liabilities.
Governmental Grants	Public Law 93-838 City Code Chapter 42 Various Grant Contracts	Accounts for receipt and expenditure of the proceeds provided by the U.S. Department of Housing and Urban Development under the Community Development Block Grant Programs, and those of various other grants related to health and social service functions.
Regional Planning Commission	City/County Interlocal Agreement	Accounts for funds used by the Planning Commission in preparation and adoption of a Comprehensive Metropolitan Plan for land use, transportation and public facilities, to guide the future development of the metropolitan area. This structure was changed in 2004.
Park Land Acquisition	Administrative Topeka Ordinance #17226	Reserves funds transferred from City departments and contributed by other entities for future land acquisitions for park improvements and developments.
Undistributed Investment Earnings	Administrative	Accounts for investment earnings on all pooled City funds before actual distribution to various recipient funds.

Capital Projects Funds

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds and Trust Funds.)

National Council on Governmental Accounting,
Statement 1, Principle 3,
Governmental Accounting, Auditing, and Financial Reporting

Capital Projects Funds are classified and grouped by the type of public improvement involved as follows:

- (1) Bridges
- (2) Public Buildings and Facilities
- (3) Sanitary Sewers
- (4) Streets and Trafficways
- (5) Park Improvements

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City of Topeka, Kansas
Combining Balance Sheet
Non-major Governmental Funds
December 31, 2004

With comparative totals for December 31, 2003

	Special Revenue Funds						
	Downtown Improvement District	Special Alcohol Program	General Improvement	Special Liability Expense	Zoo Improvement	Zoo	Golf Improvement
Assets							
Cash and equity in Treasurer's Fund	\$ 34,825	\$ 446,634	\$ 87,934	\$ 934,777	\$ 25,789	\$ 227,609	\$ 84,825
Receivables (net of allowance for uncollectibles):							
Accounts receivable	54,407	-	-	-	-	-	-
General property taxes	-	-	342,774	196,393	-	1,605,446	-
Notes	-	-	-	-	-	-	-
Prepaid costs	-	-	-	-	-	2,945	-
Due from other governments	-	-	-	-	-	-	-
Restricted assets:							
Cash and equity in Treasurer's Fund	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-
Total assets	<u>\$ 89,232</u>	<u>\$ 446,634</u>	<u>\$ 430,708</u>	<u>\$ 1,131,170</u>	<u>\$ 25,789</u>	<u>\$ 1,836,000</u>	<u>\$ 84,825</u>
Liabilities and fund balances							
Liabilities:							
Accounts and contracts payable	10,151	131,937	-	299	-	13,137	-
Salaries & wages payable	-	-	-	3,918	-	19,822	-
Accrued interest	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-
Temporary notes payable	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Liabilities payable from restricted assets:							
Accrued interest on revenue bonds	-	-	-	-	-	-	-
Deferred revenue	-	-	342,774	196,393	-	1,605,446	-
Total liabilities	<u>10,151</u>	<u>131,937</u>	<u>342,774</u>	<u>200,610</u>	<u>-</u>	<u>1,638,405</u>	<u>-</u>
Fund Balances							
Reserved for:							
Encumbrances	33,474	94,947	-	34,038	-	11,602	-
Unreserved, reported in:							
Special Revenue Funds	45,607	219,750	87,934	896,522	25,789	185,993	84,825
Capital Projects Funds	-	-	-	-	-	-	-
Total fund balances	<u>79,081</u>	<u>314,697</u>	<u>87,934</u>	<u>930,560</u>	<u>25,789</u>	<u>197,595</u>	<u>84,825</u>
Total liabilities and fund balances	<u>\$ 89,232</u>	<u>\$ 446,634</u>	<u>\$ 430,708</u>	<u>\$ 1,131,170</u>	<u>\$ 25,789</u>	<u>\$ 1,836,000</u>	<u>\$ 84,825</u>

The notes to the financial statements are an integral part of these statements

Special Revenue Funds								
<u>Transient Guest Tax</u>	<u>Capital Projects Planning</u>	<u>Unsafe Structure Removal</u>	<u>Retirement Reserve</u>	<u>KP & F Equalization</u>	<u>Governmental Grants</u>	<u>Regional Planning Commission</u>	<u>Park Land Acquisition</u>	<u>Undistributed Investment Earnings</u>
\$ 16,070	\$ 165,252	\$ 30,231	\$ 495,967	\$ 898,759	\$ (152,201)	\$ 55,928	\$ 26,428	\$ -
-	-	72,960	-	-	30,942	-	-	348,256
585,353	-	-	-	-	-	-	-	-
-	-	-	-	-	24,322	-	-	-
-	-	-	-	-	1,039,656	29,010	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
<u>\$ 601,423</u>	<u>\$ 165,252</u>	<u>\$ 103,191</u>	<u>\$ 495,967</u>	<u>\$ 898,759</u>	<u>\$ 942,719</u>	<u>\$ 84,938</u>	<u>\$ 26,428</u>	<u>\$ 348,256</u>
1,250	47	3,895	-	-	297,139	3,187	-	-
-	-	-	767	-	44,716	29,488	-	-
-	-	-	-	-	-	-	-	-
28,675	-	-	-	-	-	-	-	348,256
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	600,864	-	-	-
<u>29,925</u>	<u>47</u>	<u>3,895</u>	<u>767</u>	<u>-</u>	<u>942,719</u>	<u>32,675</u>	<u>-</u>	<u>348,256</u>
264,375	-	5,883	-	-	-	340	-	-
307,123	165,205	93,413	495,200	898,759	-	51,923	26,428	-
-	-	-	-	-	-	-	-	-
<u>571,498</u>	<u>165,205</u>	<u>99,296</u>	<u>495,200</u>	<u>898,759</u>	<u>-</u>	<u>52,263</u>	<u>26,428</u>	<u>-</u>
<u>\$ 601,423</u>	<u>\$ 165,252</u>	<u>\$ 103,191</u>	<u>\$ 495,967</u>	<u>\$ 898,759</u>	<u>\$ 942,719</u>	<u>\$ 84,938</u>	<u>\$ 26,428</u>	<u>\$ 348,256</u>

continued...

City of Topeka, Kansas
Combining Balance Sheet
Non-major Governmental Funds
December 31, 2004

With comparative totals for December 31, 2003

...continued

	Capital Projects					Totals	
	Public					2004	2003
	Bridges	Buildings and Facilities	Sanitary Sewers	Streets and Trafficways	Park Improvements		
Assets							
Cash and equity in Treasurer's Fund	\$ 2,861,986	\$ 433,425	\$ 396,806	\$ 2,642,384	\$ 444,797	\$ 10,158,225	\$ 12,656,092
Receivables (net of allowance for uncollectibles):							
Accounts receivable	-	-	-	-	-	506,565	252,739
General property taxes	-	-	-	-	-	2,729,966	2,579,854
Notes	-	-	-	-	-	24,322	24,322
Prepaid costs	-	-	-	-	-	2,945	-
Due from other governments	-	-	-	-	-	1,068,666	630,505
Restricted assets:							
Cash and equity in Treasurer's Fund	-	-	-	-	-	-	215,853
Other assets	-	-	-	-	-	-	43,408
Total assets	<u>\$ 2,861,986</u>	<u>\$ 433,425</u>	<u>\$ 396,806</u>	<u>\$ 2,642,384</u>	<u>\$ 444,797</u>	<u>\$ 14,490,689</u>	<u>\$ 16,402,773</u>
Liabilities and fund balances							
Liabilities:							
Accounts and contracts payable	2,236	20,222	40,493	\$ 811,180	\$ 74,570	\$ 1,409,743	\$ 756,652
Salaries & wages payable	-	-	-	-	-	98,711	70,733
Accrued interest	12,426	1,125	6,386	29,013	-	48,950	-
Due to other funds	-	-	-	-	-	376,931	246,522
Temporary notes payable	3,363,468	304,404	1,728,609	7,853,019	-	13,249,500	14,456,414
Other	-	-	-	-	-	-	12,932
Liabilities payable from restricted assets:							
Accrued interest on revenue bonds	-	-	-	-	-	-	29,716
Deferred revenue	-	-	-	-	-	2,745,477	3,070,690
Total liabilities	<u>3,378,130</u>	<u>325,751</u>	<u>1,775,488</u>	<u>8,693,212</u>	<u>74,570</u>	<u>17,929,312</u>	<u>18,643,659</u>
Fund Balances							
Reserved for:							
Encumbrances	-	-	-	-	-	444,659	469,421
Unreserved, reported in:							
Special Revenue Funds	-	-	-	-	-	3,584,471	2,168,032
Capital Projects Funds	<u>(516,144)</u>	<u>107,674</u>	<u>(1,378,682)</u>	<u>(6,050,828)</u>	<u>370,227</u>	<u>(7,467,753)</u>	<u>(4,878,339)</u>
Total fund balances	<u>(516,144)</u>	<u>107,674</u>	<u>(1,378,682)</u>	<u>(6,050,828)</u>	<u>370,227</u>	<u>(3,438,623)</u>	<u>(2,240,886)</u>
Total liabilities and fund balances	<u>\$ 2,861,986</u>	<u>\$ 433,425</u>	<u>\$ 396,806</u>	<u>\$ 2,642,384</u>	<u>\$ 444,797</u>	<u>\$ 14,490,689</u>	<u>\$ 16,402,773</u>

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City of Topeka, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non-major Governmental Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	Special Revenue Funds						
	Downtown Improvement District	Special Alcohol Program	General Improvement	Special Liability Expense	Zoo Improvement	Zoo	Golf Improvement
Revenues:							
Taxes and assessments	\$ 209,899	\$ -	\$ 56,679	\$ 533,484	\$ -	\$ 1,581,940	\$ -
Intergovernmental	-	412,572	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Charges for services	-	-	-	-	988	411,914	24,715
Interest from investments	-	-	-	-	705	-	-
Other	1,483	-	-	-	1,509	1,205	-
Total revenues	<u>211,382</u>	<u>412,572</u>	<u>56,679</u>	<u>533,484</u>	<u>3,202</u>	<u>1,995,059</u>	<u>24,715</u>
Expenditures:							
General government	-	-	275,000	339,754	-	-	-
Public safety	-	-	-	-	-	-	-
Public works	193,697	-	-	-	-	-	-
Parks and recreation	-	-	-	-	65,514	1,931,516	4,937
Public housing	-	-	-	-	-	-	-
Social services	-	399,753	-	-	-	-	-
Construction	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Engineering and others	-	-	-	-	-	-	-
Total expenditures	<u>193,697</u>	<u>399,753</u>	<u>275,000</u>	<u>339,754</u>	<u>65,514</u>	<u>1,931,516</u>	<u>4,937</u>
Excess (deficit) of revenues over (under) expenditures	<u>17,685</u>	<u>12,819</u>	<u>(218,321)</u>	<u>193,730</u>	<u>(62,312)</u>	<u>63,543</u>	<u>19,778</u>
Other financing sources (uses):							
Proceeds of general obligation bonds	-	-	-	-	-	-	-
Original issue premium on bonds	-	-	-	-	-	-	-
Original issue discount on bonds	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-
Transfers out	-	-	-	-	(127,752)	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(127,752)</u>	<u>-</u>	<u>-</u>
Net change in fund balances	17,685	12,819	(218,321)	193,730	(190,064)	63,543	19,778
Fund balances (deficits) - beginning	61,396	301,878	306,255	736,830	215,853	134,052	65,047
Fund balances (deficits) - ending	<u>\$ 79,081</u>	<u>\$ 314,697</u>	<u>\$ 87,934</u>	<u>\$ 930,560</u>	<u>\$ 25,789</u>	<u>197,595</u>	<u>\$ 84,825</u>

The notes to the financial statements are an integral part of these statements

***\$134,052 of equity moved from Parks and Recreation Fund to separated Zoo Fund (a non-major governmental fund)

Special Revenue Funds

Transient Guest Tax	Capital Projects Planning	Unsafe Structure Removal	Retirement Reserve	KP & F Equalization	Governmental Grants	Regional Planning Commission	Park Land Acquisition	Undistributed Investment Earnings
\$ 1,789,703	\$ -	\$ 75,183	\$ -	\$ -	\$ -	-	\$ -	\$ -
-	-	-	-	-	5,450,427	61,247	-	-
-	-	-	-	-	-	32,310	1,650	-
-	-	-	977,922	678,188	-	222	-	-
-	-	-	-	-	9,256	-	-	-
-	5,207	4,729	-	-	679,488	757	951	-
<u>1,789,703</u>	<u>5,207</u>	<u>79,912</u>	<u>977,922</u>	<u>678,188</u>	<u>6,139,171</u>	<u>94,536</u>	<u>2,601</u>	<u>-</u>
1,217,052	165	65,147	567,047	-	1,374,864	967,907	107,094	-
-	-	-	-	-	564,701	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	3,902,156	-	-	-
-	-	-	-	-	297,450	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
<u>1,217,052</u>	<u>165</u>	<u>65,147</u>	<u>567,047</u>	<u>-</u>	<u>6,139,171</u>	<u>967,907</u>	<u>107,094</u>	<u>-</u>
572,651	5,042	14,765	410,875	678,188	-	(873,371)	(104,493)	-
-	-	-	-	220,571	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	50,000	-	-	-	836,704	-	-
<u>(378,445)</u>	<u>(38,871)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(35,161)</u>	<u>-</u>
<u>(378,445)</u>	<u>(38,871)</u>	<u>50,000</u>	<u>-</u>	<u>220,571</u>	<u>-</u>	<u>836,704</u>	<u>(35,161)</u>	<u>-</u>
194,206	(33,829)	64,765	410,875	898,759	-	(36,667)	(139,654)	-
377,292	199,034	34,531	84,325	-	-	88,930	166,082	-
<u>\$ 571,498</u>	<u>\$ 165,205</u>	<u>\$ 99,296</u>	<u>\$ 495,200</u>	<u>\$ 898,759</u>	<u>\$ -</u>	<u>\$ 52,263</u>	<u>\$ 26,428</u>	<u>\$ -</u>

continued...

City of Topeka, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non-major Governmental Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

...continued

	Capital Projects					Totals	
	Bridges	Public Buildings and Facilities	Sanitary Sewers	Streets and Trafficways	Park Improvements	2004	2003
Revenues:							
Taxes and assessments	\$ 274,768	\$ -	\$ -	\$ 16,005	\$ -	\$ 4,537,661	2,182,335
Intergovernmental	800,779	877,785	-	192,806	499	7,796,115	9,239,138
Licenses and permits	-	-	-	-	-	33,960	73,253
Charges for services	-	-	-	-	-	2,093,949	1,166,869
Interest from investments	-	-	-	-	-	9,961	866
Other	-	375,903	7,374	-	100,000	1,178,606	1,314,479
Total revenues	<u>1,075,547</u>	<u>1,253,688</u>	<u>7,374</u>	<u>208,811</u>	<u>100,499</u>	<u>15,650,252</u>	<u>13,976,940</u>
Expenditures:							
General government	-	-	-	-	-	4,914,030	5,113,780
Public safety	-	-	-	-	-	564,701	526,882
Public works	-	-	-	-	-	193,697	156,025
Parks and recreation	-	-	-	-	-	2,001,967	-
Public housing	-	-	-	-	-	3,902,156	3,813,103
Social services	-	-	-	-	-	697,203	668,354
Construction	(246,647)	1,490,543	762,394	2,748,823	2,403,472	7,158,585	12,087,729
Interest	45,534	1,566	(7,640)	11,966	42,350	93,776	266,594
Engineering and others	1,607,924	856,629	115,290	1,337,298	457,032	4,374,173	5,029,601
Total expenditures	<u>1,406,811</u>	<u>2,348,738</u>	<u>870,044</u>	<u>4,098,087</u>	<u>2,902,854</u>	<u>23,900,288</u>	<u>27,662,068</u>
Excess (deficit) of revenues over (under) expenditures	<u>(331,264)</u>	<u>(1,095,050)</u>	<u>(862,670)</u>	<u>(3,889,276)</u>	<u>(2,802,355)</u>	<u>(8,250,036)</u>	<u>(13,685,128)</u>
Other financing sources (uses):							
Proceeds of general obligation bonds	118,530	476,511	216,295	1,630,457	4,433,207	7,095,571	11,225,000
Original issue premium on bonds	1,031	4,198	1,905	14,362	39,050	60,546	786
Original issue discount on bonds	(55)	(222)	(100)	(758)	(2,061)	(3,196)	-
Transfers in	-	268,360	1,295	61,063	170,701	1,388,123	2,743,589
Transfers out	(204,335)	(146,487)	(1,380)	(659,037)	(31,329)	(1,622,797)	(2,550,882)
Total other financing sources (uses)	<u>(84,830)</u>	<u>602,360</u>	<u>218,015</u>	<u>1,046,087</u>	<u>4,609,568</u>	<u>6,918,247</u>	<u>11,418,493</u>
Net change in fund balances	(416,094)	(492,690)	(644,655)	(2,843,189)	1,807,213	(1,331,789)	(2,266,635)
Fund balances (deficits) - beginning	(100,051)	600,364	(734,027)	(3,207,639)	(1,436,986)	(2,106,834)	25,749
Fund balances (deficits) - ending	<u>\$ (516,145)</u>	<u>\$ 107,674</u>	<u>\$ (1,378,682)</u>	<u>\$ (6,050,828)</u>	<u>\$ 370,227</u>	<u>\$ (3,438,623)</u>	<u>\$ (2,240,886)</u>

***The beginning fund balance will be different by \$134,052 of equity taken from Parks and Recreation Fund to start the Zoo Fund

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Debt Service Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes & assessments:				
Property taxes - current	\$ 6,610,816	\$ 6,610,816	\$ 6,483,844	\$ (126,972)
Property taxes - delinquent	100,000	100,000	134,883	34,883
Neighborhood Revitalization Act rebates	(119,309)	(119,309)	-	119,309
Motor vehicle ad valorem tax	1,128,057	1,128,057	1,247,738	119,681
Assessments - current	1,275,844	1,275,844	1,191,790	(84,054)
Assessments - prepaid	-	-	13,197	13,197
Assessments - delinquent	-	-	104,734	104,734
Payment in lieu of taxes	-	-	31,509	31,509
Intergovernmental	59,749	59,749	59,749	-
Interest from investments	66,000	66,000	40,721	(25,279)
Miscellaneous	-	-	5,729	5,729
Other	39,597	39,597	-	(39,597)
Total revenues	<u>9,160,754</u>	<u>9,160,754</u>	<u>9,313,894</u>	<u>153,140</u>
Expenditures				
Principal retirement	5,935,000	5,935,000	6,160,000	(225,000)
Interest on bonds	4,877,139	4,877,139	4,880,278	(3,139)
Fiscal agent fees	6,000	6,000	-	6,000
Contingency	750,000	750,000	-	750,000
Total expenditures	<u>11,568,139</u>	<u>11,568,139</u>	<u>11,040,278</u>	<u>527,861</u>
Excess (deficiency) of revenues over expenditures	(2,407,385)	(2,407,385)	(1,726,384)	681,001
OTHER FINANCING SOURCES (USES)				
Proceeds of general obligation bonds	-	-	39,125,000	39,125,000
Original issue premium on bonds	-	-	456,357	456,357
Original issue discount on bonds	-	-	(128,567)	(128,567)
Underwriter's discount on bonds	-	-	(332,250)	(332,250)
Other costs of bond issuance	-	-	(122,254)	(122,254)
Defeasance of bonds	-	-	(38,130,000)	(38,130,000)
Redemption premium on defeased bonds	-	-	(379,200)	(379,200)
Transfers in	563,542	563,542	683,622	120,080
Total other financing sources	<u>563,542</u>	<u>563,542</u>	<u>1,172,708</u>	<u>609,166</u>
Net change in fund balances	(1,843,843)	(1,843,843)	(553,676)	1,290,167
Beginning fund balance	<u>1,843,843</u>	<u>1,843,843</u>	<u>1,756,004</u>	<u>(87,839)</u>
Ending fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,202,328</u>	<u>\$ 1,202,328</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Special Alcohol Program Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental Revenue	438,000	438,000	\$ 412,572	(25,428)
Total revenues	<u>438,000</u>	<u>438,000</u>	<u>412,572</u>	<u>(25,428)</u>
Expenditures				
Social Services	438,000	438,000	418,180	19,820
Total Expenditures	<u>438,000</u>	<u>438,000</u>	<u>418,180</u>	<u>19,820</u>
Excess (deficit) of revenues over expenditures	<u>-</u>	<u>-</u>	<u>(5,608)</u>	<u>(5,608)</u>
Beginning fund balance	230,123	230,123	225,358	(4,765)
Ending fund balance	<u>\$ 230,123</u>	<u>\$ 230,123</u>	<u>\$ 219,750</u>	<u>\$ (10,373)</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
General Improvement Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes & Assessments	49,844	49,844	\$ 56,679	\$ 6,835
Other Financing Sources	250	250	-	(250)
 Total revenues	<u>50,094</u>	<u>50,094</u>	<u>56,679</u>	<u>6,585</u>
 Expenditures				
General Government	275,000	275,000	275,000	-
 Total Expenditures	<u>275,000</u>	<u>275,000</u>	<u>275,000</u>	<u>-</u>
 Excess (deficit) of revenues over expenditures	<u>(224,906)</u>	<u>(224,906)</u>	<u>(218,321)</u>	<u>6,585</u>
 Beginning fund balance	238,656	238,656	306,255	67,599
 Ending fund balance	<u>\$ 13,750</u>	<u>\$ 13,750</u>	<u>\$ 87,934</u>	<u>\$ 74,184</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Special Liability Expense Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes & Assessments	527,137	527,137	\$ 533,484	\$ 6,347
Other Financing Sources	1,237	1,237	-	(1,237)
Total revenues	<u>528,374</u>	<u>528,374</u>	<u>533,484</u>	<u>5,110</u>
Expenditures				
General Government	750,732	750,732	322,399	428,333
Total Expenditures	<u>750,732</u>	<u>750,732</u>	<u>322,399</u>	<u>428,333</u>
Excess (deficit) of revenues over expenditures	<u>(222,358)</u>	<u>(222,358)</u>	<u>211,085</u>	<u>433,443</u>
Beginning fund balance	222,358	222,358	685,437	463,079
Ending fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 896,522</u>	<u>896,522</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Zoo Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes & Assessments	\$ 1,562,214	\$ 1,562,214	\$ 1,581,940	19,726
Fees For Service	300,000	300,000	411,914	111,914
Miscellaneous	99,775	99,775	1,205	(98,570)
 Total revenues	 <u>1,961,989</u>	 <u>1,961,989</u>	 <u>1,995,059</u>	 <u>33,070</u>
 Expenditures				
Parks and recreation	2,065,335	2,065,335	1,943,118	122,217
 Total Expenditures	 <u>2,065,335</u>	 <u>2,065,335</u>	 <u>1,943,118</u>	 <u>122,217</u>
 Transfer In	 13,346	 13,346	 -	 (13,346)
 Excess (deficit) of revenues over expenditures and transfers	 <u>(90,000)</u>	 <u>(90,000)</u>	 <u>51,941</u>	 <u>141,941</u>
 Beginning fund balance	 90,000	 90,000	 134,052 ***	 44,052
 Ending fund balance	 <u>\$ -</u>	 <u>\$ -</u>	 <u>\$ 185,993</u>	 <u>\$ 185,993</u>

The notes to the financial statements are an integral part of these statements.

***\$134,052 of equity moved from Parks and Recreation Fund to separated Zoo fund (a non-major governmental fund) - see page 36

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Transient Guest Tax Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes & Assessments	\$ 1,548,000	\$ 1,548,000	\$ 1,789,703	\$ 241,703
Total revenues	<u>1,548,000</u>	<u>1,548,000</u>	<u>1,789,703</u>	<u>241,703</u>
Expenditures				
General Government	1,187,500	1,187,500	1,187,500	-
Total Expenditures	<u>1,187,500</u>	<u>1,187,500</u>	<u>1,187,500</u>	<u>-</u>
Transfer Out	(360,000)	(360,000)	(378,445)	(18,445)
Excess of revenues over expenditures and transfers	<u>500</u>	<u>500</u>	<u>223,758</u>	<u>223,258</u>
Beginning fund balance	39,807	39,807	83,365	43,558
Ending fund balance	<u><u>\$ 40,307</u></u>	<u><u>\$ 40,307</u></u>	<u><u>\$ 307,123</u></u>	<u><u>\$ 266,816</u></u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Capital Projects Planning Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Other Financing Sources	\$ 32,000	\$ 32,000	\$ 5,207	\$ (26,793)
Total revenues	<u>32,000</u>	<u>32,000</u>	<u>5,207</u>	<u>(26,793)</u>
Expenditures				
General Government	75,000	75,000	165	74,835
Total Expenditures	<u>75,000</u>	<u>75,000</u>	<u>165</u>	<u>74,835</u>
Transfer Out	-	-	(38,871)	(38,871)
Excess (deficit) of revenues over expenditures and transfers	<u>(43,000)</u>	<u>(43,000)</u>	<u>(33,829)</u>	<u>9,171</u>
Beginning fund balance	183,526	183,526	199,034	15,508
Ending fund balance	<u>\$ 140,526</u>	<u>\$ 140,526</u>	<u>\$ 165,205</u>	<u>\$ 24,679</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Unsafe Structure Removal Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes & Assessments	\$ -	\$ -	\$ 75,183	\$ 75,183
Other Financing Sources	-	-	4,729	4,729
Total revenues	<u>-</u>	<u>-</u>	<u>79,912</u>	<u>79,912</u>
Expenditures				
General Government	50,000	50,000	49,920	80
Total Expenditures	<u>50,000</u>	<u>50,000</u>	<u>49,920</u>	<u>80</u>
Transfer In	50,000	50,000	50,000	-
Excess of revenues over expenditures and transfers	<u>-</u>	<u>-</u>	<u>79,992</u>	<u>79,992</u>
Beginning fund balance	3,124	3,124	13,421	10,297
Ending fund balance	<u>\$ 3,124</u>	<u>\$ 3,124</u>	<u>\$ 93,413</u>	<u>\$ 90,289</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Retirement Reserve Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Fees For Service	\$ 880,000	\$ 880,000	\$ 977,922	\$ 97,922
Total revenues	<u>880,000</u>	<u>880,000</u>	<u>977,922</u>	<u>97,922</u>
Expenditures				
General Government	741,374	741,374	567,047	174,327
Total Expenditures	<u>741,374</u>	<u>741,374</u>	<u>567,047</u>	<u>174,327</u>
Excess of revenues over expenditures	<u>138,626</u>	<u>138,626</u>	<u>410,875</u>	<u>272,249</u>
Beginning fund balance (deficit)	125,785	125,785	84,325	(41,460)
Ending fund balance	<u>\$ 264,411</u>	<u>\$ 264,411</u>	<u>\$ 495,200</u>	<u>\$ 230,789</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
KP & F Equalization Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Fees For Service	\$ -	\$ -	\$ 678,188	\$ 678,188
Proceeds of general obligation bonds	-	-	220,571	220,571
Total revenues	<u>-</u>	<u>-</u>	<u>898,759</u>	<u>898,759</u>
Beginning fund balance	-	-	-	-
Ending fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 898,759</u>	<u>\$ 898,759</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Regional Planning Commission Fund
For the Year Ended December 31, 2004

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental Revenue	\$ 510,570	\$ 510,570	\$ 32,310	\$ (478,260)
Licenses & Permits	60,000	60,000	61,247	1,247
Fees For Service	-	-	222	222
Other Financing Sources	-	-	757	757
Total revenues	<u>570,570</u>	<u>570,570</u>	<u>94,536</u>	<u>(476,034)</u>
Expenditures				
General Government	1,187,094	1,187,094	967,952	219,142
Total Expenditures	<u>1,187,094</u>	<u>1,187,094</u>	<u>967,952</u>	<u>219,142</u>
Transfer In	581,004	581,004	836,704	255,700
Excess (deficit) of revenues over expenditures and transfers	<u>(35,520)</u>	<u>(35,520)</u>	<u>(36,712)</u>	<u>(1,192)</u>
Beginning fund balance	43,047	43,047	88,635	45,588
Ending fund balance	<u>\$ 7,527</u>	<u>\$ 7,527</u>	<u>\$ 51,923</u>	<u>\$ 44,396</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
Bridges
From Inception and for the Year Ended December 31, 2004

	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>	<u>Project Authorization</u>
Revenues				
Taxes & assessments	\$ 6,927,513	\$ 274,768	\$ 7,202,281	\$ 11,979,320
Intergovernmental revenue	692,172	800,779	1,492,951	-
Total revenues	<u>7,619,685</u>	<u>1,075,547</u>	<u>8,695,232</u>	<u>11,979,320</u>
Expenditures				
Construction	7,114,776	(246,647)	6,868,129	9,770,635
Interest	993,411	45,534	1,038,945	684,750
Engineering and others	2,473,424	1,607,924	4,081,348	5,034,887
Total expenditures	<u>10,581,611</u>	<u>1,406,811</u>	<u>11,988,422</u>	<u>15,490,272</u>
Excess (deficit) of revenues over (under) expenditures	<u>(2,961,926)</u>	<u>(331,264)</u>	<u>(3,293,190)</u>	<u>(3,510,952)</u>
Other financing sources (uses)				
Proceeds of general obligation bonds	2,536,705	118,530	2,655,235	3,332,302
Original issue premium on bonds	46	1,031	1,077	-
Original issue discount on bonds	(12,551)	(55)	(12,606)	-
Transfer in	358,650	-	358,650	178,650
Transfer out	(20,975)	(204,335)	(225,310)	-
Total other financing sources (uses)	<u>2,861,875</u>	<u>(84,830)</u>	<u>2,777,046</u>	<u>3,510,952</u>
Net change in fund balance	<u>\$ (100,051)</u>	(416,094)	<u>\$ (516,144)</u>	<u>\$ -</u>
Fund balance (deficit) - beginning		<u>(100,051)</u>		
Fund balance (deficit) - ending		<u>\$ (516,145)</u>		

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
Public Buildings and Facilities
From Inception and for the Year Ended December 31, 2004

	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>	<u>Project Authorization</u>
Revenues				
Taxes & assessments	\$ -	\$ -	\$ -	\$ 2,500,000
Intergovernmental revenue	3,189,230	877,785	4,067,015	4,680,987
Other	1,397,792	375,903	1,773,695	1,583,723
Total revenues	<u>4,587,022</u>	<u>1,253,688</u>	<u>5,840,710</u>	<u>8,764,710</u>
Expenditures				
Construction	6,527,221	1,490,543	8,017,764	11,957,014
Interest	37,905	1,566	39,471	345,928
Engineering and others	1,340,523	856,629	2,197,152	8,034,083
Total expenditures	<u>7,905,649</u>	<u>2,348,738</u>	<u>10,254,387</u>	<u>20,337,025</u>
Excess (deficit) of revenues over (under) expenditures	<u>(3,318,627)</u>	<u>(1,095,050)</u>	<u>(4,413,677)</u>	<u>(11,572,315)</u>
Other financing sources (uses)				
Proceeds of general obligation bonds	2,655,000	476,511	3,131,511	9,466,985
Original issue premium on bonds	172	4,198	4,370	-
Original issue discount on bonds	(2,960)	(222)	(3,182)	-
Transfer in	1,397,323	268,360	1,665,683	2,105,330
Transfer out	(130,544)	(146,487)	(277,031)	-
Total other financing sources (uses)	<u>3,918,991</u>	<u>602,360</u>	<u>4,521,351</u>	<u>11,572,315</u>
Net change in fund balance	<u>\$ 600,364</u>	<u>(492,690)</u>	<u>\$ 107,674</u>	<u>\$ -</u>
Fund balance - beginning		<u>600,364</u>		
Fund balance - ending		<u>\$ 107,674</u>		

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
Sanitary Sewers
From Inception and for the Year Ended December 31, 2004

	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>	<u>Project Authorization</u>
Revenues				
Taxes & assessments	\$ -	\$ -	\$ -	\$ 2,801,862
Other	36,418	7,374	43,792	51,076
Total revenues	<u>36,418</u>	<u>7,374</u>	<u>43,792</u>	<u>2,852,938</u>
Expenditures				
Construction	563,052	762,394	1,325,446	2,171,578
Interest	37,669	(7,640)	30,029	178,288
Engineering and others	170,025	115,290	285,315	620,872
Total expenditures	<u>770,746</u>	<u>870,044</u>	<u>1,640,790</u>	<u>2,970,738</u>
Excess (deficit) of revenues over (under) expenditures	<u>(734,328)</u>	<u>(862,670)</u>	<u>(1,596,998)</u>	<u>(117,800)</u>
Other financing sources (uses)				
Proceeds of general obligation bonds	-	216,295	216,295	117,800
Original issue premium on bonds	-	1,905	1,905	-
Original issue discount on bonds	-	(100)	(100)	-
Transfer in	301	1,295	1,596	-
Transfer Out	-	(1,380)	(1,380)	-
Total other financing sources (uses)	<u>301</u>	<u>218,015</u>	<u>218,316</u>	<u>117,800</u>
Net change in fund balance	<u>\$ (734,027)</u>	(644,655)	<u>\$ (1,378,682)</u>	<u>\$ -</u>
Fund balance (deficit) - beginning		(734,027)		
Fund balance (deficit) - ending		<u>\$ (1,378,682)</u>		

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
Streets and Trafficways
From Inception and for the Year Ended December 31, 2004

	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>	<u>Project Authorization</u>
Revenues				
Taxes & assessments	\$ 350,000	\$ 16,005	\$ 366,005	\$ 10,107,646
Intergovernmental revenue	640,867	192,806	833,673	1,375,045
Other	-	-	-	1,065,320
Total revenues	<u>990,867</u>	<u>208,811</u>	<u>1,199,678</u>	<u>12,548,011</u>
Expenditures				
Construction	10,095,375	2,748,823	12,844,198	25,626,163
Interest	119,392	11,966	131,358	1,915,090
Engineering and others	<u>5,737,489</u>	<u>1,337,298</u>	<u>7,074,787</u>	<u>14,305,436</u>
Total expenditures	<u>15,952,256</u>	<u>4,098,087</u>	<u>20,050,343</u>	<u>41,846,689</u>
Excess (deficit) of revenues over (under) expenditures	<u>(14,961,389)</u>	<u>(3,889,276)</u>	<u>(18,850,665)</u>	<u>(29,298,678)</u>
Other financing sources (uses)				
Proceeds of general obligation bonds	9,330,972	1,630,457	10,961,429	28,748,387
Original issue premium on bonds	285	14,362	14,647	-
Original issue discount on bonds	(30,254)	(758)	(31,012)	-
Transfer in	2,460,632	61,063	2,521,695	550,291
Transfer out	<u>(7,885)</u>	<u>(659,037)</u>	<u>(666,922)</u>	<u>-</u>
Total other financing sources (uses)	<u>11,753,750</u>	<u>1,046,087</u>	<u>12,799,837</u>	<u>29,298,678</u>
Net change in fund balance	<u>\$ (3,207,639)</u>	(2,843,189)	<u>\$ (6,050,828)</u>	<u>\$ -</u>
Fund balance (deficit) - beginning		<u>(3,207,639)</u>		
Fund balance (deficit) - ending		<u>\$ (6,050,828)</u>		

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
Park Improvements
From Inception and for the Year Ended December 31, 2004

	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>	<u>Project Authorization</u>
Revenues				
Intergovernmental revenue	\$ 710,325	\$ 499	\$ 710,824	\$ 2,765,024
Other	215,332	100,000	315,332	350,000
Total revenues	<u>925,657</u>	<u>100,499</u>	<u>1,026,156</u>	<u>3,115,024</u>
Expenditures				
Construction	2,595,054	2,403,472	4,998,526	8,621,949
Interest	(15,025)	42,350	27,325	358,661
Engineering and others	1,201,304	457,032	1,658,336	2,478,170
Total expenditures	<u>3,781,333</u>	<u>2,902,854</u>	<u>6,684,187</u>	<u>11,458,780</u>
Excess (deficit) of revenues over (under) expenditures	<u>(2,855,676)</u>	<u>(2,802,355)</u>	<u>(5,658,031)</u>	<u>(8,343,756)</u>
Other financing sources (uses)				
Proceeds of general obligation bonds	752,000	4,433,207	5,185,207	7,587,226
Original issue premium on bonds	46	39,050	39,096	-
Original issue discount on bonds	(922)	(2,061)	(2,983)	-
Transfer in	667,566	170,701	838,267	756,530
Transfer out	-	(31,329)	(31,329)	-
Total other financing sources (uses)	<u>1,418,690</u>	<u>4,609,568</u>	<u>6,028,258</u>	<u>8,343,756</u>
Net change in fund balance	<u>\$ (1,436,986)</u>	1,807,213	<u>\$ 370,227</u>	<u>\$ -</u>
Fund balance (deficit) - beginning		<u>(1,436,986)</u>		
Fund balance - ending		<u>\$ 370,227</u>		

The notes to the financial statements are an integral part of these statements.

ENTERPRISE FUNDS

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

National Council on Governmental Accounting,
Statement 1, Principle 3,
Governmental Accounting, Auditing, and Financial Reporting

<u>FUND NAME</u>	<u>STATUTORY AUTHORITY</u>	<u>PURPOSE</u>
Water, Water Pollution Control, and Stormwater Utility	K.S.A. 13-1254 & K.S.A. 12-6311 Topeka Ordinance #17985	Accounts for assets, liabilities, revenues, and expenses in the operation and maintenance of the City's public water, water pollution control, and stormwater utility system. (The utility fund is considered a major enterprise fund and shown on pages 36 - 38)
Public Parking Facilities	K.S.A. 13-1379	Accounts for assets, liabilities, revenues, and expenses in the operation and maintenance of the City's public parking meters and facilities.
Public Golf Course	Topeka City Code Section 29-207	Accounts for assets, liabilities, revenues, and expenses in the operation and maintenance of the Public Golf Course.

City of Topeka, Kansas
Combining Statement of Net Assets
Non-major Enterprise Funds
December 31, 2004

With comparative totals for December 31, 2003

	Public Parking Facilities	Public Golf Course	Totals	
			2004	2003
Assets				
Current assets:				
Cash and equity in Treasurer's Fund	\$ 8,267,007	\$ -	\$ 8,267,007	\$ 1,543,579
Receivables (net of allowance for uncollectibles):				
Accounts receivable	43,383	-	43,383	40,062
Prepaid costs	2,310	5,137	7,447	8,987
Due from other funds	44,624	-	44,624	-
Inventory	-	21,887	21,887	7,500
Total current assets	8,357,324	27,024	8,384,348	1,600,128
Non-current assets:				
Capital assets:				
Land and infrastructure	1,411,649	48,000	1,459,649	1,106,331
Depreciable buildings, property, and equipment, net depreciation	14,402,478	392,613	14,795,091	15,409,686
Total non-current assets	15,814,127	440,613	16,254,740	16,516,017
Total assets	24,171,451	467,637	24,639,088	18,116,145
Liabilities				
Current liabilities:				
Accounts and contracts payable	66,003	8,795	74,798	22,380
Salaries & wages payable	32,592	9,139	41,731	34,044
Accrued interest	27,005	-	27,005	-
Due to other funds	-	3,411	3,411	14,083
Due to others	90	-	90	-
Temporary notes payable	7,309,575	-	7,309,575	-
Other	39,125	-	39,125	68,540
Total current liabilities	7,474,390	21,345	7,495,735	139,047
Non-current liabilities:				
General obligation bonds payable	6,240,000	-	6,240,000	6,240,000
Accrued liabilities	33,562	20,273	53,835	48,882
Total non-current liabilities	6,273,562	20,273	6,293,835	6,288,882
Total liabilities	13,747,952	41,618	13,789,570	6,427,929
Net assets				
Invested in capital assets, net of related debt	2,237,547	440,613	2,678,160	10,250,855
Unrestricted	8,185,952	(14,594)	8,171,358	1,437,361
Total net assets	\$ 10,423,499	\$ 426,019	\$ 10,849,518	\$ 11,688,216

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
Non-major Enterprise Funds
For the Year Ended December 31, 2004

With comparative totals for December 31, 2003

	Public Parking Facilities	Public Golf Course	Totals	
			2004	2003
Operating revenues:				
Charges for services:				
Parking fees	\$ 2,436,081	\$ -	\$ 2,436,081	\$ 2,523,271
Meter fines	300,383	-	300,383	322,773
Green fees	-	647,178	647,178	802,887
Merchandise sales, net of cost of goods sold	-	-	-	204,931
Other	-	-	-	1,208
Total operating revenues	<u>2,736,464</u>	<u>647,178</u>	<u>3,383,642</u>	<u>3,855,070</u>
Operating expenses before depreciation and payments in lieu of taxes and debt service:				
Salaries, wages, and benefits	810,117	410,345	1,220,462	1,278,847
Purchased services	789,212	127,615	916,827	793,737
Commodities	168,300	142,269	310,569	402,911
Other	2,530	23,692	26,222	32,835
Total operating expenses before depreciation and payments in lieu of taxes and debt service	<u>1,770,159</u>	<u>703,921</u>	<u>2,474,080</u>	<u>2,508,330</u>
Operating income (loss) before depreciation and payments in lieu of taxes and debt service	966,305	(56,743)	909,562	1,346,740
Depreciation expense	643,908	68,803	712,711	595,126
Payments in lieu of debt service	691,728	26,700	718,428	777,997
Payments in lieu of taxes	204,000	4,500	208,500	179,500
Operating income (loss)	<u>(573,331)</u>	<u>(156,746)</u>	<u>(730,077)</u>	<u>(205,883)</u>
Other income (expense):				
Interest income	98,505	-	98,505	28,056
Interest expense	(307,008)	(118)	(307,126)	(308,497)
Gain (loss) on disposal of capital assets	-	-	-	(5,358)
Nonoperating revenues (expenses)	<u>(208,503)</u>	<u>(118)</u>	<u>(208,621)</u>	<u>(285,799)</u>
Income (loss) before transfers	(781,834)	(156,864)	(938,698)	(491,682)
Transfers in (out)	-	100,000	100,000	(56,067)
Change in net assets	(781,834)	(56,864)	(838,698)	(547,749)
Net assets (deficit) beginning of year	<u>11,205,333</u>	<u>482,883</u>	<u>11,688,216</u>	<u>12,235,965</u>
Net assets (deficit) end of year	<u>\$ 10,423,499</u>	<u>\$ 426,019</u>	<u>\$ 10,849,518</u>	<u>\$ 11,688,216</u>

The notes to the financial statements are an integral part of these statements.

***The fund balance for Concessions was closed into the Golf Course for 2004.*

****2003 Information includes Concessions which was closed at year end*

City of Topeka, Kansas
Combining Statement of Cash Flows
Non-major Enterprise Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	Public Parking Facilities	Public Golf Course	Totals	
			2004	2003
Cash flows from operating activities				
Receipts from customers and users	\$ 2,688,519	\$ 647,178	\$ 3,335,697	3,863,447
Payments to suppliers	(877,721)	(286,128)	(1,163,849)	(1,276,350)
Payments to employees	(810,117)	(410,345)	(1,220,462)	(1,279,107)
Payments for interfund services used	(895,728)	(31,200)	(926,928)	(957,497)
Other	(2,530)	(23,692)	(26,222)	-
Net cash provided by operating activities	<u>102,423</u>	<u>(104,187)</u>	<u>(1,764)</u>	<u>350,493</u>
Cash flows from non-capital financing activities				
Transfer from other funds	-	100,000	100,000	(56,067)
Net cash provided (used) by non-capital financing activities	<u>-</u>	<u>100,000</u>	<u>100,000</u>	<u>(56,067)</u>
Cash flows from capital and related financing activities				
Payment of capital lease	-	(24,327)	(24,327)	(23,790)
Purchases of capital assets	(451,435)	-	(451,435)	(114,996)
Interest paid on capital debt	(307,008)	(118)	(307,126)	(308,497)
Proceeds from capital debt	7,309,575	-	7,309,575	-
Proceeds from sales of capital assets	-	-	-	2,297
Net cash provided (used) by capital and related financing activities	<u>6,551,132</u>	<u>(24,445)</u>	<u>6,526,687</u>	<u>(444,986)</u>
Cash flows from investing activities				
Interest and dividends received	98,505	-	98,505	28,056
Net cash provided by investing activities	<u>98,505</u>	<u>-</u>	<u>98,505</u>	<u>28,056</u>
Net increase (decrease) in cash and cash equivalents	6,752,060	(28,632)	6,723,428	(122,504)
Cash and cash equivalents, beginning	1,514,947	28,632	1,543,579	1,666,083
Cash and cash equivalents, ending	<u>\$ 8,267,007</u>	<u>\$ -</u>	<u>\$ 8,267,007</u>	<u>\$ 1,543,579</u>
Reconciliation of operating income to net cash provided (used) by operating activities:				
Operating income (loss)	\$ (573,331)	\$ (156,746)	\$ (730,077)	\$ (205,883)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:				
Depreciation expense	643,908	68,803	712,711	595,126
Changes in assets and liabilities:				
Accounts receivable	(3,321)	-	(3,321)	8,377
Inventories	-	(4,625)	(4,625)	-
Prepaid items	(500)	(21,887)	(22,387)	-
Accounts payable	46,105	6,071	52,176	(52,863)
Accrued liabilities	34,186	786	34,972	(8,347)
Due to other funds	(44,624)	3,411	(41,213)	14,083
Total adjustments	<u>675,754</u>	<u>52,559</u>	<u>728,313</u>	<u>556,376</u>
Net cash provided (used) by operating activities	<u>\$ 102,423</u>	<u>\$ (104,187)</u>	<u>\$ (1,764)</u>	<u>\$ 350,493</u>

The notes to the financial statements are an integral part of these statements.

INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis.

National Council on Governmental Accounting,
Statement 1, Principle 3,
Governmental Accounting, Auditing, and Financial Reporting

<u>FUND NAME</u>	<u>STATUTORY AUTHORITY</u>	<u>PURPOSE</u>
Information Technology	Topeka City Code Section 2-144	Accounts for assets, liabilities, revenues, and expenses in the operation of the Information Technology Department.
Fleet Services	Topeka Ordinance #15665	Accounts for the assets, liabilities, revenues, and expenses of fleet services for Public Works Department vehicles and also for other City departments' vehicles as needed.
Combined Risk Management, including:		
Employees Health Insurance	Administrative	Provides fiscal and accounting control for the City Employee Health Self-Insurance Plan.
Workers' Compensation and Vehicle Self-Insurance	K.S.A. 12-2615	Administered by the Risk Management Division of the Legal Department, provides accountability for expenditures and revenues for workers compensation claims and physical damage claims to City vehicles and helicopter.
Unemployment Compensation	Administrative	Administered by the Risk Management Division of the Legal Department, established to account for assessments made against compensation paid to City employees, to be used only to reimburse the State for unemployment compensation payments.
Risk Management Reserve	K.S.A. 12-2615	Administered by the Risk Management Division of the Legal Department, provides moneys to reimburse the City from insurable losses not otherwise insured.

City of Topeka, Kansas
Combining Statement of Net Assets
Internal Service Funds
December 31, 2004

With comparative totals for December 31, 2003

	Information Technology	Fleet Services	Combined Risk Management	Totals	
				2004	2003
Assets					
Current assets:					
Cash and equity in Treasurer's Fund	\$ -	\$ 599,659	\$ 9,077,862	\$ 9,677,521	\$ 9,196,163
Prepaid costs	-	-	150,022	150,022	150,000
Due from other funds	-	-	24,432	24,432	24,627
Due from other governments	-	29	-	29	29
Inventory	4,588	59,969	-	64,557	55,122
Other assets	80,957	-	-	80,957	121,435
Total current assets	85,545	659,657	9,252,316	9,997,518	9,547,376
Non-current assets:					
Capital assets:					
Depreciable buildings, property, and equipment, net of depreciation	2,464,977	192,492	-	2,657,469	3,009,572
Total non-current assets	2,464,977	192,492	-	2,657,469	3,009,572
Total assets	2,550,522	852,149	9,252,316	12,654,987	12,556,948
Liabilities					
Current liabilities:					
Accounts and contracts payable	121,243	101,613	152,489	375,345	485,194
Salaries & wages payable	34,120	41,386	7,335	82,841	69,548
Due to other funds	383,165	-	-	383,165	-
Estimated insurance claims	-	-	1,642,781	1,642,781	813,832
Other	498,406	-	-	498,406	547,226
Deferred revenue	-	-	9,501	9,501	3,044
Total current liabilities	1,036,934	142,999	1,812,106	2,992,039	1,918,844
Non-current liabilities:					
Accrued liabilities	40,716	48,345	-	89,061	83,148
Other	1,220,560	-	-	1,220,560	1,668,790
Total non-current liabilities	1,261,276	48,345	-	1,309,621	1,751,938
Total liabilities	2,298,210	191,344	1,812,106	4,301,660	3,670,782
Net assets					
Invested in capital assets, net of related debt	746,011	192,492	-	938,503	793,556
Unrestricted	(493,699)	468,313	7,440,210	7,414,824	8,092,610
Total net assets	\$ 252,312	\$ 660,805	\$ 7,440,210	\$ 8,353,327	\$ 8,886,166

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
Internal Service Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	Information Technology	Fleet Services	Combined Risk Management	Totals	
				2004	2003
Operating revenues:					
Charges for services	\$ 2,649,063	\$ 1,203,805	\$ 9,545,524	\$ 13,398,392	\$ 12,403,152
Other	142,357	4,991	102,277	249,625	350,132
Total operating revenues	<u>2,791,420</u>	<u>1,208,796</u>	<u>9,647,801</u>	<u>13,648,017</u>	<u>12,753,284</u>
Operating expenses before depreciation:					
Salaries, wages, and benefits	836,776	896,045	50,009	1,782,830	1,707,378
Purchased services	1,625,630	145,394	1,849,146	3,620,170	3,307,784
Commodities	103,082	54,095	47	157,224	221,118
Insurance claims	-	-	8,031,207	8,031,207	6,180,388
Other payments	-	948	-	948	-
Total operating expenses before depreciation	<u>2,565,488</u>	<u>1,096,482</u>	<u>9,930,409</u>	<u>13,592,379</u>	<u>11,416,668</u>
Operating income before depreciation	225,932	112,314	(282,608)	55,638	1,336,616
Depreciation	589,700	32,257	-	621,957	590,854
Operating income (loss)	(363,768)	80,057	(282,608)	(566,319)	745,762
Nonoperating revenues (expenses)					
Interest income	-	-	63,755	63,755	105,550
Interest expense	(91,005)	-	-	(91,005)	(102,479)
Other income	-	-	36,980	36,980	25,054
Gain (loss) on disposal of capital assets	628	366	-	994	(226,932)
Total nonoperating income (expense) before transfers	(454,145)	80,423	(181,873)	(555,595)	546,955
Transfers in	22,756	-	-	22,756	-
Increase (decrease) in net assets	(431,389)	80,423	(181,873)	(532,839)	546,955
Total Net Assets Beginning of Year	<u>683,701</u>	<u>580,382</u>	<u>7,622,083</u>	<u>8,886,166</u>	<u>8,339,211</u>
Total Net Assets End of Year	<u>\$ 252,312</u>	<u>\$ 660,805</u>	<u>\$ 7,440,210</u>	<u>\$ 8,353,327</u>	<u>\$ 8,886,166</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	Information Technology	Fleet Services	Combined Risk Management	Totals	
				2004	2003
Cash flows from operating activities					
Receipts from customers and users	\$ 2,791,420	\$ 1,208,796	\$ 9,644,952	\$ 13,645,168	\$ 12,960,040
Payments to suppliers	(1,240,429)	(146,710)	(9,310,426)	(10,697,565)	(9,543,708)
Payments to employees	(836,776)	(896,045)	-	(1,732,821)	(1,707,378)
Other	-	-	36,980	36,980	25,054
Net cash provided by operating activities	<u>714,215</u>	<u>166,041</u>	<u>371,506</u>	<u>1,251,762</u>	<u>1,734,008</u>
Cash flows from non-capital financing activities					
Transfer In	22,756	-	-	22,756	-
Net cash provided by non-capital financing activities	<u>22,756</u>	<u>-</u>	<u>-</u>	<u>22,756</u>	<u>-</u>
Cash flows from capital and related financing activities					
Interest expense	(91,005)	-	-	(91,005)	(102,479)
Payment of capital lease	(497,050)	-	-	(497,050)	(529,688)
Purchases of capital assets	(203,515)	(66,339)	-	(269,854)	(95,411)
Proceeds from sales of capital assets	628	366	-	994	43,934
Net cash provided (used) by capital and related financing activities	<u>(790,942)</u>	<u>(65,973)</u>	<u>-</u>	<u>(856,915)</u>	<u>(683,644)</u>
Cash flows from investing activities					
Interest received	-	-	63,755	63,755	105,550
Net cash provided by investing activities	<u>-</u>	<u>-</u>	<u>63,755</u>	<u>63,755</u>	<u>105,550</u>
Net increase (decrease) in cash and cash equivalents	(53,971)	100,068	435,261	481,358	1,155,914
Cash and cash equivalents, January 1	53,971	499,591	8,642,601	9,196,163	8,040,249
Cash and cash equivalents, December 31	<u>\$ -</u>	<u>\$ 599,659</u>	<u>\$ 9,077,862</u>	<u>\$ 9,677,521</u>	<u>\$ 9,196,163</u>

Reconciliation of operating income to net cash provided (used) by operating activities:

Operating income (loss)	\$ (363,768)	\$ 80,057	\$ (282,608)	\$ (566,319)	\$ 745,762
Adjustments to reconcile operating income to net cash provided (used) by operating activities:					
Other	-	-	36,980	36,980	25,054
Depreciation expense	589,700	32,257	-	621,957	590,854
Changes in assets and liabilities:					
Accounts receivable	-	-	(3,044)	(3,044)	207,284
Due from other funds	-	-	195	195	(3,572)
Inventories	-	(9,435)	-	(9,435)	7,862
Prepaid items	40,478	-	-	40,478	40,478
Accounts payable	52,698	57,979	(47,992)	62,685	(56,923)
Accrued liabilities	395,107	5,183	667,975	1,068,265	175,432
Deferred Revenue	-	-	-	-	3,044
Other current liabilities	-	-	-	-	(1,267)
Total adjustments	<u>1,077,983</u>	<u>85,984</u>	<u>654,114</u>	<u>1,818,081</u>	<u>988,246</u>
Net cash provided by operating activities	<u>\$ 714,215</u>	<u>\$ 166,041</u>	<u>\$ 371,506</u>	<u>\$ 1,251,762</u>	<u>\$ 1,734,008</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Combining Statement of Net Assets
Risk Management Funds
December 31, 2004

With comparative totals for December 31, 2003

	Workers'	Vehicle	Employees	Risk	Unemployment	Totals	
	Compensation	Physical Damage	Health	Management	Compensation	2004	2003
Assets	Self-Insurance	Self-Insurance	Insurance	Reserve			
Current assets:							
Cash and equity in Treasurer's Fund	\$ 3,091,448	\$ 321,819	\$ 3,772,560	\$ 1,436,467	\$ 455,568	\$ 9,077,862	\$ 8,642,601
Prepaid costs	-	-	150,022	-	-	150,022	150,000
Due from other funds	16,681	-	-	7,751	-	24,432	24,627
Total current assets	<u>3,108,129</u>	<u>321,819</u>	<u>3,922,582</u>	<u>1,444,218</u>	<u>455,568</u>	<u>9,252,316</u>	<u>8,817,228</u>
Total assets	<u>3,108,129</u>	<u>321,819</u>	<u>3,922,582</u>	<u>1,444,218</u>	<u>455,568</u>	<u>9,252,316</u>	<u>8,817,228</u>
Liabilities							
Current liabilities:							
Accounts and contracts payable	-	-	152,489	-	-	152,489	373,015
Salaries & wages payable	7,335	-	-	-	-	7,335	5,254
Estimated insurance claims	642,781	-	1,000,000	-	-	1,642,781	813,832
Deferred revenue	-	-	9,501	-	-	9,501	3,044
Total current liabilities	<u>650,116</u>	<u>-</u>	<u>1,161,990</u>	<u>-</u>	<u>-</u>	<u>1,812,106</u>	<u>1,195,145</u>
Total liabilities	<u>650,116</u>	<u>-</u>	<u>1,161,990</u>	<u>-</u>	<u>-</u>	<u>1,812,106</u>	<u>1,195,145</u>
Net assets							
Unrestricted	<u>2,458,013</u>	<u>321,819</u>	<u>2,760,592</u>	<u>1,444,218</u>	<u>455,568</u>	<u>7,440,210</u>	<u>7,622,083</u>
Total net assets	<u>\$ 2,458,013</u>	<u>\$ 321,819</u>	<u>\$ 2,760,592</u>	<u>\$ 1,444,218</u>	<u>\$ 455,568</u>	<u>\$ 7,440,210</u>	<u>\$ 7,622,083</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
Risk Management Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	Workers'	Vehicle	Employees	Risk	Unemployment	Totals	
	Compensation	Physical Damage	Health	Management		2004	2003
	Self-Insurance	Self-Insurance	Insurance	Reserve	Compensation		
Operating revenues:							
Fees for service	\$ 1,303,714	\$ 6,932	\$ 8,129,929	\$ -	\$ 104,949	\$ 9,545,524	\$ 9,032,110
Miscellaneous	74,192	28,085	-	-	-	102,277	78,645
Total operating revenues	<u>1,377,906</u>	<u>35,017</u>	<u>8,129,929</u>	<u>-</u>	<u>104,949</u>	<u>9,647,801</u>	<u>9,110,755</u>
Operating expenses							
Personnel	50,009	-	-	-	-	50,009	-
Purchased services	887,137	25,000	927,009	-	10,000	1,849,146	1,916,202
Commodities	47	-	-	-	-	47	72
Insurance claims	293,149	-	7,611,929	-	126,129	8,031,207	6,180,388
Total operating expenses	<u>1,230,342</u>	<u>25,000</u>	<u>8,538,938</u>	<u>-</u>	<u>136,129</u>	<u>9,930,409</u>	<u>8,096,662</u>
Operating income (loss)	147,564	10,017	(409,009)	-	(31,180)	(282,608)	1,014,093
Nonoperating revenues							
Interest income	43,164	-	884	19,707	-	63,755	105,550
Other income	-	-	36,980	-	-	36,980	25,054
Total other income	<u>43,164</u>	<u>-</u>	<u>37,864</u>	<u>19,707</u>	<u>-</u>	<u>100,735</u>	<u>130,604</u>
Income (loss) before transfers	190,728	10,017	(371,145)	19,707	(31,180)	(181,873)	1,144,697
Transfers in	-	-	-	-	-	-	-
Change in net assets	<u>190,728</u>	<u>10,017</u>	<u>(371,145)</u>	<u>19,707</u>	<u>(31,180)</u>	<u>(181,873)</u>	<u>1,144,697</u>
Beginning net assets	<u>2,267,285</u>	<u>311,802</u>	<u>3,131,737</u>	<u>1,424,511</u>	<u>486,748</u>	<u>7,622,083</u>	<u>6,477,386</u>
Ending net assets	<u>\$ 2,458,013</u>	<u>\$ 321,819</u>	<u>\$ 2,760,592</u>	<u>\$ 1,444,218</u>	<u>\$ 455,568</u>	<u>\$ 7,440,210</u>	<u>\$ 7,622,083</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Combining Statement of Cash Flows
Risk Management Funds
For the Year Ended December 31, 2004
With comparative totals for December 31, 2003

	Workers'	Vehicle	Employees	Risk	Unemployment	Totals	
	Compensation Self-Insurance	Physical Damage Self-Insurance	Health Insurance	Management Reserve	Compensation	2004	2003
Cash flows from operating activities							
Receipts from customers and users	\$ 1,377,742	\$ 35,017	\$ 8,126,885	\$ 359	\$ 104,949	\$ 9,644,952	\$ 9,317,511
Payments to suppliers	(1,278,305)	(25,007)	(7,870,985)	-	(136,129)	(9,310,426)	(7,942,708)
Other	-	-	36,980	-	-	36,980	25,054
Net cash provided (used) by operating activities	99,437	10,010	292,880	359	(31,180)	371,506	1,399,857
Cash flows from investing activities							
Interest and dividends received	43,164	-	884	19,707	-	63,755	105,550
Net cash provided by investing activities	43,164	-	884	19,707	-	63,755	105,550
Net increase (decrease) in cash and cash equivalents	142,601	10,010	293,764	20,066	(31,180)	435,261	1,505,407
Cash and cash equivalents, January 1	2,948,847	311,809	3,478,796	1,416,401	486,748	8,642,601	7,137,194
Cash and cash equivalents, December 31	<u>\$ 3,091,448</u>	<u>\$ 321,819</u>	<u>\$ 3,772,560</u>	<u>\$ 1,436,467</u>	<u>\$ 455,568</u>	<u>\$ 9,077,862</u>	<u>\$ 8,642,601</u>
Reconciliation of operating income to net cash provided (used) by operating activities:							
Operating income (loss)	\$ 147,564	\$ 10,017	\$ (409,009)	\$ -	\$ (31,180)	\$ (282,608)	1,014,093
Adjustments to reconcile operating income to net cash provided (used) by operating activities:							
Other	-	-	36,980	-	-	36,980	25,054
Changes in assets and liabilities:							
Accounts receivable	-	-	(3,044)	-	-	(3,044)	207,284
Due from (to) other funds	(164)	-	-	359	-	195	(3,572)
Accounts payable	(47,963)	(7)	(22)	-	-	(47,992)	(11,068)
Accrued liabilities	-	-	667,975	-	-	667,975	165,022
Deferred Revenue	-	-	-	-	-	-	3,044
Total adjustments	(48,127)	(7)	701,889	359	-	654,114	385,764
Net cash provided (used) by operating activities	<u>\$ 99,437</u>	<u>\$ 10,010</u>	<u>\$ 292,880</u>	<u>\$ 359</u>	<u>\$ (31,180)</u>	<u>\$ 371,506</u>	<u>\$ 1,399,857</u>

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Capital Assets Used in the Operation of Governmental Funds
Schedule by Source
December 31, 2004

With comparative totals for December 31, 2003

	2004	2003
Governmental funds capital assets by category:		
Land	\$ 6,359,851	\$ 6,346,009
Buildings, Improvements, Infrastructure	841,392,435	824,213,945
Furniture and Fixtures	1,539,247	1,535,271
Vehicles	15,522,695	15,078,107
Machinery and Equipment	5,953,635	5,231,931
Construction in Progress	33,654,257	41,703,856
Total governmental funds capital assets	\$ 904,422,120	\$ 894,109,119
Investments in governmental funds capital assets by source:		
General fund	\$ 844,510,819	\$ 828,558,748
Special revenue funds	26,257,044	23,846,515
Capital projects funds	33,654,257	41,703,856
Total governmental funds capital assets	\$ 904,422,120	\$ 894,109,119

The notes to the financial statements are an integral part of these statements

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

City of Topeka, Kansas
Capital Assets Used in the Operation of Governmental Funds
Schedule by Function and Activity
December 31, 2004
With comparative totals for December 31, 2003

Function and activity	Land	Buildings and Improvements	Furniture and Fixtures	Motor Vehicles	Tools and Equipment	Construction in Process	Totals	
							2004	2003
General Government:								
City Council	\$ 3,087,998	\$ -	\$ 3,983	\$ -	\$ -	\$ -	\$ 3,983	\$ 3,983
Mayor/CAO	-	12,960,589	102,762	84,018	80,120	6,012,475	22,327,962	22,005,056
Legal Services	-	64,865	33,968	-	2,550	-	101,383	101,383
Administrative and Financial Services	-	-	59,464	-	-	-	59,464	59,464
Human resources	-	-	35,312	13,934	-	-	49,246	35,312
Municipal court	-	75,094	74,679	-	-	-	149,773	163,707
Total General Government	3,087,998	13,100,548	310,168	97,952	82,670	6,012,475	22,691,811	22,368,905
Public Safety:								
Police	446,152	15,160,922	573,635	4,403,458	201,801	-	20,785,968	20,771,197
Fire	53,136	5,050,435	251,779	6,276,703	1,163,512	138	12,795,703	12,355,259
Total Public Safety	499,288	20,211,357	825,414	10,680,161	1,365,313	138	33,581,671	33,126,456
Public Works:								
Administration	-	-	115,618	223,129	42,732	141,339	522,818	388,137
Engineering	-	44,140	57,212	360,689	125,362	-	587,403	602,330
Building inspection	-	-	21,343	177,002	-	-	198,345	188,966
Trafficways	-	675,098,816	59,259	278,316	258,245	2,110,132	677,804,768	665,868,953
Transportation	88,985	1,387,089	29,052	2,113,522	2,007,614	15,284,305	20,910,567	21,134,260
Bridges	-	111,761,825	-	-	-	5,565,280	117,327,105	122,343,437
Total Public Works	88,985	788,291,870	282,484	3,152,658	2,433,953	23,101,056	817,351,006	810,526,083
Parks and Recreation:								
Parks	2,683,580	19,159,851	93,374	1,554,304	1,896,598	4,221,340	29,609,047	26,928,389
Recreation	-	628,809	27,807	37,620	175,101	319,248	1,188,585	1,159,286
Total Parks and Recreation	2,683,580	19,788,660	121,181	1,591,924	2,071,699	4,540,588	30,797,632	28,087,675
Total governmental funds capital assets	\$ 6,359,851	\$ 841,392,435	\$ 1,539,247	\$ 15,522,695	\$ 5,953,635	\$ 33,654,257	\$ 904,422,120	\$ 894,109,119

The notes to the financial statements are an integral part of these statements

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

City of Topeka, Kansas
Capital Assets Used in the Operation of Governmental Funds
Schedule of Changes by Function and Activity
For the year ended December 31, 2004

Function and activity	Governmental Fund Capital Assets 01/01/04	Additions	Deductions	Governmental Fund Capital Assets 12/31/04
General Government:				
City Council	\$ 3,983	\$ -	\$ -	\$ 3,983
Mayor/CAO	13,368,272	2,947,215	-	16,315,487
Legal Services	101,383	-	-	101,383
Administrative and Financial Services	59,464	-	-	59,464
Human resources	35,312	13,934	-	49,246
Municipal court	163,707	-	13,934	149,773
Total General Government	<u>13,732,121</u>	<u>2,961,149</u>	<u>13,934</u>	<u>16,679,336</u>
Public Safety:				
Police	20,468,731	874,218	556,981	20,785,968
Fire	11,992,543	1,095,051	292,029	12,795,565
Total Public Safety	<u>32,461,274</u>	<u>1,969,269</u>	<u>849,010</u>	<u>33,581,533</u>
Public Works:				
Administration	364,924	16,555	-	381,479
Engineering	602,330	33,275	48,202	587,403
Building inspection	188,966	32,333	22,954	198,345
Trafficways	663,804,234	12,508,788	618,386	675,694,636
Transportation	5,643,074	537,164	553,976	5,626,262
Bridges	111,761,825	-	-	111,761,825
Total Public Works	<u>782,365,353</u>	<u>13,128,115</u>	<u>1,243,518</u>	<u>794,249,950</u>
Parks and Recreation:				
Parks	23,378,337	2,079,637	70,267	25,387,707
Recreation	468,178	413,036	11,877	869,337
Total Parks and Recreation	<u>23,846,515</u>	<u>2,492,673</u>	<u>82,144</u>	<u>26,257,044</u>
Governmental funds capital assets excluding construction in process	\$ 852,405,263	\$ 20,551,206	\$ 2,188,606	\$ 870,767,863
Governmental funds construction in process	<u>41,703,856</u>	<u>10,304,764</u>	<u>18,354,363</u>	<u>33,654,257</u>
Total governmental funds capital assets	<u>\$ 894,109,119</u>	<u>\$ 30,855,970</u>	<u>\$ 20,542,969</u>	<u>\$ 904,422,120</u>

The notes to the financial statements are an integral part of these statements

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

STATISTICAL SECTION

This part of the City of Topeka's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements and note disclosures say about the city's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	108
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	114
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	117
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	126
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the city's financial report relates to the services the city provides and the activities it performs.	128

Sources: *Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.*

City of Topeka, Kansas
Net Assets by Component
Last Three Fiscal Years
(accrual basis of accounting)

	2002	Fiscal Year 2003	2004
Governmental Activities			
Invested in capital assets, net of related debt	\$ 371,387,011	\$ 347,949,488	\$ 315,869,831
Restricted for debt service	1,612,599	1,756,004	1,202,328
Unrestricted	23,904,371	23,775,707	28,186,126
Total Governmental Activities Net Assets	396,903,981	373,481,199	345,258,285
Business-Type Activities			
Invested in capital assets, net of related debt	162,220,121	172,063,436	141,159,915
Restricted for debt service	4,661,853	4,661,853	7,613,165
Restricted for capital projects	1,500,000	1,500,000	1,500,000
Restricted for sinking funds	2,550,638	3,009,686	2,760,998
Restricted for deposits	472,846	472,046	472,393
Unrestricted	16,963,315	7,924,181	36,322,814
Total Business-Type Activities Net Assets	188,368,773	189,631,202	189,829,285
Primary Government			
Invested in capital assets, net of related debt	533,607,132	520,012,924	457,029,746
Restricted	10,797,936	11,399,589	13,548,884
Unrestricted	40,867,686	31,699,888	64,508,940
Total Primary Government Net Assets	\$ 585,272,754	\$ 563,112,401	\$ 535,087,570

*

*Governmental Activities were restated to include the Regional Planning Commission.

City of Topeka, Kansas
Changes in Net Assets
Last Three Fiscal Years
(accrual basis of accounting)

	Fiscal Year		
	2002	2003	2004
Expenses			
Governmental Activities:			
General Government	\$ 12,149,931	\$ 14,080,934	\$ 13,279,287
Public Safety	41,093,527	42,357,922	44,851,230
Public Works	42,230,107	40,349,669	40,509,135
Miscellaneous	2,675,531	1,078,991	13,686,232
Parks and Recreation	9,636,719	10,273,609	11,139,756
Public Housing	4,267,288	3,813,103	3,902,156
Social Services	984,714	668,354	697,203
Capital Outlay	-	1,978,441	(220,984)
Interest	4,996,178	5,050,028	5,005,900
Total Governmental Activities Expenses	118,033,995	119,651,051	132,849,915
Business-Type Activities:			
Water, Water Pollution Control, & Stormwater Utility	37,416,758	39,436,709	43,462,577
Public Parking	2,892,977	3,273,200	3,616,803
Public Golf Course	825,052	897,809	804,042
Concessions	185,662	203,799	-
Total Business-Type Activities Expenses	41,320,449	43,811,517	47,883,422
Total Primary Government Expenses	159,354,444	163,462,568	180,733,337
Program Revenues			
Governmental Activities			
Charges for Services:			
General Government	3,437,357	4,842,720	8,029,066
Public Safety	109,096	113,169	765,400
Public Works	2,258,205	2,720,868	3,639,149
Miscellaneous	241,068	145,301	208,456
Parks and Recreation	1,934,611	2,025,330	2,309,285
Operating Grants and Contributions	12,614,896	7,851,537	7,245,247
Capital Grants and Contributions	2,010,122	5,784,892	3,140,374
Total Governmental Activities Program Revenues	22,605,355	23,483,817	25,336,977
Business-Type Activities:			
Charges for Services:			
Water, Water Pollution Control, & Stormwater Utility	39,510,788	41,080,327	43,419,997
Public Parking	2,823,329	2,847,252	2,736,464
Public Golf Course	828,181	802,887	647,178
Concessions	181,373	204,931	-
Operating Grants and Contributions	33,000	-	-
Capital Grants and Contributions	1,329,042	-	-
Total Business-Type Activities program revenues	44,705,713	44,935,397	46,803,639
Total Primary Government Program Revenues	\$ 67,311,068	\$ 68,419,214	\$ 72,140,616

**

continued

City of Topeka, Kansas
Changes in Net Assets
Last Three Fiscal Years (Continued)
(accrual basis of accounting)

	2002	Fiscal Year 2003	2004
Net (Expense) Revenue			
Governmental Activities	\$ (95,428,640)	\$ (96,167,234)	\$ (107,512,938)
Business-Type Activities:	3,385,264	1,123,880	(1,079,783)
Total Primary Government Net Expense	<u>\$ (92,043,376)</u>	<u>\$ (95,043,354)</u>	<u>\$ (108,592,721)</u>
General revenues:			
Governmental Activities:			
Taxes			
Property taxes	\$ 33,683,841	\$ 35,368,108	\$ 37,551,521
Sales taxes	27,393,994	23,532,671	27,195,771
Franchise taxes	5,986,826	5,904,563	6,938,644
Motor fuel taxes	5,697,432	4,873,724	4,976,669
Alcoholic beverage taxes	1,220,592	1,260,704	1,237,716
Transient guest taxes	1,276,153	1,458,615	1,789,703
Grants/contributions not restricted to specific programs	2,163,903	-	-
Gain on sale of capital assets	5,092	-	-
Transfers in (out)	2,000,000	346,067	(400,000)
Total governmental activities	<u>79,427,833</u>	<u>72,744,452</u>	<u>79,290,024</u>
Business-Type Activities			
Unrestricted investment earnings	820,012	484,616	863,868
Gain (loss) on sale of capital assets	150,416	-	13,998
Transfers	(2,000,000)	(346,067)	400,000
Total Business-Type Activities	<u>(1,029,572)</u>	<u>138,549</u>	<u>1,277,866</u>
Total Primary Government	<u>\$ 78,398,261</u>	<u>\$ 72,883,001</u>	<u>\$ 80,567,890</u>
Change in Net Assets			
Governmental Activities:	\$ (16,000,807)	\$ (23,422,782)	\$ (28,222,914)
Business-Type Activities	2,355,692	1,262,429	198,083
Total Primary Government	<u>\$ (13,645,115)</u>	<u>\$ (22,160,353)</u>	<u>\$ (28,024,831)</u>

*

*Governmental Activities were restated to include the Regional Planning Commission.

**Concession fund(Business-Type) was closed into the Public Golf Course fund

City of Topeka, Kansas
Fund Balances, Governmental Funds
Last Three Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year		
	2002	2003	2004
General Fund			
Reserved	\$ 562,459	\$ 897,170	\$ 788,765
Unreserved	8,226,144	4,192,045	9,139,605
Total General Fund	\$ 8,788,603	\$ 5,089,215	\$ 9,928,370
All Other Governmental Funds			
Reserved	2,771,567	2,792,770	2,906,380
Unreserved, reported in:			
Special Revenue Funds	5,230,847	5,576,823	6,556,675
Capital Projects Funds	(2,730,641)	(4,878,339)	(7,467,753)
Total all other governmental funds	\$ 5,271,773	\$ 3,491,254	\$ 1,995,302

*

**All Other Governmental Funds were restated to include the Regional Planning Commission.*

City of Topeka, Kansas
Changes in Fund Balances, Governmental Funds
Last Three Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year		
	2002	2003	2004
Revenues:			
Taxes and assessments	\$ 64,342,266	\$ 62,045,216	\$ 68,634,320
Licenses and permits	7,220,562	7,167,543	8,566,896
Intergovernmental	16,695,475	15,129,905	13,834,393
Fees for service	5,682,954	6,139,352	8,593,706
Investment income	916,562	481,801	550,925
Fines and forfeitures	2,810,433	2,605,243	2,945,019
Rents and interest	647	98,640	103,851
Other	1,462,123	1,972,268	1,730,312
Total revenues	<u>99,131,022</u>	<u>95,639,968</u>	<u>104,959,422</u>
Expenditures:			
Current:			
General government	13,862,851	14,336,221	14,491,502
Public safety	40,776,542	41,073,164	43,470,025
Public works	13,929,884	13,029,386	13,339,505
Miscellaneous	2,706,328	1,078,991	13,686,232
Parks and recreation	9,254,347	9,739,990	10,328,095
Public housing	4,267,288	3,813,103	3,902,156
Social services	984,714	668,354	697,203
Construction	3,903,533	12,087,729	7,158,585
Engineering and others	2,505,394	5,029,601	4,374,173
Debt service:			
Principal retirement	7,205,000	7,365,000	6,160,000
Interest	5,147,811	5,099,041	4,974,054
Total expenditures	<u>104,543,692</u>	<u>113,320,580</u>	<u>122,581,530</u>
Excess (deficiency) of revenues over expenditures	<u>(5,412,670)</u>	<u>(17,680,612)</u>	<u>(17,622,108)</u>
Other financing sources (uses):			
Proceeds of general obligation bonds	-	42,335,000	59,385,000
Original issue premium on bonds	-	277,033	684,114
Original issue discount on bonds	-	-	(138,195)
Underwriter's discount on bonds	-	-	(332,250)
Other costs of bond issuance	-	-	(122,254)
Defeasance of bonds	-	(30,300,000)	(38,130,000)
Redemption premium on defeased bonds	-	(520,956)	(379,200)
Transfers in	4,777,124	3,408,289	2,186,745
Transfers out	(3,709,668)	(3,062,222)	(2,609,501)
Sale of property	64,754	63,561	420,852
Total other financing sources (uses)	<u>1,132,210</u>	<u>12,200,705</u>	<u>20,965,311</u>
Net change in fund balances	<u>\$ (4,280,460)</u>	<u>\$ (5,479,907)</u>	<u>\$ 3,343,203</u>
Debt service as a percentage of noncapital expenditures	11.82%	11.00%	9.08%

See breakdown of taxes and assessments on page 113.

City of Topeka, Kansas
Tax Revenues by Source, Governmental Funds
Last Three Fiscal Years
(modified accrual basis of accounting)

Fiscal Year	Property Tax	Auto Ad Valorem	Sales Tax	Transient Guest Tax	Payments in Lieu of Taxes	Special Assessments	Total
2002	25,680,271	3,245,558	27,393,994	1,276,153	4,843,557	1,902,733	64,342,266
2003	27,242,985	3,297,687	23,532,671	1,458,615	4,925,748	1,587,510	62,045,216
2004	28,501,243	3,679,898	27,470,539	1,789,703	5,424,022	1,768,915	68,634,320
Change 2002-2004	11.0%	13.4%	0.3%	40.2%	12.0%	-7.0%	6.7%

City of Topeka, Kansas
Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Levy Year	Real Property	Personal Property	Motor Vehicle	Corporation	Total	Total Direct Tax Rate	Estimated Actual Value	Assessed Value as a Percentage of Actual Value
1995	472,359,626	79,845,254	102,308,809	61,119,560	715,633,249	44.971	4,056,174,148	17.64%
1996	490,985,132	81,230,816	99,411,687	64,243,472	735,871,107	42.184	4,185,475,433	17.58%
1997	518,150,716	86,571,979	101,862,417	67,939,717	774,524,829	36.053	4,415,827,483	17.54%
1998	537,961,023	91,755,768	101,862,417	66,580,530	798,159,738	32.588	4,551,388,553	17.54%
1999	567,535,489	94,568,971	102,234,340	76,232,926	840,571,726	31.671	4,829,640,546	17.40%
2000	598,880,284	100,095,765	103,112,439	82,107,765	884,196,253	31.785	5,133,131,762	17.23%
2001	639,811,794	104,293,494	102,761,506	90,808,628	937,675,422	32.574	5,504,254,827	17.04%
2002	663,952,786	99,512,426	106,771,595	90,583,484	960,820,291	32.447	5,680,535,365	16.91%
2003	697,585,301	101,802,554	108,022,653	91,086,096	998,496,604	33.129	5,948,006,923	16.79%
2004	743,500,077	102,142,306	176,323,205	96,183,658	1,118,149,246	33.224	6,599,634,664	16.94%

Source: Shawnee County Clerk

The assessed value of each class is calculated by varying percentages of appraised or market value. The range varies from 11.5% for residential to 33% for public utilities.

Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy (1)	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Tax Levy
1995	25,667,212	24,403,366	95.08%	395,457	24,798,823	96.62%
1996	25,872,478	25,008,608	96.66%	466,800	25,475,408	98.47%
1997	22,946,271	22,205,221	96.77%	245,749	22,450,970	97.84%
1998	21,920,747	21,235,622	96.87%	310,166	21,545,788	98.29%
1999	22,052,495	21,179,420	96.04%	324,021	21,503,441	97.51%
2000	23,468,092	22,364,918	95.30%	30,848	22,395,766	95.43%
2001	24,710,652	24,285,629	98.28%	378,877	24,664,506	99.81%
2002	26,255,858	25,336,447	96.50%	343,825	25,680,272	97.81%
2003	27,343,275	26,780,238	97.94%	462,748	27,242,985	99.63%
2004	28,597,845	28,048,577	98.08%	452,666	28,501,243	99.66%

(1) As computed and certified by Shawnee County Clerk on November 1 of levy year.

City of Topeka, Kansas
Direct and Overlapping Property Tax Rates
 (Per \$1,000 of assessed value)
 Last Ten Fiscal Years

Fiscal Year	City of Topeka					Other Overlapping Governments					Grand Total
	General Fund	Debt Service Fund	Parks and Recreation Fund	Others	Total	State of Kansas	Shawnee County	School District No 501	Washburn University	Others	
1996	16.725	15.797	8.034	1.628	42.184	1.500	32.668	63.786	17.828	10.829	168.795
1997	10.184	14.806	7.969	3.094	36.053	1.500	36.668	60.856	17.599	11.540	164.216
1998	8.674	14.004	8.085	1.825	32.588	1.500	37.193	58.771	17.847	10.816	158.715
1999	10.233	12.482	7.470	1.486	31.671	1.500	36.958	50.971	18.317	11.291	150.708
2000	10.432	13.077	7.581	0.695	31.785	1.500	37.014	51.984	3.313	12.849	138.445
2001	11.231	12.181	7.475	1.687	32.574	1.500	35.971	49.610	3.311	13.819	136.785
2002	13.222	10.246	8.013	0.966	32.447	1.500	40.592	52.563	3.312	12.848	143.262
2003	13.278	11.236	8.193	0.422	33.129	1.500	40.734	47.769	3.314	13.384	139.830
2004	17.220	7.680	6.105	2.219	33.224	1.500	43.043	46.198	3.308	13.967	141.240
2005	10.508	13.931	5.930	2.022	32.391	1.500	42.091	54.007	3.313	14.195	147.497

Note: The city's property tax rates may be changed until August 25th of each year. A notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, a hearing may be held and the City Council may amend the budget. Once the rates have been certified to the State the rates can no longer be changed.

City of Topeka, Kansas
Principal Property Taxpayers
Current Year and Nine Years Ago

Taxpayer	2004			1995		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Westar Energy***	80,380,203	1	1.22%	50,939,853	1	1.26%
Southwestern Bell/Utility***	26,222,996	2	0.40%	29,370,924	2	0.72%
Burlington Northern/Santa Fe/Utility***	11,753,911	3	0.18%	5,965,865	5	0.15%
Simon Property Group/Retail	10,915,745	4	0.17%	16,022,726	3	0.40%
Kansas Gas Service/Utility***	9,833,919	5	0.15%	-	-	-
Frito Lay/Manufacturing	6,528,319	6	0.10%	5,572,965	8	0.14%
DLM Foods/Manufacturing	5,929,104	7	0.09%	-	-	-
Riviana Foods/Hills Pet Products/Manufacturing	5,348,562	8	0.08%	-	-	-
Hallmark Cards/Manufacturing	5,060,842	9	0.08%	4,213,128	9	0.10%
John Q Hammons Hotel	4,870,176	10	0.07%	-	-	-
Payless Shoe Source/Manufacturing	-	-	-	6,542,629	4	0.16%
Walmart Properties/Hypermart/Retail	-	-	-	5,915,475	6	0.15%
Blue Cross/Blue Shield/Ks Hospital Serv/Insurance	-	-	-	5,383,006	7	0.13%
Wanamaker Venture/Retail	-	-	-	3,048,761	10	0.08%
Total	\$ 166,843,777		2.54%	\$ 132,975,332		3.29%
Total Assessed Value	\$ 6,599,634,664			\$ 4,056,174,148		

Source: Shawnee County Clerk 2004 tax roll

*Included in the NRA

**Includes IRB

***State Assessed

City of Topeka, Kansas
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Business-Type Activities							Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Temporary Notes	Capital Leases	General Obligation Bonds	Revenue Bonds	Temporary Notes	Department of Health & Environment Loans	Capital Leases						
1995	111,016,000	13,765,000	-	2,199,000	16,800,000	-	25,584,743	-	169,364,743	3.63%	\$ 1,375			
1996	111,636,000	13,810,000	-	2,149,000	15,145,000	-	27,197,183	-	169,937,183	3.44%	1,374			
1997	111,146,000	9,963,000	-	1,704,000	12,640,000	12,837,000	27,439,625	-	175,729,625	3.44%	1,469			
1998	111,580,000	12,150,000	-	1,240,000	42,755,000	2,950,000	26,138,462	-	196,813,462	3.61%	1,587			
1999	109,516,500	11,240,000	-	828,500	42,435,000	2,000,000	25,498,259	-	191,518,259	3.41%	1,545			
2000	108,726,200	11,530,000	-	428,800	41,740,000	2,000,000	27,788,362	-	192,213,362	3.19%	1,571			
2001	109,163,400	4,065,000	2,484,618	6,256,600	66,380,000	9,500,000	27,633,083	71,446	225,554,147	3.61%	1,851			
2002	101,958,400	9,815,070	2,745,704	6,256,600	65,190,000	2,034,930	37,592,045	48,952	225,641,701	3.53%	1,848			
2003	106,636,500	14,456,414	2,216,017	6,248,500	63,960,000	2,543,586	64,454,297	25,162	260,540,475	4.06%	2,135			
2004	121,740,000	20,559,075	1,718,967	6,240,000	100,750,000	2,580,925	77,905,586	-	331,494,553	4.92%	2,690			

Note: Details regarding the City's outstanding debt can be found in the notes on page 58 and in the statistical section on pages 118-125. See page 126 for personal income and population data.

City of Topeka, Kansas
Ratios of General Bonded Debt Outstanding
Last Ten Fiscal Years

Fiscal Year	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	Total Primary Government	Percentage of Actual Taxable Value of Property	Per Capita
	General Obligation Bonds	General Obligation Bonds			
1995	111,016,000	2,199,000	113,215,000	2.79%	\$ 919.15
1996	111,636,000	2,149,000	113,785,000	2.72%	920.03
1997	111,146,000	1,704,000	112,850,000	2.56%	943.10
1998	111,580,000	1,240,000	112,820,000	2.48%	909.89
1999	109,516,500	828,500	110,345,000	2.28%	889.93
2000	108,726,200	428,800	109,155,000	2.13%	891.96
2001	109,163,400	6,256,600	115,420,000	2.10%	946.96
2002	101,958,400	6,256,600	108,215,000	1.91%	886.27
2003	106,636,500	6,248,500	112,885,000	1.90%	925.23
2004	121,740,000	6,240,000	127,980,000	1.94%	1,038.56

Note: Details regarding the city's outstanding debt can be found on pages 117 and 119-125
See page 114 for property value data, and population data can be found on page 126

City of Topeka, Kansas
Direct and Overlapping Governmental Activities Debt
As of December 31, 2004

	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Shawnee County	\$ 55,125,000	70.84%	\$ 39,050,550
Unified School District No. 345	11,805,000	29.39%	3,469,490
Unified School District No. 437	26,360,000	62.68%	16,522,448
Unified School District No. 450	3,885,000	22.16%	860,916
Unified School District No. 501	58,455,000	100.00%	58,455,000
Washburn University	32,565,000	100.00%	32,565,000
Topeka Shawnee Co. Library	<u>20,330,000</u>	70.84%	<u>14,401,772</u>
	208,525,000		165,325,176
Direct debt, City of Topeka:			
General obligation bonds	127,980,000		127,980,000
Temporary notes	23,140,000		23,140,000
Capital leases	<u>1,718,967</u>		<u>1,718,967</u>
Total direct and overlapping debt	<u>\$ 361,363,967</u>		<u>\$ 318,164,143</u>

Source: The debt outstanding was provided by the Shawnee County Clerk

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments.

City of Topeka, Kansas
Legal Debt Margin Information
Last Ten Fiscal Years

	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004
Debt Limit	\$ 144,987,296	\$ 144,966,608	\$ 144,951,674	\$ 144,945,808	\$ 252,171,518	\$ 265,258,876	\$ 281,302,627	\$ 288,246,087	\$ 299,548,981	\$ 335,444,774
Total net debt applicable to limit	113,609,810	114,706,992	110,307,142	112,804,248	110,782,194	110,743,959	118,631,535	113,017,753	120,841,801	142,729,341
Legal debt margin	\$ 31,377,486	\$ 30,259,616	\$ 34,644,532	\$ 32,141,560	\$ 141,389,324	\$ 154,514,917	\$ 162,671,092	\$ 175,228,334	\$ 178,707,180	\$ 192,715,433
Total net debt applicable to the limit as a percentage of debt limit	78.36%	79.13%	76.10%	77.83%	43.93%	41.75%	42.17%	39.21%	40.34%	42.55%

Legal Debt Margin Calculation for Fiscal Year 2004

Total assessed value	\$ 1,118,149,246
Debt limit (30% of total assessed value)	335,444,774
Debt applicable to limit:	
General obligation bonds	143,925,954
Less: Amount set aside for repayment of general obligation debt	(1,196,613)
Total net debt applicable to limit	142,729,341
Legal debt margin	\$ 192,715,433

Note: Per Kansas Statutes Annotated ("K.S.A.") Section 10-308, "The authorized and outstanding bonded indebtedness of any city shall not exceed 30% of the assessed valuation of the city." K.S.A. Section 10-309 allows for certain exceptions to calculating the legal debt limit.

City of Topeka, Kansas
Pledged-Revenue Coverage
Last Ten Fiscal Years

Fiscal Year	Water, Water Pollution Control and Stormwater Revenue Bonds				KDHE Revolving Loans				Total Revenue Coverage
	Utility Service Charges	Less: Operating Expenses	Net Available Revenue	Debt Service (Next Fiscal Year)	Principal	Interest	Coverage	Debt Service (Next Fiscal Year)	
1995	16,349,341	11,902,952	4,446,389	855,000	864,000	2.59	1,086,810	482,181	1.35
1996	16,102,316	12,161,988	3,940,328	905,000	812,700	2.29	1,124,839	942,738	1.04
1997	17,327,002	12,846,287	4,480,715	960,000	758,400	2.61	1,312,736	937,481	1.13
1998	34,493,897	23,361,992	11,131,905	320,000	2,419,019	4.06	1,499,502	909,730	2.16
1999	35,054,711	21,252,013	13,802,698	695,000	2,061,285	5.01	1,957,736	917,522	2.45
2000	36,973,272	21,972,611	15,000,661	725,000	2,033,485	5.44	2,364,895	971,921	2.46
2001	34,326,844	24,052,621	10,274,223	1,190,000	2,920,130	2.50	2,391,254	993,301	1.37
2002	37,465,639	26,852,463	10,613,176	1,230,000	3,321,653	2.33	2,393,282	1,504,554	1.26
2003	41,536,887	26,837,247	14,699,640	1,280,000	3,262,553	3.24	3,482,595	2,079,729	1.45
2004	44,185,360	29,862,012	14,323,348	1,390,000	4,907,439	2.27	4,059,409	2,575,437	1.11

Note: Details regarding the city's outstanding debt can be found in the notes on pages 117-120 and 122-125. Operating expenses do not include depreciation and interest expenses.

City of Topeka, Kansas
Schedule of Bonded Indebtedness by Category
December 31, 2004

Bond Series	Interest rates	Issue Date	Final maturity	Original Principal Amount	Principal Outstanding 01/01/2004	Issued	Retired	Refunded	Principal Outstanding 12/31/2004
General obligation bonds (A)									
Building Improvements									
1999A	4.10%-5.25%	06/01/99	08/15/19	10,155,700	9,655,700	-	767,203	8,888,497	-
2000A	4.70%-5.90%	05/15/00	08/15/20	403,000	342,550	-	14,010	328,540	-
2001A	4.05%-5.00%	03/01/01	08/15/21	6,240,000	6,240,000	-	-	-	6,240,000
2001B	4.00%-5.10%	08/01/01	08/01/21	7,595,000	6,800,000	-	400,000	-	6,400,000
2003A	1.80%-4.125%	03/01/03	08/15/17	523,019	489,519	-	-	-	489,519
2003B	2.375%-5.00%	08/14/03	08/15/18	7,090,315	7,090,315	-	149,989	-	6,940,326
2003C	2.70%-5.50%	11/24/03	08/15/23	4,331,205	4,331,205	-	86,817	-	4,244,388
2004B	3.10%-4.25%	10/07/04	08/15/20	9,388,630	-	9,388,630	-	-	9,388,630
2004C	3.10%-5.00%	11/23/04	08/15/24	118,531	-	118,531	-	-	118,531
				45,845,400	34,949,289	9,507,161	1,418,019	9,217,037	33,821,394
Drainage Improvements									
1999A	4.10%-5.25%	06/01/99	08/15/19	299,800	150,000	-	11,918	138,082	-
2001B	4.00%-5.10%	08/01/01	08/01/21	900,000	760,000	-	70,000	-	690,000
2003B	2.375%-5.00%	08/14/03	08/15/18	43,114	43,114	-	43,114	-	-
				1,242,914	953,114	-	125,032	138,082	690,000
Sanitary and Storm Sewer									
1999A	4.10%-5.25%	06/01/99	08/15/19	670,000	504,000	-	40,045	463,954	-
2000A	4.70%-5.90%	05/15/00	08/15/20	35,300	24,710	-	1,011	23,699	-
2001B	4.00%-5.10%	08/01/01	08/01/21	850,000	730,000	-	60,000	-	670,000
2003A	1.80%-4.125%	03/01/03	08/15/17	161,037	149,870	-	-	-	149,870
2003B	2.375%-5.00%	08/14/03	08/15/18	1,502,500	1,502,500	-	171,547	-	1,330,953
2003C	2.70%-5.50%	11/24/03	08/15/23	68,895	68,895	-	1,380	-	67,515
2004B	3.10%-4.25%	10/07/04	08/15/20	357,180	-	357,180	-	-	357,180
2004C	3.10%-5.00%	11/23/04	08/15/24	216,295	-	216,295	-	-	216,295
				3,861,207	2,979,975	573,475	273,983	487,654	2,791,813
Street Improvements									
1999A	4.10%-5.25%	06/01/99	08/15/19	3,003,200	2,487,900	-	197,679	2,290,221	-
2000A	4.70%-5.90%	05/15/00	08/15/20	340,500	254,880	-	10,424	244,456	-
2001B	4.00%-5.10%	08/01/01	08/01/21	1,981,500	1,725,000	-	140,000	-	1,585,000
2003A	1.80%-4.125%	03/01/03	08/15/17	1,167,529	1,061,446	-	-	-	1,061,446
2003B	2.375%-5.00%	08/14/03	08/15/18	793,050	793,050	-	353,983	-	439,067
2003C	2.70%-5.50%	11/24/03	08/15/23	890,554	890,554	-	17,851	-	872,703
2004B	3.10%-4.25%	10/07/04	08/15/20	2,264,270	-	2,264,270	-	-	2,264,270
2004C	3.10%-5.00%	11/23/04	08/15/24	560,307	-	560,307	-	-	560,307
				11,000,910	7,212,830	2,824,577	719,937	2,534,677	6,782,793
Trafficway Improvements									
1999A	4.10%-5.25%	06/01/99	08/15/19	20,085,600	18,919,900	-	1,503,299	17,416,601	-
2000A	4.70%-5.90%	05/15/00	08/15/20	2,422,200	2,223,860	-	90,952	2,132,908	-
2001B	4.00%-5.10%	08/01/01	08/01/21	16,428,500	11,740,000	-	1,280,000	-	10,460,000
2003A	1.80%-4.125%	03/01/03	08/15/17	3,598,403	3,464,403	-	-	-	3,464,403
2003B	2.375%-5.00%	08/14/03	08/15/18	14,633,860	14,633,860	-	109,145	-	14,524,715
2003C	2.70%-5.50%	11/24/03	08/15/23	4,820,346	4,820,346	-	96,622	-	4,723,724
2004B	3.10%-4.25%	10/07/04	08/15/20	21,002,980	-	21,002,980	-	-	21,002,980
2004C	3.10%-5.00%	11/23/04	08/15/24	1,546,660	-	1,546,660	-	-	1,546,660
				84,538,549	55,802,369	22,549,640	3,080,018	19,549,509	55,722,482
Park Improvements									
1999A	4.10%-5.25%	06/01/99	08/15/19	3,469,100	3,199,000	-	254,180	2,944,820	-
2000A	4.70%-5.90%	05/15/00	08/15/20	3,649,000	3,389,000	-	138,604	3,250,396	-
2001B	4.00%-5.10%	08/01/01	08/01/21	1,910,000	1,730,000	-	95,000	-	1,635,000
2003A	1.80%-4.125%	03/01/03	08/15/17	755,012	704,762	-	-	-	704,762
2003B	2.375%-5.00%	08/14/03	08/15/18	842,161	842,161	-	32,222	-	809,939
2003C	2.70%-5.50%	11/24/03	08/15/23	1,114,000	1,114,000	-	22,330	-	1,091,670
2004B	3.10%-4.25%	10/07/04	08/15/20	6,111,940	-	6,111,940	-	-	6,111,940
2004C	3.10%-5.00%	11/23/04	08/15/24	4,433,207	-	4,433,207	-	-	4,433,207
				22,284,420	10,978,923	10,545,147	542,336	6,195,216	14,786,518
Taxable Pension Obligation									
2004A	4.00%-5.00%	08/12/04	08/15/15	13,385,000	-	13,385,000	-	-	13,385,000
				13,385,000	-	13,385,000	-	-	13,385,000
Waterworks Improvement									
1999A	4.10%-5.25%	06/01/99	08/15/19	16,600	8,500	-	675	7,825	-
				16,600	8,500	-	675	7,825	-
Total all general obligation bonds (A)				\$ 182,175,000	\$ 112,885,000	\$ 59,385,000	\$ 6,160,000	\$ 38,130,000	\$ 127,980,000
Revenue Bonds (B):									
1998A	3.80%-4.70%	06/01/98	08/01/12	11,315,000	8,030,000	-	-	8,030,000	-
1998B	4.80%-5.10%	06/01/98	08/01/28	31,440,000	31,440,000	-	-	-	31,440,000
2001A	5.30%-6.00%	12/01/01	08/01/19	25,365,000	24,490,000	-	455,000	-	24,035,000
2004A	2.00%-6.00%	02/19/04	08/01/33	46,180,000	-	46,180,000	905,000	-	45,275,000
Total all revenue bonds				\$ 114,300,000	\$ 63,960,000	\$ 46,180,000	\$ 1,360,000	\$ 8,030,000	\$ 100,750,000
Total all bonded indebtedness				\$ 296,475,000	\$ 176,845,000	\$ 105,565,000	\$ 7,520,000	\$ 46,160,000	\$ 228,730,000

Notes:

(A) Payable from general property tax, special assessments and other revenue.

(B) Payable from combined Water, Water Pollution Control, and Stormwater Utility Fund revenues or general property tax.

See independent auditors' report.

City of Topeka, Kansas
Schedule of Temporary Notes Outstanding by Project
December 31, 2004

Project Purpose/Description	Project Number	Project Amount Financed
Bridge project, repairs to Topeka Boulevard Bridge	12053B	\$ 1,586,539
Bridge project, planning and route study for Topeka Boulevard Bridge	120533	202,936
Bridge project, Kansas Avenue flyover for Topeka Boulevard Bridge	120620	1,573,993
Parking Garage - 7th & Kansas	131370	7,309,575
Sanitary Sewer Grand Oaks & Hilltop	403504	134,605
Sanitary sewer project, Oakwood Hills subdivision, 45th & Adams Streets	405963	62,745
Sanitary Sewer Blk C Oakland Hills	405964	65,356
Sanitary sewer project, Southboro subdivision #2, blocks E, H, and J	406443	93,847
Croco - 10th to 21st St	407710	214,880
Sanitary sewer project, Red Oaks Place subdivision #3, block A	408862	49,236
Sanitary sewer project, SE 45th Street from Maryland to east of California Sts.	409060	304,772
Sanitary sewer project, Southboro #9	409061	104,595
Sanitary sewer project, Southboro #2	409071	101,272
Meier Pl Sub Blk C A & E	409131	42,264
Sanitary Sewer Bld 21-23-Seaspen	40915H	113,028
San Swr Aquarian Acres #9	409171	240,096
San Swr Aquarian Acres	409250	201,913
Stormwater drainage project, Wanamaker Drainage Basin	150201	963,946
Stormwater drainage project, Wanamaker Drainage Basin, Huntoon to Wanamaker	150203	740,716
Stormwater drainage project, North Topeka Drainage Basin, Phase II	150382	876,263
Street Improvement Rolling Meadows #2	602062	186,779
Woodbridge Place N of 10th	603432	442,973
Oakwood Hill SE 44th & SE Oak	603893	149,056
Street improvement project, Colly Creek Subdivision	604272	249,964
Extension SW 20th Park West	604442	103,497
Street improvement project, Southboro subdivision #2	604684	174,803
Street improvement project, Southboro subdivision #9	604685	253,670
Street improvement project, SW Red Oaks Court	605612	138,499
Street improvement project, Grand Oaks subdivision	605663	581,863
Street improvement project, SW Cambridge from 41st to 43rd Sts.	605720	534,090
Street improvement project, Lane Addition, SW Gage Entrance	60578H	52,233
Street improvement project, 6th & Wanamaker roundabout	605811	1,036,733
Southboro #2	605911	204,879
Meiers Place	605931	240,175
Monroe School Area Impr	605940	253,670
SE 22nd Croco - Aspen Ct	605981	99,296
Aquarian Acres Sub #9	605991	629,133
Aquarian Center Paving	606050	427,869
SW 6th Oakley/Gage	701922	405,872
Federal highway funds street improvement project, Industrial from SW 53rd to 57th	701971	1,383,561
Wanamaker 37th - 41st	702001	304,404
Street lighting project, Washburn/Lane from 12th to 21st	862353	304,404
Total aggregate principal outstanding		<u><u>\$ 23,140,000</u></u>

Note: On November 24, 2004, the City issued its Series 2004-A Temporary Notes in the aggregate principal amount of \$23,140,000. The Notes were purchased by Citigroup Global Markets, Inc., bear interest at 3.5%, and are scheduled to mature on December 1, 2005.

See independent auditor's report.

City of Topeka, Kansas
Debt Service Payments to Final Maturity
Revenue Bonds
December 31, 2004

Water and Water Pollution Control			
Year	Principal	Interest	Total
2005	1,390,000	4,907,439	6,297,439
2006	1,425,000	4,850,626	6,275,626
2007	1,460,000	4,763,914	6,223,914
2008	1,500,000	4,675,064	6,175,064
2009	1,545,000	4,588,964	6,133,964
2010	1,600,000	4,501,664	6,101,664
2011	1,650,000	4,408,489	6,058,489
2012	2,660,000	4,312,414	6,972,414
2013	3,035,000	4,199,128	7,234,128
2014	3,170,000	4,069,844	7,239,844
2015	3,315,000	3,931,551	7,246,551
2016	3,465,000	3,783,666	7,248,666
2017	3,630,000	3,624,129	7,254,129
2018	3,805,000	3,453,851	7,258,851
2019	3,990,000	3,274,464	7,264,464
2020	4,195,000	3,083,158	7,278,158
2021	4,400,000	2,879,627	7,279,627
2022	4,615,000	2,666,082	7,281,082
2023	4,855,000	2,437,950	7,292,950
2024	5,095,000	2,197,365	7,292,365
2025	5,360,000	1,944,825	7,304,825
2026	5,630,000	1,679,100	7,309,100
2027	5,920,000	1,399,935	7,319,935
2028	6,225,000	1,106,355	7,331,355
2029	3,665,000	797,580	4,462,580
2030	3,850,000	619,740	4,469,740
2031	4,045,000	432,855	4,477,855
2032	2,565,000	236,475	2,801,475
2033	2,690,000	121,050	2,811,050
	\$ 100,750,000	\$ 84,947,304	\$ 185,697,304

See independent auditor's report.

City of Topeka, Kansas
Schedule of Industrial Revenue Bonds by Obligee (1)
December 31, 2004

Obligated Entity or Purpose	Interest Rates	Issue Date	Final Maturity	Original Principal Amount	Principal Outstanding 01/01/2004	Issued	Retired	Principal Outstanding 12/31/2004
Brewster Place	4.55 - 6.20%	06/15/99	06/01/19	\$ 9,970,000	\$ 9,170,000	\$ -	\$ 375,000	\$ 8,795,000
Brewster Place	5.00 - 6.50%	11/01/00	12/01/15	2,100,000	1,895,000	-	110,000	1,785,000
Brewster Place	3.75 - 6.00%	08/15/02	08/01/22	2,225,000	2,225,000	-	75,000	2,150,000
Brewster Place	2.50 - 5.50%	05/15/04	06/01/24	12,000,000	-	12,000,000	-	12,000,000
Fairlawn Green Acquisition	7.25%	11/01/96	12/15/21	2,275,000	2,275,000	-	-	2,275,000
Fairlawn Green Acquisition	9.00%	11/01/96	12/15/21	525,000	525,000	-	-	525,000
Fleming Court Apts.	Var. Rate	12/01/00	12/01/28	3,880,000	3,805,000	-	35,000	3,770,000
Great Plains Hotel	Var. Rate	12/01/88	10/01/13	4,300,000	2,855,000	-	185,000	2,670,000
Hill's Pet Nutrition	5.45%	06/18/02	08/01/12	15,000,000	13,835,000	-	1,230,000	12,605,000
Kensington Park Apts.	7.00% - 8.00%	08/01/92	08/15/17	2,490,000	2,072,625	-	55,466	2,017,159
League of KS Municipalities	Var. Rate	07/01/94	04/01/09	1,070,000	550,000	-	550,000	-
League of KS Municipalities	Var. Rate	07/01/94	04/01/09	500,000	275,000	-	275,000	-
Oakbrook Apartments	N/A	11/01/95	07/01/26	3,225,000	3,225,000	-	-	3,225,000
Oakbrook Apartments	8.75%	11/01/95	07/01/26	675,000	675,000	-	-	675,000
Payless Shoesource Corp.	7.00%	08/01/97	08/01/07	4,225,000	1,700,000	-	425,000	1,275,000
Payless Shoesource Corp.	7.00%	08/01/97	08/01/07	13,731,000	5,501,000	-	1,375,000	4,126,000
Payless Shoesource Corp.	7.00%	10/01/99	10/02/09	3,844,000	2,300,000	-	385,000	1,915,000
Payless Shoesource Corp.	8.25%	12/01/00	01/01/11	10,563,000	8,440,000	-	1,055,000	7,385,000
Payless Shoesource Corp.	8.25%	12/01/00	01/01/11	10,393,000	8,320,000	-	1,040,000	7,280,000
Payless Shoesource Corp.	7.00%	09/01/98	09/01/08	13,200,000	6,600,000	-	1,320,000	5,280,000
Payless Shoesource Corp.	6.00%	10/29/02	10/01/12	14,000,000	12,500,000	-	1,500,000	11,000,000
Payless Shoesource Corp.	6.00%	06/15/04	06/01/14	10,000,000	-	10,000,000	-	10,000,000
Presbyterian Manor	6.80% - 8.625%	06/01/88	06/01/10	8,320,000	6,120,000	-	-	6,120,000
Reser's Fine Foods	4.5-5.4	03/15/98	04/01/05	5,650,000	1,820,000	-	885,000	935,000
Security Benefit	5.75%	03/01/02	03/01/12	50,000,000	45,000,000	-	5,000,000	40,000,000
Sunwest Hospital	Variable	05/01/88	07/09/05	5,500,000	4,205,000	-	175,000	4,030,000
YMCA	5.50 - 7.50%	08/01/00	09/01/25	8,500,000	8,390,000	-	120,000.00	8,270,000
				<u>\$ 218,161,000</u>	<u>\$ 154,278,625</u>	<u>\$ 22,000,000</u>	<u>\$ 16,170,466</u>	<u>\$ 160,108,159</u>

(1) Issuance of these industrial revenue bonds is authorized by KSA 12 - 1740 et seq. KSA 12 - 1743 states in pertinent part "...The principal and interest of said bonds shall be payable solely and only from the special fund herein provided for such payments, and said bonds shall not in any respect be a general obligation of such city, nor shall they be payable in any manner by taxation..."

City of Topeka, Kansas
Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (thousands of dollars) (2)	Per Capita Personal Income (2)	501 School District Enrollment (3)	Unemployment Rate % (4)
1995	123,174	4,668,626	\$21,218	14,539	4.2%
1996	123,675	4,936,365	\$22,312	14,107	5.5%
1997	119,658	5,114,437	\$23,005	14,167	4.8%
1998	123,993	5,456,434	\$24,408	14,232	3.6%
1999	123,993	5,621,125	\$25,120	14,135	3.4%
2000	122,377	6,022,592	\$26,784	14,144	3.6%
2001	121,885	6,253,618	\$27,755	14,018	3.3%
2002	122,101	6,398,858	\$28,347	13,876	3.7%
2003	122,008	6,420,657	\$28,306	14,058	4.6%
** 2004	123,228	6,741,690	\$29,636	14,300	5.1%

Sources:

(1) Population estimates, are taken from the Kansas Division of the Budget. Previous years data were updated to reflect changes made by the state.

(2) Bureau of Economic Analysis. Previous years data of per capita personal income were updated to reflect changes made by the Bureau.

(3) School District 501 only. Private schools and school districts 437, 345, and 450, which partially overlap the city boundaries, are not included.

(4) Kansas Department of Human Resources

**Used a 1% increase of the 2003 population, used a 5% increase from 2003 for the personal income, and used a 4.7% increase from 2003 for the Per Capita Income since these actual numbers were unavailable at publication. The percentages were derived from the Division of the Budget and the Bureau's estimated increases for the state.

**City of Topeka, Kansas
Principal Employers,
Current Year and Nine Years Ago**

<u>Employer</u>	<u>2004</u>			<u>1995</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>
State of Kansas	8,612	1	9.34%	13,444	1	14.48%
Stormont-Vail Health Care	3,100	2	3.36%	2,280	3	2.46%
Unified School District # 501	2,270	3	2.46%	2,200	5	2.37%
Blue Cross Blue Shield of Kansas	1,855	4	2.01%	1,847	6	1.99%
St. Francis Hospital & Medical Center	1,837	5	1.99%	1,604	8	1.73%
Payless Shoe Source	1,735	6	1.88%	1,655	7	1.78%
City of Topeka	1,735	7	1.88%	1,500	10	1.62%
Goodyear Tire and Rubber Co.	1,700	8	1.84%	2,200	4	2.37%
Washburn University	1,455	9	1.58%	-		-
US Government	1,246	10	1.35%	1,513	9	1.63%
Burlington Northern/Santa Fe/Utility	-			2,396	2	2.58%
Total	<u>25,545</u>		<u>27.71%</u>	<u>30,639</u>		<u>33.01%</u>
Total Employment	92,184			92,822		

Source:

*Topeka Chamber of Commerce, July 2004 and September 1995, for number of employees
State Department of Labor, September 2004 and March 1996 (unavailable for 1995) for total employment*

City of Topeka, Kansas
Full-time Equivalent City Government Employees by Function/Program
Last Ten Fiscal Years

Function/Program	Full-time Equivalent Employees as of December 31																																																																																																																																																																																																																																																																																																																																								
	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004																																																																																																																																																																																																																																																																																																																															
General Government											City Council	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	Executive	13.00	21.25	23.25	23.25	21.00	22.75	20.00	19.00	19.00	17.00	Legal	15.25	15.75	16.00	16.00	17.00	17.00	22.00	22.50	23.50	21.50	Financial Services	31.50	29.00	29.00	31.00	29.00	26.00	28.00	24.75	24.75	25.00	Municipal Court	25.00	28.00	27.00	27.00	28.00	28.00	28.00	28.00	27.00	27.00	Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85
City Council	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	Executive	13.00	21.25	23.25	23.25	21.00	22.75	20.00	19.00	19.00	17.00	Legal	15.25	15.75	16.00	16.00	17.00	17.00	22.00	22.50	23.50	21.50	Financial Services	31.50	29.00	29.00	31.00	29.00	26.00	28.00	24.75	24.75	25.00	Municipal Court	25.00	28.00	27.00	27.00	28.00	28.00	28.00	28.00	27.00	27.00	Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85											
Executive	13.00	21.25	23.25	23.25	21.00	22.75	20.00	19.00	19.00	17.00	Legal	15.25	15.75	16.00	16.00	17.00	17.00	22.00	22.50	23.50	21.50	Financial Services	31.50	29.00	29.00	31.00	29.00	26.00	28.00	24.75	24.75	25.00	Municipal Court	25.00	28.00	27.00	27.00	28.00	28.00	28.00	28.00	27.00	27.00	Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																						
Legal	15.25	15.75	16.00	16.00	17.00	17.00	22.00	22.50	23.50	21.50	Financial Services	31.50	29.00	29.00	31.00	29.00	26.00	28.00	24.75	24.75	25.00	Municipal Court	25.00	28.00	27.00	27.00	28.00	28.00	28.00	28.00	27.00	27.00	Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																	
Financial Services	31.50	29.00	29.00	31.00	29.00	26.00	28.00	24.75	24.75	25.00	Municipal Court	25.00	28.00	27.00	27.00	28.00	28.00	28.00	28.00	27.00	27.00	Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																												
Municipal Court	25.00	28.00	27.00	27.00	28.00	28.00	28.00	28.00	27.00	27.00	Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																							
Human Resources	14.00	12.00	12.00	12.00	11.00	11.00	10.00	10.00	11.00	10.00	Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																		
Information Technology	15.00	15.00	15.00	15.00	14.25	14.00	14.15	14.00	14.00	14.00	Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																													
Fleet Services	23.00	25.00	25.00	24.00	23.00	22.00	22.00	21.00	21.00	21.00	Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																								
Public Safety											Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																			
Fire	248.00	250.00	250.00	250.00	250.00	248.00	249.00	249.00	249.00	242.00	Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																														
Police	362.00	324.54	329.50	329.50	338.50	350.00	347.00	351.00	356.50	357.50	Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																									
Public Works											Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																				
Administration	11.00	13.00	13.00	8.00	8.00	8.00	12.00	12.00	12.00	13.00	Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																															
Development Services	20.00	20.00	20.00	20.00	20.00	43.00	40.50	38.50	37.00	38.00	Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																										
Engineering	48.00	48.00	48.00	48.00	47.00	47.00	43.00	43.00	43.00	42.00	Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																					
Transportation Operations	16.00	15.00	14.00	14.00	14.00	14.00	14.00	16.00	16.00	15.00	Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																
Special Street Repair	53.00	53.00	54.00	54.00	53.00	54.00	50.00	49.00	50.00	53.00	Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																											
Facility Operations	8.00	11.00	13.25	17.25	18.25	17.50	16.25	16.25	16.25	14.25	Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																						
Parks and Recreation	90.42	93.88	91.88	91.88	90.51	87.38	87.63	93.75	92.85	93.10	Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																	
Zoo	28.00	26.00	27.00	27.00	28.50	29.50	30.50	31.50	31.50	31.50	Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																												
Planning	12.00	12.00	12.50	12.50	13.00	16.00	14.50	15.00	15.00	13.00	Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																							
Housing & Neighborhood Development	-	13.00	17.00	21.00	21.00	14.00	15.60	15.60	19.00	17.00	Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																		
Water	148.00	148.00	148.00	147.00	145.00	127.00	116.00	114.00	122.00	115.00	Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																													
Water Pollution Control	119.00	120.00	119.00	119.00	100.00	82.00	74.00	73.00	74.00	73.00	Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																																								
Stormwater Utility	15.00	16.00	16.00	16.00	16.00	12.00	12.00	13.00	13.00	13.00	Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																																																			
Public Parking	20.00	21.00	21.00	21.00	21.00	18.00	18.00	19.00	19.00	17.00	Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																																																														
Public Golf Course	8.00	9.00	9.00	9.00	8.00	8.00	8.00	1.00	8.00	9.00	Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																																																																									
Concessions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	8.00	1.00	-	Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																																																																																				
Total	1,346.17	1,342.42	1,353.38	1,356.38	1,338.01	1,319.13	1,291.13	1,299.85	1,317.35	1,293.85																																																																																																																																																																																																																																																																																																																															

Source: City Budget Office

* Elected City Council members are not considered full time equivalents, so are not included

* Code Services was enacted January 1, 1996, and was under Housing and Neighborhood Development until 1999. In 2000, it was moved under Public Works/Development Services.

* Fleet Services was budgeted under Financial Services from 1995-1999 and later moved under Executive from 2000 to current.

* Concessions was combined with the Public Golf Course in 2004.

* Zoo was considered part of Parks and Recreation until 2004.

* City Clerk was budgeted under Financial Services in 1995-1996 and then moved to the Executive section.

City of Topeka, Kansas
Operating Indicators by Function/Program
 Last Ten Fiscal Years

Function/Program	Fiscal Year as of December 31																																																																																																																																																																																																																																																																																																																																																																																																																																																																																							
	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Fire											Total number of incidents	7,868	8,722	9,771	10,239	11,556	11,897	12,088	12,091	11,920	12,286	Fire calls	1,011	924	1,030	828	799	1,030	1,023	1,035	890	767	Rescue & Emergency Medical calls	4,912	5,183	5,950	6,583	7,656	8,018	8,205	7,903	8,093	8,133	Police											Citations issued	48,737	47,048	40,978	48,141	42,455	48,276	51,565	43,766	42,114	42,967	Driving under the influence citations	1,159	1,087	1,042	946	944	891	777	833	833	819	Development Services											Residential building permits	560	537	558	490	603	530	408	824	594	584	Commercial building permits	333	332	313	362	340	304	308	341	287	294	Street Operations											Streets swept (curb miles)	1,020	1,020	1,020	1,020	1,020	1,020	1,020	1,200	1,200	1,200	Pot hole patching material used (tonnage)	1,200	1,200	1,200	1,200	1,200	1,200	1,200	1,230	1,000	1,250	Traffic Operations											Cross walks painted (miles)	675	675	675	675	695	670	670	675	675	675	Streets painted (miles)	350	350	350	350	366	350	345	350	350	350	Number of signs replaced	n/a	n/a	n/a	n/a	2,314	3,913	3,800	3,950	2,583	3,579	Public Parking violations issued	7,134	13,231	50,554	48,003	46,392	45,690	47,552	44,895	37,898	33,052	Parks and Recreation											Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750	Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161	Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007	Youth basketball teams	97	109	112	110	116	99	92	88	83	73	Youth volleyball teams	57	53	58	67	71	65	63	87	91	58	Adult summer softball teams	410	316	276	335	357	366	371	404	396	420	Adult volleyball teams	631	574	542	482	463	454	438	450	447	473	Adult basketball teams	155	276	256	245	222	212	193	164	157	155	Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058	Housing & Neighborhood Development											CDBG disbursed per year (thousands of \$)	n/a	n/a	n/a	2,213	2,820	1,702	3,621	3,851	2,646	2,586	CDBG rehab activity of single residential units	n/a	n/a	n/a	308	698	199	149	245	152	170	Water											New Connections	359	549	496	353	492	443	438	592	530	636	Number of accounts	47,594	47,961	48,373	48,775	49,462	49,949	50,490	50,886	51,400	51,400	Annual Volume (millions of gallons)	7,321	7,203	7,345	7,190	7,233	7,553	7,117	7,460	7,287	6,548	Valve routine maintenance	4,053	4,805	4,724	5,674	1,718	2,564	1,682	1,295	343	786	Water Pollution Control											Number of accounts	31,175	34,702	39,009	43,796	44,332	45,092	45,683	45,421	44,680	47,193	Volume (millions of gallons)	4,187	4,454	5,158	5,384	5,595	5,475	5,221	5,094	4,989	4,952	Number of service calls	387	658	522	635	658	702	694	640	733	880	Stormwater Utility											Number of service calls	n/a	n/a	n/a	n/a	100	247	344	153	177	281	Public Golf Course rounds	50,571	49,206	54,674	48,811	48,896	47,021	46,403	42,903	40,146	31,131
Total number of incidents	7,868	8,722	9,771	10,239	11,556	11,897	12,088	12,091	11,920	12,286																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Fire calls	1,011	924	1,030	828	799	1,030	1,023	1,035	890	767																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Rescue & Emergency Medical calls	4,912	5,183	5,950	6,583	7,656	8,018	8,205	7,903	8,093	8,133																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Police											Citations issued	48,737	47,048	40,978	48,141	42,455	48,276	51,565	43,766	42,114	42,967	Driving under the influence citations	1,159	1,087	1,042	946	944	891	777	833	833	819	Development Services											Residential building permits	560	537	558	490	603	530	408	824	594	584	Commercial building permits	333	332	313	362	340	304	308	341	287	294	Street Operations											Streets swept (curb miles)	1,020	1,020	1,020	1,020	1,020	1,020	1,020	1,200	1,200	1,200	Pot hole patching material used (tonnage)	1,200	1,200	1,200	1,200	1,200	1,200	1,200	1,230	1,000	1,250	Traffic Operations											Cross walks painted (miles)	675	675	675	675	695	670	670	675	675	675	Streets painted (miles)	350	350	350	350	366	350	345	350	350	350	Number of signs replaced	n/a	n/a	n/a	n/a	2,314	3,913	3,800	3,950	2,583	3,579	Public Parking violations issued	7,134	13,231	50,554	48,003	46,392	45,690	47,552	44,895	37,898	33,052	Parks and Recreation											Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750	Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161	Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007	Youth basketball teams	97	109	112	110	116	99	92	88	83	73	Youth volleyball teams	57	53	58	67	71	65	63	87	91	58	Adult summer softball teams	410	316	276	335	357	366	371	404	396	420	Adult volleyball teams	631	574	542	482	463	454	438	450	447	473	Adult basketball teams	155	276	256	245	222	212	193	164	157	155	Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058	Housing & Neighborhood Development											CDBG disbursed per year (thousands of \$)	n/a	n/a	n/a	2,213	2,820	1,702	3,621	3,851	2,646	2,586	CDBG rehab activity of single residential units	n/a	n/a	n/a	308	698	199	149	245	152	170	Water											New Connections	359	549	496	353	492	443	438	592	530	636	Number of accounts	47,594	47,961	48,373	48,775	49,462	49,949	50,490	50,886	51,400	51,400	Annual Volume (millions of gallons)	7,321	7,203	7,345	7,190	7,233	7,553	7,117	7,460	7,287	6,548	Valve routine maintenance	4,053	4,805	4,724	5,674	1,718	2,564	1,682	1,295	343	786	Water Pollution Control											Number of accounts	31,175	34,702	39,009	43,796	44,332	45,092	45,683	45,421	44,680	47,193	Volume (millions of gallons)	4,187	4,454	5,158	5,384	5,595	5,475	5,221	5,094	4,989	4,952	Number of service calls	387	658	522	635	658	702	694	640	733	880	Stormwater Utility											Number of service calls	n/a	n/a	n/a	n/a	100	247	344	153	177	281	Public Golf Course rounds	50,571	49,206	54,674	48,811	48,896	47,021	46,403	42,903	40,146	31,131																																												
Citations issued	48,737	47,048	40,978	48,141	42,455	48,276	51,565	43,766	42,114	42,967																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Driving under the influence citations	1,159	1,087	1,042	946	944	891	777	833	833	819																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Development Services											Residential building permits	560	537	558	490	603	530	408	824	594	584	Commercial building permits	333	332	313	362	340	304	308	341	287	294	Street Operations											Streets swept (curb miles)	1,020	1,020	1,020	1,020	1,020	1,020	1,020	1,200	1,200	1,200	Pot hole patching material used (tonnage)	1,200	1,200	1,200	1,200	1,200	1,200	1,200	1,230	1,000	1,250	Traffic Operations											Cross walks painted (miles)	675	675	675	675	695	670	670	675	675	675	Streets painted (miles)	350	350	350	350	366	350	345	350	350	350	Number of signs replaced	n/a	n/a	n/a	n/a	2,314	3,913	3,800	3,950	2,583	3,579	Public Parking violations issued	7,134	13,231	50,554	48,003	46,392	45,690	47,552	44,895	37,898	33,052	Parks and Recreation											Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750	Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161	Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007	Youth basketball teams	97	109	112	110	116	99	92	88	83	73	Youth volleyball teams	57	53	58	67	71	65	63	87	91	58	Adult summer softball teams	410	316	276	335	357	366	371	404	396	420	Adult volleyball teams	631	574	542	482	463	454	438	450	447	473	Adult basketball teams	155	276	256	245	222	212	193	164	157	155	Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058	Housing & Neighborhood Development											CDBG disbursed per year (thousands of \$)	n/a	n/a	n/a	2,213	2,820	1,702	3,621	3,851	2,646	2,586	CDBG rehab activity of single residential units	n/a	n/a	n/a	308	698	199	149	245	152	170	Water											New Connections	359	549	496	353	492	443	438	592	530	636	Number of accounts	47,594	47,961	48,373	48,775	49,462	49,949	50,490	50,886	51,400	51,400	Annual Volume (millions of gallons)	7,321	7,203	7,345	7,190	7,233	7,553	7,117	7,460	7,287	6,548	Valve routine maintenance	4,053	4,805	4,724	5,674	1,718	2,564	1,682	1,295	343	786	Water Pollution Control											Number of accounts	31,175	34,702	39,009	43,796	44,332	45,092	45,683	45,421	44,680	47,193	Volume (millions of gallons)	4,187	4,454	5,158	5,384	5,595	5,475	5,221	5,094	4,989	4,952	Number of service calls	387	658	522	635	658	702	694	640	733	880	Stormwater Utility											Number of service calls	n/a	n/a	n/a	n/a	100	247	344	153	177	281	Public Golf Course rounds	50,571	49,206	54,674	48,811	48,896	47,021	46,403	42,903	40,146	31,131																																																																													
Residential building permits	560	537	558	490	603	530	408	824	594	584																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Commercial building permits	333	332	313	362	340	304	308	341	287	294																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Street Operations											Streets swept (curb miles)	1,020	1,020	1,020	1,020	1,020	1,020	1,020	1,200	1,200	1,200	Pot hole patching material used (tonnage)	1,200	1,200	1,200	1,200	1,200	1,200	1,200	1,230	1,000	1,250	Traffic Operations											Cross walks painted (miles)	675	675	675	675	695	670	670	675	675	675	Streets painted (miles)	350	350	350	350	366	350	345	350	350	350	Number of signs replaced	n/a	n/a	n/a	n/a	2,314	3,913	3,800	3,950	2,583	3,579	Public Parking violations issued	7,134	13,231	50,554	48,003	46,392	45,690	47,552	44,895	37,898	33,052	Parks and Recreation											Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750	Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161	Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007	Youth basketball teams	97	109	112	110	116	99	92	88	83	73	Youth volleyball teams	57	53	58	67	71	65	63	87	91	58	Adult summer softball teams	410	316	276	335	357	366	371	404	396	420	Adult volleyball teams	631	574	542	482	463	454	438	450	447	473	Adult basketball teams	155	276	256	245	222	212	193	164	157	155	Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058	Housing & Neighborhood Development											CDBG disbursed per year (thousands of \$)	n/a	n/a	n/a	2,213	2,820	1,702	3,621	3,851	2,646	2,586	CDBG rehab activity of single residential units	n/a	n/a	n/a	308	698	199	149	245	152	170	Water											New Connections	359	549	496	353	492	443	438	592	530	636	Number of accounts	47,594	47,961	48,373	48,775	49,462	49,949	50,490	50,886	51,400	51,400	Annual Volume (millions of gallons)	7,321	7,203	7,345	7,190	7,233	7,553	7,117	7,460	7,287	6,548	Valve routine maintenance	4,053	4,805	4,724	5,674	1,718	2,564	1,682	1,295	343	786	Water Pollution Control											Number of accounts	31,175	34,702	39,009	43,796	44,332	45,092	45,683	45,421	44,680	47,193	Volume (millions of gallons)	4,187	4,454	5,158	5,384	5,595	5,475	5,221	5,094	4,989	4,952	Number of service calls	387	658	522	635	658	702	694	640	733	880	Stormwater Utility											Number of service calls	n/a	n/a	n/a	n/a	100	247	344	153	177	281	Public Golf Course rounds	50,571	49,206	54,674	48,811	48,896	47,021	46,403	42,903	40,146	31,131																																																																																																														
Streets swept (curb miles)	1,020	1,020	1,020	1,020	1,020	1,020	1,020	1,200	1,200	1,200																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Pot hole patching material used (tonnage)	1,200	1,200	1,200	1,200	1,200	1,200	1,200	1,230	1,000	1,250																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Traffic Operations											Cross walks painted (miles)	675	675	675	675	695	670	670	675	675	675	Streets painted (miles)	350	350	350	350	366	350	345	350	350	350	Number of signs replaced	n/a	n/a	n/a	n/a	2,314	3,913	3,800	3,950	2,583	3,579	Public Parking violations issued	7,134	13,231	50,554	48,003	46,392	45,690	47,552	44,895	37,898	33,052	Parks and Recreation											Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750	Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161	Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007	Youth basketball teams	97	109	112	110	116	99	92	88	83	73	Youth volleyball teams	57	53	58	67	71	65	63	87	91	58	Adult summer softball teams	410	316	276	335	357	366	371	404	396	420	Adult volleyball teams	631	574	542	482	463	454	438	450	447	473	Adult basketball teams	155	276	256	245	222	212	193	164	157	155	Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058	Housing & Neighborhood Development											CDBG disbursed per year (thousands of \$)	n/a	n/a	n/a	2,213	2,820	1,702	3,621	3,851	2,646	2,586	CDBG rehab activity of single residential units	n/a	n/a	n/a	308	698	199	149	245	152	170	Water											New Connections	359	549	496	353	492	443	438	592	530	636	Number of accounts	47,594	47,961	48,373	48,775	49,462	49,949	50,490	50,886	51,400	51,400	Annual Volume (millions of gallons)	7,321	7,203	7,345	7,190	7,233	7,553	7,117	7,460	7,287	6,548	Valve routine maintenance	4,053	4,805	4,724	5,674	1,718	2,564	1,682	1,295	343	786	Water Pollution Control											Number of accounts	31,175	34,702	39,009	43,796	44,332	45,092	45,683	45,421	44,680	47,193	Volume (millions of gallons)	4,187	4,454	5,158	5,384	5,595	5,475	5,221	5,094	4,989	4,952	Number of service calls	387	658	522	635	658	702	694	640	733	880	Stormwater Utility											Number of service calls	n/a	n/a	n/a	n/a	100	247	344	153	177	281	Public Golf Course rounds	50,571	49,206	54,674	48,811	48,896	47,021	46,403	42,903	40,146	31,131																																																																																																																																															
Cross walks painted (miles)	675	675	675	675	695	670	670	675	675	675																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Streets painted (miles)	350	350	350	350	366	350	345	350	350	350																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Number of signs replaced	n/a	n/a	n/a	n/a	2,314	3,913	3,800	3,950	2,583	3,579																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Public Parking violations issued	7,134	13,231	50,554	48,003	46,392	45,690	47,552	44,895	37,898	33,052																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Parks and Recreation											Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750	Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161	Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007	Youth basketball teams	97	109	112	110	116	99	92	88	83	73	Youth volleyball teams	57	53	58	67	71	65	63	87	91	58	Adult summer softball teams	410	316	276	335	357	366	371	404	396	420	Adult volleyball teams	631	574	542	482	463	454	438	450	447	473	Adult basketball teams	155	276	256	245	222	212	193	164	157	155	Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058	Housing & Neighborhood Development											CDBG disbursed per year (thousands of \$)	n/a	n/a	n/a	2,213	2,820	1,702	3,621	3,851	2,646	2,586	CDBG rehab activity of single residential units	n/a	n/a	n/a	308	698	199	149	245	152	170	Water											New Connections	359	549	496	353	492	443	438	592	530	636	Number of accounts	47,594	47,961	48,373	48,775	49,462	49,949	50,490	50,886	51,400	51,400	Annual Volume (millions of gallons)	7,321	7,203	7,345	7,190	7,233	7,553	7,117	7,460	7,287	6,548	Valve routine maintenance	4,053	4,805	4,724	5,674	1,718	2,564	1,682	1,295	343	786	Water Pollution Control											Number of accounts	31,175	34,702	39,009	43,796	44,332	45,092	45,683	45,421	44,680	47,193	Volume (millions of gallons)	4,187	4,454	5,158	5,384	5,595	5,475	5,221	5,094	4,989	4,952	Number of service calls	387	658	522	635	658	702	694	640	733	880	Stormwater Utility											Number of service calls	n/a	n/a	n/a	n/a	100	247	344	153	177	281	Public Golf Course rounds	50,571	49,206	54,674	48,811	48,896	47,021	46,403	42,903	40,146	31,131																																																																																																																																																																																																						
Mini-Train & Carousel attendance	148,642	143,396	132,337	113,366	79,701	67,966	59,393	82,520	88,449	148,750																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Swimming pool attendance	65,836	51,615	72,890	61,615	54,497	99,841	108,946	99,613	98,107	80,161																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Summer youth camp attendance	3,767	3,809	4,128	4,450	4,663	4,357	4,304	4,295	4,301	4,007																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Youth basketball teams	97	109	112	110	116	99	92	88	83	73																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Youth volleyball teams	57	53	58	67	71	65	63	87	91	58																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
Adult summer softball teams	410	316	276	335	357	366	371	404	396	420																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
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Zoo attendance	202,047	194,033	203,770	192,869	186,886	185,121	157,347	151,855	151,669	182,058																																																																																																																																																																																																																																																																																																																																																																																																																																																																														
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Source: Various city departments
Note: Indicators are not available for general government and administration functions.

City of Topeka, Kansas
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

Function/Program	Fiscal Year as of December 31									
	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004
Square miles of City	56.4	56.6	56.6	56.6	56.6	56.6	56.6	56.6	58.5	59.8
Fire										
Stations	11	11	12	12	12	12	12	12	12	12
Firefighters	243	244	244	244	244	244	248	239	236	218
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Police officers	270	268	268	293	293	293	289	277	274	290
Street Operations										
Miles of City streets	646	667	667	667	671	671	671	671	783	783
Traffic Operations										
Traffic signals	n/a	180	180	180	180	180	181	181	184	184
Traffic signs	n/a	n/a	n/a	n/a	n/a	n/a	3,800	3,850	3,950	3,579
Parks and Recreation										
Mini-Train & Carousel	2	2	2	2	2	2	2	2	2	2
Swimming pools	8	8	8	8	5	5	5	5	5	5
Community Centers	7	7	7	7	7	7	7	7	6	6
Softball diamonds	15	15	15	15	15	15	15	14	14	14
Water										
Water mains (miles)	763	768	773	777	782	800	800	808	808	808
Storage capacity (millions of gallons)	22	22	25	25	25	25	25	25	25	25
Water Pollution Control										
Sanitary sewers (miles)	665	562	778	778	778	800	800	750	750	750
Stormwater Utility										
Storm sewers (miles)	223	216	216	216	250	250	250	220	200	200
Public Parking										
Parking garages	6	6	6	6	6	6	6	7	7	7
Parking meters	1,620	1,620	1,620	1,620	1,620	1,620	1,620	1,620	1,620	1,745
Public Golf Course	1	1	1	1	1	1	1	1	1	1

Source: Various city departments
Note: Indicators are not available for the general government, administration and zoo functions.

City of Topeka, Kansas
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2004

Federal Grantor/Pass - Through Grantor/Program Title	Federal CFDA Number	Pass - Through Grantor's Number	Program or Award Amount	New Award or Unexpended Grant		Unexpended Grant Amount at 12/31/2004
				Amount at 01/01/2004	Expenditures	
U.S. Department of Housing and Urban Development:						
Community Development Block Grant - Emergency Shelter	* 14.231	S-02-DC-20-0001	\$ 43,060	\$ 1,104	\$ -	\$ 1,104
Community Development Block Grant - Emergency Shelter	* 14.231	S-03-DC-20-0001	43,105	43,105	41,826	1,279
Community Development Block Grant - Emergency Shelter	* 14.231	S-04-DC-20-0002	45,158	45,158	15,000	30,158
Community Development Block Grant - Emergency Shelter	* 14.231	S-02-MC-20-0003	83,000	5,289	4,939	350
Community Development Block Grant - Emergency Shelter	* 14.231	S-03-MC-20-0003	87,000	53,467	53,467	-
Community Development Block Grant - Emergency Shelter	* 14.231	S-04-MC-20-0003	87,754	87,754	33,343	54,411
Community Development Block Grant - 24th year	# *	14.218 B-98-MC-20-0003	2,369,251	2,750	2,750	-
Community Development Block Grant - 25th year	# *	14.218 B-99-MC-20-0003	2,577,478	29,244	8,110	21,134
Community Development Block Grant - 26th year	# *	14.218 B-00-MC-20-0003	2,388,943	31,000	31,000	-
Community Development Block Grant - 27th year	# *	14.218 B-01-MC-20-0003	2,839,221	156,143	53,455	102,688
Community Development Block Grant - 28th year	# *	14.218 B-02-MC-20-0003	3,084,119	391,852	166,950	224,902
Community Development Block Grant - 29th year	# *	14.218 B-03-MC-20-0003	2,589,036	982,775	617,671	365,104
Community Development Block Grant - 30th year	# *	14.218 B-04-MC-20-0003	3,164,586	3,164,586	1,778,447	1,386,139
Section 8 Housing Voucher Program:						
Shelter Plus Care Grant		14.238 KS01C90-3001	5,026,200	1,820,113	863,436	956,677
HOME - 2001	^ *	14.239 M-01-MC20-0203	1,191,123	204,715	67,263	137,452
HOME - 2002	^ *	14.239 M-02-MC20-0203	1,210,643	200,160	159,328	40,832
HOME - 2003	^ *	14.239 M-03-MC20-0203	917,837	755,924	717,399	38,525
HOME - 2004	^ *	14.239 M-04-MC20-0203	1,026,067	1,026,067	501,335	524,732
Special Economic Development Initiative Grant		14.216 B-03-SP-KS-0251	715,320	715,320	18,917	696,403
Fair Housing Assistance		14.401 FHE007007016	115,000	42,682	-	42,682
Fair Housing Assistance		14.401 FHE0070027016	115,000	13,929	-	13,929
Fair Housing Assistance		14.401 FHE0070037016	115,000	102,249	77,402	24,847
			<u>29,833,901</u>	<u>9,875,386</u>	<u>5,212,038</u>	<u>4,663,348</u>
Environmental Protection Agency:						
Passed through Kansas Department of Health and Environment:						
Capitalization Grants for State Revolving Funds	* 66.458	C20 1270 01	111,866,963	31,700,309	16,933,884	14,766,425
Total Environmental Protection Agency			<u>111,866,963</u>	<u>31,700,309</u>	<u>16,933,884</u>	<u>14,766,425</u>
U.S. Department of Transportation:						
Passed through Kansas Department of Transportation:						
Urban Highway Administration - Planning Funding Assistance	20.205	L-0132-03	196,251	41,498	41,498	-
Urban Highway Administration - Planning Funding Assistance	20.205	L-0132-04	175,359	175,359	-	175,359
Total U.S. Department of Transportation			<u>371,610</u>	<u>216,857</u>	<u>41,498</u>	<u>175,359</u>
U.S. Department of Justice:						
Local Law Enforcement Block Grant	16.592	2002-LB-BX-2388	169,860	169,860	164,088	5,772
Local Law Enforcement Block Grant	16.592	2003-LB-BX-1324	102,787	102,787	69,459	33,328
Local Law Enforcement Block Grant	16.592	2004-LB-BX-1069	38,556	38,556	-	38,556
Weed and Seed Program	16.595	2002-WS-QX-0052	500,000	160,064	146,836	13,228
Weed and Seed Program	16.595	2004-WS-QX0093	175,000	175,000	20,221	154,779
Victims of Crime Act	16.575	03/04-VOCA-43	159,542	64,503	60,737	3,766
Victims of Crime Act	16.575	05-VOCA-44	50,000	50,000	13,684	36,316
Public Safety Partnership	16.710	2002-SH-WX-0138	229,800	137,441	87,370	50,071
Public Safety Partnership	16.710	2002-SH-WX-0602	236,668	202,884	74,017	128,867
Passed through Kansas Justice Coordinating Council:						
Byrne Grant	16.579	05-Byrne-71	49,291	49,291	12,724	36,567
Passed through Kansas Department of Corrections:						
"Going Home" Rentry Grant	16.202		102,417	98,579	78,892	19,687
Passed through Kansas Bureau of Investigation						
Project Safe Neighborhoods	16-609	03-01 Adult	59,994	59,994	9,650	50,344
Project Safe Neighborhoods	16-609	03-02 Juvenile	59,360	59,360	-	59,360
Total U.S. Department of Justice			<u>1,933,275</u>	<u>1,368,319</u>	<u>737,678</u>	<u>630,641</u>
Federal Bureau of Investigation						
Heart of America Joint Terrorism Task Force		66F-KC-C84787	14,666	14,666	2,646	12,020
Total Federal Bureau of Investigation			<u>14,666</u>	<u>14,666</u>	<u>2,646</u>	<u>12,020</u>
Federal Homeland Defense						
Passed through Kansas Highway Patrol:						
Federal Homeland Defense Grant Infrastructure	97.004		48,473	48,473	4	48,469
Total Federal Homeland Defense			<u>48,473</u>	<u>48,473</u>	<u>4</u>	<u>48,469</u>
Total Federal Awards			<u>\$ 144,068,888</u>	<u>\$ 43,224,010</u>	<u>\$ 22,927,748</u>	<u>\$ 20,296,262</u>

Transfers of Program Income were made
^ Transfers of uncommitted funds were made
* Major Program

The notes to the financial statements are an integral part of these statements.

City of Topeka, Kansas
Notes to the Schedule of Expenditures of Federal Awards
December 31, 2004

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Topeka, Kansas and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non Profit Organizations*. Therefore, amounts presented in this schedule may differ from amounts presented in, or used in the presentation of the general purpose financial statements.

Note 2: Loans

The City of Topeka has the following federal subsidized loan:

EPA Capitalization Grant from the State Revolving Loan Fund CFDA #66.458. The balance at December 31, 2004 was \$77,905,586.

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Certified Public Accountants
and Management Consultants

John R. Helms, CPA
Roger L. Johnson, CPA
Darrell D. Loyd, CPA
Eric L. Otting, CPA
John E. Wendling, CPA

Donald L. Nelson, CPA
Jere Noe, CPA
John S. Bittel, CPA
Adam C. Crouch, CPA
Brian J. Florea, CPA
Gary D. Knoll, CPA

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER
FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members
of the City Council
City of Topeka, Kansas

We have audited the financial statements of the City of Topeka, Kansas, as of and for the year ended December 31, 2004, and have issued our report thereon dated February 18, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

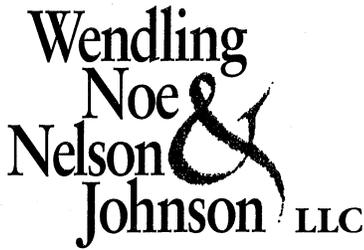
Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended for the information of management and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than these specified parties.

Wendling Mac Nelson & Johnson LLC

Topeka, Kansas
February 18, 2005



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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH
MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE
IN ACCORDANCE WITH OMB CIRCULAR A-133

The Honorable Mayor and Members
of the City Council
City of Topeka, Kansas

Compliance

We have audited the compliance of the City of Topeka, Kansas, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2004. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City of Topeka, Kansas, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2004.

Internal Control Over Compliance

The management of the City of Topeka, Kansas, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a

major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of management and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than these specified parties.

Wendling Mac Nelson & Joy LLC

Topeka, Kansas
February 18, 2005

CITY OF TOPEKA, KANSAS
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 For the year ended December 31, 2004

Section I - Summary of Auditor's Results

Financial statements --

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

- Material weaknesses identified? _____ Yes X No
- Reportable conditions identified that are not considered to be material weaknesses? _____ Yes X None reported

Noncompliance material to financial statements noted? _____ Yes X No

Federal awards --

Internal control over major programs:

- Material weaknesses identified? _____ Yes X No
- Reportable conditions identified that are not considered to be material weaknesses? _____ Yes X No

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133? _____ Yes X No

Identification of major programs:

<u>CFDA number</u>	<u>Program name</u>
14.231	Emergency Shelter
14.218	Community Development Block Grant
14.239	Home
66.458	Capitalization Grant - State Revolving Loan Fund

Dollar threshold used to distinguish between type A and type B programs \$300,000

Auditee qualified as low risk auditee? _____ Yes X No

Section II - Financial Statement Findings

No matters were reported

Section III - Federal Award Findings and Questioned Costs

None

CITY OF TOPEKA, KANSAS
FOLLOW-UP ON PRIOR YEAR FINDINGS AND QUESTIONED COSTS
Year ended December 31, 2004

Findings - Federal Award Findings and Questioned Costs

No findings in the preceding year.

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